

UNITED STATES DISTRICT COURT
NORTHERN DISTRICT OF CALIFORNIA

**CALIFORNIA COALITION FOR WOMEN
PRISONERS, ET AL.,**

Plaintiffs,

v.

**UNITED STATES OF AMERICA BUREAU OF
PRISONS, ET AL.,**

Defendants.

Case No.: 4:23-cv-4155-YGR

**ORDER RE CLOSURE OF FCI DUBLIN &
PRELIMINARY INJUNCTION**

Re: Dkt Nos. 251, 256, 258, 262–63

United States District Court
Northern District of California

Institutions matter. When successful, they provide the structure needed to promote and implement important policies. When they fail, the collapse not only harms those they were created to serve but also those who operated within them, whether or not they contributed to the demise. The Federal Correctional Institution in Dublin and satellite camp (collectively, “FCI Dublin”) are now closed. No adults in custody (“AICs”) remain. That said, closure is not synonymous with escape. Given the closure, issues of security no longer predominate. Thus, in this Order, the Court publicly summarizes the events which transpired (including some corrections to lawyers’ representations) and outlines the necessary and continued monitoring of the Bureau of Prisons (“BOP”).

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Shortly after the Court issued a preliminary injunction to protect the constitutional rights of the AICs housed at FCI Dublin and appointed a Special Master to assist therewith, the BOP announced its decision to shutter FCI Dublin and relocate the population. BOP had advised the Court that it was considering closure, although no certainty existed, and noted that if it occurred, for security reasons, it would have to be conducted quickly.

Although it had as much time as needed to prepare, BOP’s operational plan for closure of FCI Dublin was ill-conceived and, like Swiss cheese, full of holes. BOP regional staff worked the prior weekend hastily reviewing AIC case files to recommend placements. Arrangements were also made with the Justice Prisoner and Alien Transportation System (“JPATS”) to halt all other

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1 prisoner transportation so that the week could be dedicated to the transfers. Beyond those
2 preparations, BOP ignored other operational issues including the proper movement of the AICs'
3 property and the appropriate communication and messaging to the AICs and staff who were not
4 advised of the closure until the last minute. Further, despite regular and direct email
5 communications with the Court, through counsel, BOP "announced" the closure to the Court by
6 burying it in an administrative filing on Friday, April 12, 2024. Immediately upon actually learning
7 of the closure, the Court intervened to ensure proper attention was paid to the AICs' needs
8 (medical, mental health, or otherwise) and to direct the onward transfer of the AICs, the last of
9 which left on May 1, 2024.

10 I. BACKGROUND

11 A. Events Preceding the Closure of FCI Dublin

12 After an evidentiary hearing, nine-hour personal visit to the facility, and in light of recent
13 events, the Court concluded, on March 15, 2024, that conditions at FCI Dublin required immediate
14 change. (Dkt. No. 222 at 1.) The Court did not come to this conclusion lightly but instead based the
15 decision on careful consideration of the record, which evinced BOP's repeated and intentional
16 disregard of the AICs' constitutional rights. To safeguard the AICs, the Court certified their class,
17 issued a preliminary injunction, and appointed seasoned corrections expert Wendy Still as Special
18 Master to assist the Court. (*See* Dkt. No. 232.)

19 The Court's order appointing Still was issued on March 26, 2024. On Friday, April 5,
20 2024, the Court met with BOP Assistant Regional Director, Western Region and FCI Dublin
21 Acting Warden Nancy McKinney,¹ FCI Dublin Acting Executive Assistant and Camp
22 Administrator Greg Chaffee, the Special Master, union representatives for the correctional
23 officers, and counsel to review the plan for assessing with more particularity the problems at FCI
24 Dublin in light of the preliminary injunction order. Special Master Still arrived on site on
25 Monday, April 8, 2024. Importantly, during the week preceding the facility's closure, she began
26 to uncover the extent of FCI Dublin's internal deterioration. Operationally, conditions were
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28 ¹ On May 6, 2024, the Court learned that McKinney had been replaced as warden by C.D. Nash, who had previously served as Associate Warden.

