

**California Coalition for Women Prisoners, et al.,
v.
U.S Federal Bureau of Prisons, et al., Consent Decree
Case No. 4:23-cv-04155-YGR**

**8th Public Monthly Status Report
November 1 - 30, 2025**

Submitted by

Wendy Still

Senior Monitor

U.S. District Court

Northern District Court of California

February 20, 2026

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California Coalition for Women Prisoners, et al., v. U.S. Federal Bureau of Prisons, et al., Consent Decree
 Case No. 4:23-cv-04155-YGR
 8th Public Monthly Status Report, November 1 – 30, 2025

Introduction & Background

Introduction: This section serves as an introduction to the 8th monthly monitoring report on the status of the United States (U.S.) Federal Bureau of Prisons (BOP) implementation of the California Coalition for Women Prisoners v. U.S. BOP Consent Decree. This report addresses the related Paragraphs assigned to Senior Monitor Wendy Still, MAS, for monitoring during the month November 2025. It includes 29 findings and recommendations that refer to a *“a course of action that the Monitor believes would assist the BOP in complying with this Consent Decree.”*¹ Additional recommendations may also be added in subsequent reports as additional information and assessments are conducted by the Monitoring Team. Furthermore, while this report is dated February 20, 2026, only information from November 1 – 30, 2025 is included.

The Senior Monitor extends her appreciation to BOP staff for their cooperation and support in providing information and assistance related to the various Paragraphs of this report. Appreciation is also extended to Class Counsel for their support and continued communication regarding concerns raised by Class Members (CMs).

Monitoring Activities: During this monitoring period, the Senior Monitor’s priorities centered on assessing factual findings related to the various Paragraphs of the Consent Decree. No onsite monitoring tours were conducted during this reporting period. Activities conducted include, but are not limited to, the following:

- Review of BOP program statements, records, audits, reports, tracking logs, formal and informal training materials, online training content, the Code of Federal Regulations (C.F.R.), Title 28², and other relevant documents;
- Participation in meetings with BOP staff, Class Counsel attorneys, the Assistant United States Attorney (AUSA), and the Court;
- Interviews with BOP staff and CMs;
- Review of Class Counsel Memorandums, dated November 10 and November 17, 2025; and
- Review of emails from CMs, BOP staff, Class Counsel attorneys, and the AUSA.

Reporting: The release of this report was delayed, in part, as the Senior Monitor focused her attention on the following:

- BOP’s 35-page written response to three reports:
 - *6th Public Monthly Status Report, September 1 – 30, 2025 Report (final)*
 - *7th Public Monthly Status Report, October 1 – 31, 2025 (draft)*
 - *2nd Quarterly Status Report, July 1 – September 30, 2025 (final)*