1 worse than BOP officials had led the Court to believe. As noted above, on that Friday, April 12,
2 the BOP filed a notice (in the body of a sealed attachment to an administrative motion) wherein it
3 “informed” the Court of its intention to close the facility over the following week, without
4 specifying when such closure would begin. The BOP’s obfuscation is obvious. Its lack of
5 transparency with the Court resulted in negative consequences.² In fact, BOP Regional Director,
6 Western Region Melissa Rios-Marques refused to advise Special Master Still of the impending
7 closure, which would begin the next day, even when asked directly on Sunday, April 14.

8 **B. Closure of the Facility**

9 The BOP began to prepare the AICs for transport to other facilities during the early morning
10 hours of Monday, April 15 and had one bus loaded before the Court actually became aware of the
11 closure. The Special Master who was then on-site communicated myriad concerns regarding, among
12 others, the medical clearance process for the AICs being prepared for transport and the eligibility of
13 such individuals for community placements (*i.e.*, home confinement, halfway homes) or release.
14 Based thereon, the Court ordered all transport of the AICs halted. No AICs were transported from
15 FCI Dublin that first day. Those who had been moved onto the bus were eventually returned to the
16 facility. Other buses which had been called to the facility were not loaded.

17 **C. The Closure**

18 Over the two-plus weeks that followed, the Court provided operational guidance to the BOP
19 relative to the closure of FCI Dublin and transport of the AICs. This guidance came in three main
20 forms. One, the Special Master and her team worked long hours at the facility to address the AICs’
21 concerns, gather information, and ensure compliance with Court orders. Two, the Court held
22 regular sealed status conferences, sometimes as frequently as every other day, with counsel and
23 Warden McKinney to oversee closure and transport issues as they arose. Three, the Court issued a
24 series of sealed orders providing specific directions to BOP. The Court provides a high level
25 overview of such guidance, and the conditions necessitating it, below.

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² Given the BOP’s operational and security concerns, as well as the privacy interests of the AICs, the Court **GRANTS** the sealing motions at Dkt. Nos. 251, 258, and 263 except to the extent this Order relies upon the information sought to be sealed therein.

1 As a preliminary matter, the Court notes that both parties have engaged in posturing, both in
2 public and to the Court. The posturing incompletely captured the facts on the ground, fueled public
3 disinformation, and unnecessarily complicated the operational process. For instance, counsel for the
4 BOP created the impression in a public filing (which was later publicly reported) that FCI Dublin
5 staff abandoned their posts due to the closure of the facility. This representation was devoid of
6 necessary context, such as the fact that BOP brought in outside staff who told the officers that they
7 had been relieved of their tasks, thereby creating confusion not only as to the expectations of them as
8 employees but also as to their job prospects. The chaos was of the BOP's own making. Class counsel,
9 for their part, blindly served as a conduit for AIC complaints without distinguishing between those
10 which were plausibly meritorious and others that lacked any measure of reasonableness. For example,
11 at one point, class counsel claimed certain AICs had been flown from FCI Dublin to a different
12 location only to be flown back; a claim that strains logic and credulity. They also misrepresented the
13 eligibility of non-U.S. person AICs for community placement. That some validation of AIC
14 complaints by class counsel was necessary should have been obvious; indeed, ninety percent of the
15 population suffers from trauma and views events through that lens. The closure was particularly
16 difficult on those who were being transported farther away from families and for staff who were not
17 sure they would keep their jobs. Some of this could have been mitigated had the BOP actually
18 followed a fully conceived operational plan. Nonetheless, the posturing made it harder, not easier, for
19 the Court to collaborate with the parties to address meritorious concerns in real time.

20 To illuminate, the Court summarizes below key operational considerations on which the
21 Court, including through the Special Master, provided guidance and oversight.

22 *i. Inadequate Staffing*

23 A key component of FCI Dublin's dysfunction has been the significant lack of adequate
24 staffing. (*See, e.g.*, Dkt. No. 222 at 8–10.) The facility's staffing levels have consistently remained
25 at critically low levels and impacted virtually every area of the facility. This jeopardized the AICs'
26 health and safety, due process, access to programming,³ and basic rights.

27 ³ In addition to the issues explored below, the Court notes that inadequate staffing also
28 limited the programming available to the AICs at FCI Dublin. Such programming is important for
at least two reasons. First, it enables the AICs to make productive use of their time in custody.

1 **Medical and Mental Health Care.** As set forth in the preliminary injunction order, the
2 AICs at FCI Dublin have long been denied constitutionally adequate medical and mental health
3 care due in large part to lack of sufficient staffing. (*See id.* at 10:12–14 (“During inspection, the
4 Court heard a refrain so consistent from so many [AICs] in different quarters and without
5 prompting to demonstrate its reliability: in response to health concerns, medical staff told them to
6 ‘lose weight and drink water.’”))

7 The full extent of the facility’s inadequate medical and mental health care and related
8 staffing issues became clear as the Special Master began to interview officers and review records.
9 As she observed, FCI Dublin has repeatedly failed to follow BOP departmental policy related to
10 completing timely health intakes; sick call access was delayed for extended periods; medical
11 needs, including relative to communicable diseases, went untreated or lacked any follow up; and
12 specialty appointments were not timely scheduled. Relatedly, drug treatment programs were not
13 available for the majority of the population that requested treatment, despite drugs being rampant
14 at the facility. Mental health services were also inadequate. By way of illustration, access to
15 psychiatry services was blocked administratively despite repeated requests from the psychology
16 department itself.

17 The effect of these shortcomings was felt acutely by the AICs during the 16-day period
18 leading to the closure of the facility. It became clear, for instance, that certain AICs had not been
19 properly cleared by medical providers for transit. To the extent clearances had been obtained, the
20 Court was concerned that they were nothing more than rubber-stamps based solely on cursory
21 reviews of the relevant files. Further, such clearances did not meaningfully engage with the fact that
22 many AICs had waited so long for care that even otherwise routine matters may have become more
23 serious given lack of timely treatment in the first instance.

24 In light of these deficiencies, including their cumulative impact on AICs’ wellness, and to
25 prevent additional deterioration in connection with FCI Dublin’s closure, the Court took immediate
26 steps to mitigate the situation. This included requiring that (i) the AICs be medically cleared prior
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28 Second, lack of programming makes significant amounts of the facility’s population unable to earn credits that could impact their release dates and rehabilitative recovery.

1 to transfer and provided medications needed during their transit to other facilities, which sometimes
2 takes multiple weeks, and (ii) the BOP attend to the AICs in need of urgent medical consults. As a
3 result, the BOP flew in additional temporary medical providers, as did the Court. To the extent the
4 Court's medical experts questioned clearances for certain AICs, they met and conferred with the
5 BOP medical staff to reach a mutually-agreeable position with respect to each and every individual.

6 As part of this process, the Court required the BOP medical staff to compile a
7 comprehensive roster of the AICs which flagged with "alerts" certain individuals as needing
8 additional medical and/or mental health follow up. The Court will use this document to monitor the
9 care provided by BOP to these individuals upon arrival at their new facilities.

10 **Administrative Remedies & Casework.** The administrative remedy process at FCI Dublin
11 was also effectively non-functional, again due in large part to inadequate staffing. Legitimate issues
12 and complaints raised by the AICs routinely went unaddressed for months, if not years. For public
13 transparency, the effect of this administrative debacle meant some AICs were not released to
14 community placements like half-way houses or home confinement on time. The Court ordered BOP
15 to conduct casework reviews for every AIC *before* transferring them in order to ensure that the
16 AICs were properly classified and their casework not subjected to additional administrative delays
17 in connection with their transfer to new facilities.

18 The administrative deficiencies were particularly egregious in the context of the AICs'
19 requests for compassionate release, a responsibility of the facility's warden.⁴ The Special Master,
20 based on extensive interviews and review of documents, determined that FCI Dublin's processing
21 of such requests was woefully inadequate. Many requests were lost (despite having been properly
22 submitted) or not tracked, let alone adjudicated.⁵ To rectify this, the Special Master and Warden
23 McKinney are reviewing all identified requests and processing them, which is nearly complete.

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26 ⁴ Such applications are submitted to the warden in the first instance and may only be
27 submitted to an AIC's sentencing judge (i) if the BOP agrees to grant compassionate release; (ii)
28 the AIC contests a denial by the BOP; or (iii) the BOP fails to timely act on the request. *See* 18
U.S.C. 3582(c)(1)(A).

⁵ There is no evidence that such requests were shredded. The issue was administrative.

1 Thus, the AICs waiting for responses should have them already or have them soon. As a result, a
2 few AICs were released to community placements.

3 As of May 3, 2024, the Court has received 21 requests for compassionate release submitted
4 directly. (*See* Dkt. Nos. 267–74; 276–86; 290; 296.) These requests are procedurally improper and
5 are **DENIED WITHOUT PREJUDICE** on the grounds that this Court was not the sentencing judge for
6 any of the applicants and, thus, has no authority to rule on them. The AICs may resubmit their
7 completed requests to the appropriate judge. A supplemental order is issued herewith addressing
8 this topic and providing guidance to the AICs.

9 Outside of the compassionate release context, the Special Master also determined that FCI
10 Dublin’s casework systems were not current. As noted above, irregularities in existing AIC
11 casework impacted AIC time credits and eligibility for community placement or release, among
12 others. The Court intervened to ensure AIC casework was appropriately updated prior to transfer by
13 requiring a casework review for each individual. The results have been positive. For example,
14 Warden McKinney, in consultation with the Special Master, agreed to advance certain release dates
15 scheduled through the end of May 2024 by several weeks based, at least in part, on the casework
16 review process undertaken. This is an example of the sensible and collaborative partnership
17 demonstrated by certain figures in BOP leadership who have, jointly with the Court and Special
18 Master, sought to rectify past harms at FCI Dublin by timely and responsibly addressing the AICs’
19 concerns during closure of the facility.

20 *ii. Transportation-Related Concerns*

21 Next, the Court became aware of transportation issues regarding the movement of the AICs
22 to new facilities. Class counsel raised two main categories of concerns, those relative to (i) injuries
23 purportedly sustained during transit, and (ii) destruction of AIC property.⁶ The Court addresses
24 each.

25 ⁶ Class counsel also alleged that the buses lacked sufficient feminine hygiene products,
26 toilet paper/bathroom facilities, food, and heat, with one particularly egregious case for an AIC on
27 her monthly cycle. Unfortunately, there was no video to confirm the allegations. Thereafter, the
28 Special Master and Warden arranged for video surveillance cameras, with audio enabled, to be
also boarded the remaining buses to independently confirm sufficient supplies had been loaded and

1 **Injuries Sustained During Transit.** Class counsel have relayed myriad complaints from
2 various class members concerning the conditions of their transports. Among those are complaints
3 that individual AICs sustained injuries during transit. The Court responded by ordering the
4 identification of such AICs, cataloguing of their complaints, immediate medical examinations upon
5 arrival at new facilities, as well as photographic documentation of any injuries. The BOP has since
6 produced to the Court, Special Master, and plaintiffs' counsel a range of records and photographs
7 for most of those AICs.

8 While such efforts are ongoing, the Court's preliminary review of the documentation
9 provided suggests any alleged injuries were superficial and caused by overly tight restraints. The
10 Court has reviewed the photographs and has seen no evidence of cuts, welts, or significant bruising.
11 It is not surprising that sitting several hours with restraints would be uncomfortable and lead to
12 soreness, but security protocols cannot be avoided and the complaints appear exaggerated. Class
13 counsel will be provided with those pictures and are ordered to transmit the same to any attorney
14 who may represent an AIC individually for review of the AIC, if appropriate, by their own
15 physicians.

16 **Destruction of AIC Property.** Given BOP's lack of forethought, it is not surprising that the
17 Court received credible allegations from some of the AICs that, in the process of being moved, they
18 were required to leave behind certain of their personal property, which was then taken by others. The
19 early sets of AICs were provided *only one duffle* bag to pack all of their items, or one duffle bag was
20 packed for them by BOP staff. Some individuals were forced to leave the facility before receiving
21 commissary items they had already purchased.

22 After the Court raised these issues, the BOP began providing, as of April 18, 2024, the AICs
23 with three boxes per person in which to pack their belongings, the rest of which would be abandoned.
24 Two of the boxes would be shipped to the AIC's final destination. One box would be shipped to the
25 AIC's home address. The BOP agreed to pay for all shipping costs. This is an example of an obvious
26 operational issue which the BOP should have anticipated and rolled out with precision. The BOP
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to ensure the transports had sufficient heat and blankets accessible. As to the latter point, the
response from the AICs were that the buses were too warm.

1 either did, and ignored its obligations, or did not in the first instance. In either event, the result was
2 the same and the responsibility for the operational failure lies with the BOP.

3 The Court takes matters of AIC property seriously, especially where, as here, funds to
4 replenish lost items are limited and the closure occurred through no fault of the AICs. The Court
5 ordered the BOP to distribute claim forms to class members for lost and/or destroyed property.⁷ The
6 Court is awaiting a response from the BOP regarding making whole those AICs who paid for, but did
7 not receive, commissary items. Monitoring for compliance and follow-up will continue.

8 *iii. Immigration-Related Concerns*

9 In addition, the Court notes that class counsel have raised concerns relative to the eligibility
10 of certain AICs who are not legally in the United States for community placement. The Court will
11 not go into detail due to the sensitivities involved. However, the Court notes, for transparency
12 purposes, that such concerns are being tracked by the Special Mater, actively addressed with
13 counsel for the BOP, and that any individuals found eligible for such programs are being identified
14 and their cases addressed in the normal course. Most of the cases raised by counsel appear to lack
15 meritorious claims. However, as previously mentioned, the Special Master is still in the process of
16 ensuring all casework documents are appropriately processed, which may change this analysis.
17 Monitoring for compliance and follow-up will continue.

18 *iv. Concerns Regarding Disciplinary Records*

19 Lastly, the Court was recently informed by the Special Master that FCI Dublin's
20 disciplinary records have been the subject of gross neglect by leadership. Warden McKinney
21 referred the Special Master to the Western Regional Hearings Administrator to examine this issue
22 further. The Administrator and Special Master pulled a sample of ten incidents from the period
23 ranging from April 25, 2022 to April 23, 2024. Each were reviewed. The Administrator consulted
24 with additional BOP leadership and determined that each incident record was riddled with errors,
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26 ⁷ The Court was recently informed by the Special Master that FCI Dublin staff may have
27 written on various claims forms that the AICs left certain of their remaining items at the facility
28 unsecured when they were transferred. If true, this represents an affirmative attempt by staff to flout
the administrative process by which the AICs incarcerated at BOP facilities are able to seek redress
for lost property. The Special Master's assessment of this alleged practice is ongoing.

1 including due process issues. For instance, the AICs had not been notified of the disciplinary charge
 2 for which they were found guilty, sanctions were incommensurate with the infractions charged and
 3 were inconsistently applied, and timeliness issues abounded. Following this review, *all ten*
 4 *incidents* were expunged from the AICs' records based on the determination of the Administrator.

5 Resolution of this issue must occur promptly. The AIC's are entitled to due process for
 6 disciplinary infractions. The outcomes of disciplinary reviews such as these impact the AICs'
 7 classification designations. Such designations may have meaningful impacts on the eligibility of the
 8 AICs for community placement or release. Given each incident randomly selected merited
 9 expungement, the Court has no confidence that the disciplinary infractions of class members were
 10 appropriately processed. A comprehensive audit is therefore necessary to ensure the AICs were
 11 transferred to the right facilities and eligibility determinations with respect to community
 12 placements or release were accurate in the first instance or are revised and acted upon. Monitoring
 13 for compliance and follow up relative to the audit is required.

14 **II. CONTINUED MONITORING OF CLASS MEMBER WELFARE**

15 As set forth at length above, the conditions at FCI Dublin prior to its closure were
 16 constitutionally suspect. While closure certainly obviates the need, at least for now, to address certain
 17 concerns identified in the Court's prior order, other issues may persist, until proven otherwise. The
 18 cumulative impact of FCI Dublin's insufficient staffing and related medical and mental health care
 19 inadequacies is still being felt by the AICs in need of treatment, not to mention the property and audit
 20 issues. Continued monitoring of class members' welfare is therefore warranted until BOP provides
 21 the Court with sufficient proof that the issues can be, and are being, addressed.

22 As such, the Court hereby **ORDERS** the BOP to take measures to identify, track, and respond
 23 to AICs' concerns as outlined below. A full list of the actions required to be taken is included in
 24 Section V of this Order.

25 **A. Staffing Concerns**

26 Ensuring that transferee institutions have sufficient staffing to address the needs of the AICs
 27 previously incarcerated at FCI Dublin is paramount. Accordingly, the Court requires the BOP to
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1 provide a staffing report on each transferee institution⁸ with details on the number of budgeted,
2 authorized positions and associated vacancies, broken down by department. The staffing report
3 shall be provided in the first instance for the period since January 1, 2024 and shall be updated
4 through the trial on this action unless otherwise ordered. Such monthly reports shall also address
5 staffing augmentations.

6 **B. Medical and Mental Health Alerts**

7 Assuming adequate staffing is in place, the Court expects transferee institutions to timely
8 address the class member medical and mental health concerns already communicated (*e.g.*, those
9 called out through “alerts” placed by the Special Master). To assist the Court in ensuring
10 compliance with such directives, the BOP shall submit weekly reports updating the aforementioned
11 ACI roster. These updates shall address actions taken to address alerts and, when the BOP believes
12 compliance is complete, requests to the Special Master to terminate them. No alerts will be
13 removed until the Court and Special Master are satisfied that the required action has been taken.
14 Updates shall continue until the trial on this action unless otherwise ordered.

15 **C. Additional Items Requiring Ongoing Monitoring**

16 Finally, the Court addresses a limited number of additional items. First, the BOP shall
17 include with the above-referenced roster updates descriptions of actions taken to resolve the AICs’
18 concerns relative to transportation-related concerns, including lost property. Second, the BOP shall
19 facilitate the Special Master’s continued access to necessary information and technology, as well as
20 that of designated members of her team. Third, the BOP shall ensure class members do not lose
21 time credits for time spent in transit to their new facilities given that the closure was solely the
22 result of the BOP’s own deficiencies. Fourth, the BOP shall update the AIC roster to track any
23 Prison Rape Elimination Act (“PREA”) claims previously made by class members and any claims
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26 ⁸ The Court understands FCI Dublin AICs have been transferred to the following BOP
27 facilities: Aliceville FCI, Carswell Federal Medical Center, Hazelton FCI, Miami Federal Detention
28 Center (“FDC”), Pekin FCI, Philadelphia FDC, SeaTac FDC, Tallahassee FCI, Victorville Medium
I FCI, and Waseca FCI.

1 of retaliation such class members make arising out of having filed such claims,⁹ retaliation
2 complaints filed by class members of which they are aware, and to identify to whom they have
3 been referred. Updates shall continue until the trial on this action unless otherwise ordered.

4 III. OUTSTANDING MOTIONS

5 Having addressed the conditions at FCI Dublin preceding its closure as well as the Court's
6 plans for continued monitoring of the ACIs' welfare, the Court turns next to two outstanding
7 motions from the parties, only one of which requires analysis at this stage.¹⁰

8 On April 16, 2024, the BOP filed a Rule 60 motion for relief from the Court's emergency
9 orders. The BOP characterized the Court's orders as imposing "a de facto requirement that [it] keep
10 FCI Dublin open [after April 19, 2024] and keep inmates at that facility despite the various
11 shortcomings and limitations the Court has previously identified." (Dkt. No. 257 at 15:4–6.) The
12 BOP argued this implicit directive exceeded the Court's authority and requested, as relief, that the
13 Court permit the BOP to "continue with its process of safely transferring out all AICs, while
14 including the Special Master in all requested information." (*Id.* at 15:9–10.)

15 As previously communicated to the BOP, the motion is **DENIED**. Three considerations drive
16 this analysis. *One*, the steps taken by the Court relative to the closure of FCI Dublin were explicitly
17 contemplated by its prior preliminary injunction order. As set forth therein, the Court put the BOP
18 on notice that it anticipated issuing additional orders "so that the constitutional rights of those
19 imprisoned at [FCI Dublin] are no longer at significant risk." (Dkt. No. 222 at 1:20–21.)

22 ⁹ The Special Master informs the Court that, as with many other administrative deficiencies
23 at the facility, FCI Dublin did not appropriately track and process PREA claims filed by its AIC
24 population. Thus, the Special Master anticipates identifying to the BOP additional individuals who,
through no fault of their own, have not previously been tracked as having PREA claims.

25 ¹⁰ In addition to the government's motion for relief, which is addressed below, plaintiffs
26 filed a request for a temporary restraining order seeking to enjoin transfer of the FCI Dublin AICs
27 to other facilities. *See* Dkt. No. 262. Shortly after the filing was received, the Court orally informed
28 plaintiffs that any attempt to prevent closure of the facility was denied as the determination to
shutter FCI Dublin was within the BOP's discretion. Thus, the entire motion is **TERMINATED AS
MOOT**. Any specific issues which plaintiffs believe are not mooted must be reasserted given the
changed circumstances.

1 *Two*, the Court’s guidance to the BOP regarding closure of the facility represents a logical
2 extension of the commands of preliminary injunction order. Indeed, the Court’s sealed orders
3 concerned similar topics, including medical and mental health care and administrative remedies,
4 which the BOP had effectively ignored in its operational plans for the closure.

5 *Three*, the Court did not and could not order the BOP to abandon its decision to close the
6 facility, nor did the Court require that the facility remain open until a specific date. Instead, the
7 Court’s guidance required the BOP to provide constitutionally adequate care and processes to FCI
8 Dublin’s AICs.

9 It strains credulity for the BOP to assert that the Court’s guidance to the BOP was unlinked
10 to any source of legitimate authority. Context is important. The Court determined the ACIs at FCI
11 Dublin were not receiving constitutionally required care and took steps to address such
12 deficiencies, such as entering a preliminary injunction. Once closure was announced, the Court
13 took steps to adapt the preliminary injunction to changing circumstances. Further, the BOP cannot
14 hide from or escape its obligations by merely closing FCI Dublin. The class members have been
15 denied medical and mental health treatment for years in some cases, and months in others. The
16 Court will not tolerate continued delay.

17 **IV. NEXT STEPS**

18 The BOP has represented to the Court that they intend to try this case. Thus, the Court **SETS**
19 a case management conference on **Thursday, May 16, 2024 at 9:00 a.m.** to address pretrial
20 scheduling as well as any questions the parties may have after reviewing this Order. The case
21 management conference will be held via Zoom and accessible to the public.¹¹ The parties shall
22 follow all local rules with respect to the filing of case management statements. As orally advised,
23 the Court can currently accommodate a trial in the Fall/Winter of 2024.¹²

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25 ¹¹ The case management conference will be accessible via the public hearings link posted on
26 the Court’s public webpage: <https://www.cand.uscourts.gov/judges/gonzalez-rogers-yvonne-ygr/>.

27 ¹² For clarity, the Court notes that this litigation is currently separate from sixty-plus other
28 cases which concerns exclusively claims arising out of FCI Dublin staff sex abuse. Those
proceedings are stayed until the summer 2024 and may be extended to facilitate ongoing settlement
discussions.

1 **V. CONCLUSION**

2 The BOP's closure of FCI Dublin, especially coming so soon after issuance of this Court's
3 preliminary injunction, created serious concerns relative to the AICs' welfare, some of which
4 persist. The Court has taken, and continues to take, active steps to address these concerns, including
5 by implementing compliance systems to hold the BOP accountable to providing class members
6 constitutionally adequate care, no matter their current locations.

7 To that end and in summary, the BOP is hereby **ORDERED** as follows. The below directives
8 may be adjusted in the months to come.

- 9
- 10 1. The BOP shall provide a monthly staffing report to the Court and Special Master for each
11 BOP facility to which FCI Dublin class members were transferred.
 - 12 a. The staffing report shall include the number of budgeted, authorized positions and
13 associated vacancies detailed by correctional, casework, program, mental health, and
14 medical classifications.
 - 15 b. The first report shall include staffing and vacancies as of January 1, 2024.
 - 16 c. The staffing report shall also include staffing augmentations for such facilities.
 - 17 2. The BOP shall maintain and provide a weekly update to the tracking roster created for the
18 class members housed at FCI Dublin. Columns and associated information will be updated
19 to reflect any changes occurring during the reporting period. The roster shall be distributed
20 to the Court, Special Master, and class counsel.
 - 21 3. The BOP's updates shall include details regarding alerts, such as alerts addressed and any
22 proposed alerts to be removed from the roster. The Special Master's approval is required
23 prior to the removal of an alert. Any proposed removal of alerts shall include what the alert
24 required (*i.e.*, medical follow-up, mental health) and the action taken in response.
 - 25 4. The BOP's roster updates will also include information related to the existence of property
26 and transportation related claims/issues as well as their resolution.
 - 27 5. The Special Master and designated team members will continue to have access to
28 information relative to this litigation, and they will be provided with BOP laptops and PIV
 cards to access that information. They will only access information related to class members
 and information needed for reporting to the Court.
 6. The BOP shall ensure no credit loss occurs for class members due to the transfer from FCI
 Dublin to other BOP facilities. The BOP shall confirm the same in a written declaration.
 7. The BOP's weekly reports shall inform the Court, Special Master, and class counsel of any
 updates relative to PREA claims made by class members concerning conduct at FCI Dublin,
 including with respect to any claims of retaliation made by such AICs.
 8. The BOP Western Regional Disciplinary Hearing Administrator shall audit FCI Dublin's
 Unit Disciplinary Actions and Disciplinary Hearing Officer's actions between April 25,

United States District Court
Northern District of California

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2022 and May 1, 2024. Necessary corrective actions shall be taken on incidents and associated disciplinary actions where due process and other errors occurred. To the extent such issues are identified, they shall be tracked via the above-mentioned roster.

Given the utter failure of FCI Dublin to address fundamental operational requirements, the Court’s monitoring and compliance outlined herein is necessary, unfortunately. Given Warden McKinney’s collaboration, the Court has a measure of hope that the outstanding issues can be addressed promptly, allowing the Court to retract from the need to oversight, although she has now been replaced. The BOP serves an important purpose. The Director’s challenge is to find more people like Warden McKinney to implement those goals and weed out, or retrain, others who have contributed to the reputational decline of the BOP. In the meantime, the Court will continue to provide oversight to safeguard class members from adverse actions connected to the events that transpired at FCI Dublin.

* * *

To ensure transparency, the Court **ORDERS** that the BOP provide a copy of this Order to each member of the certified class via the Trust Fund Limited Inmate Computer System (“TRULINCS”) within no more than **three (3) business days**. Class members are reminded that the Court has appointed class counsel to represent their interests in this litigation. Their contact information is appended hereto as Attachment A.

This terminates Dkt. Nos. 251, 256, 258, 262–63.

IT IS SO ORDERED.

Date: May 8, 2024


YVONNE GONZALEZ ROGERS
UNITED STATES DISTRICT COURT JUDGE