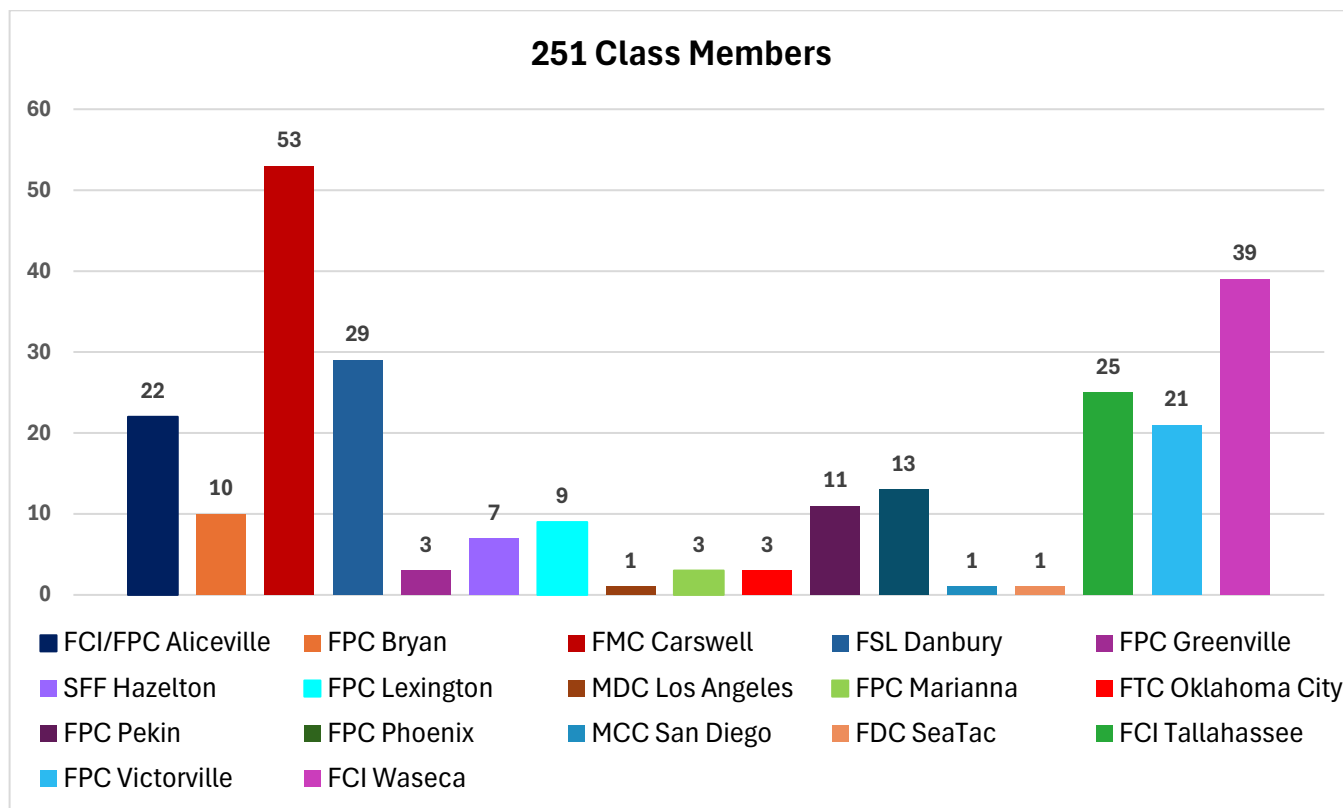
¹ Paragraph 99, Consent Decree

² [eCFR :: Title 28 of the CFR -- Judicial Administration](#)

- Class Counsel’s 13-page written response to the 7th Public Monthly Status Report, October 1 – 31, 2025 (draft)
- Comments from All Parties to the confidential attachments

Although the Consent Decree expressly requires a review period for the quarterly status reports, the Senior Monitor has continued to allow for a comment period for all draft monthly monitoring reports since the inception of the Consent Decree. However, the extensive comments and subsequent follow-up discussions, in response to BOP and Class Counsel’s written feedback, have continued to cause delays in the release of *all* reports.

Class Members: The chart below reflects the number of CMs in BOP custody by facility.³



**** NOTE:** BOP facilities in the *legend* above are depicted in the order shown in the *bar chart* (from left to right).

³ Reflects population roster generated by BOP and provided to the Senior Monitor on December 1, 2025. Future reports will include the total number of CMs in halfway houses.

Bureau of Prison Facility Acronyms			
FCI	Federal Correctional Institution	FSL	Federal Satellite Low
FDC	Federal Detention Center	FTC	Federal Transfer Center
FMC	Federal Medical Center	MCC	Metropolitan Correctional Center
MDC	Metropolitan Detention Center	FPC	Federal Prison Camp
SFF	Secure Female Facility		

NOTE:

- The term “**facility**” and “**institution**” are utilized interchangeably throughout this document.
- Related Paragraphs have been consolidated in this status report for clarity; however, several may be reported separately in future reports, as needed.
- The section and subsection letters and numbers referenced in the following sections of this report are based on the structure of the Consent Decree.
- The reference to *Monitors* refers to two or more members of the Monitoring Team, including the Senior Monitor.
- BOP Program Statements, reference documents and metrics for each of the Paragraphs assessed, are noted in the attachment titled, *Program Statements and Reference Documents, November 2025*. Some metrics may also be mentioned in this report for emphasis.
- This report includes findings and recommendations. Recommendations from previous monitoring reports are denoted by two asterisks. **
- CM charts in Paragraph sections, within this report, reflect specific numbers of CM categories and as such, they may not match charts referenced in other Paragraphs.

Consent Decree Protections: The Consent Decree offers the following protections:

✓	extensive monitoring and public reporting conducted by the Senior Monitor
✓	access to confidential communications with the Senior Monitor and Class Counsel attorneys to report allegations of abuse and violations of the Consent Decree
✓	limitations on the use of Special Housing Unit (SHU), due process rights for CMs placed in SHU for alleged disciplinary reasons, and expanded privileges for CMs placed in SHU for non-disciplinary reasons
✓	restoration of credits lost during transfer from FCI Dublin and expungement of improper disciplinary write-ups from FCI Dublin
✓	release of eligible CMs under existing laws to halfway houses and home confinement as soon as practicable
✓	public acknowledgment of abuse at FCI Dublin by the BOP Director

Assessment & Recommendations

A. Medical Healthcare (Part 1)

1. Review of Medical Healthcare Alerts

34. The Monitor shall review, and include in monthly reports, the medical and mental health care status of each individual who is the subject of a Medical and/or Mental Health Alert or Nexus Alert that was not cleared as of the date of the previous monthly report, including but not limited to ongoing provision of care. For any Alert cleared as of the date of the previous monthly report, the Monitor will provide an explanation as to why the Alert was cleared.

Metrics:

- CM and BOP Staff Interviews
- CM Email Complaints
- BOP Open and Closed Alert Report
- Class Counsel Memorandums, November 10, 2025 and November 17, 2025
- Program Statements and Reference Documents, November 2025, Attachment

Assessment: During this reporting period, the Medical Experts received complaints from CMs regarding prolonged delays in obtaining eyeglasses and/or optometry evaluations. Of the 46 open medical alerts, 16 are related to vision care and an additional 20 to specialty access. These complaints indicate ongoing access-to-care issues related to vision and specialty services. Two open alerts received were related to obtaining mental health medications.

The following table represents the status of medical alerts as of the end of November 30, 2025.

Status of Medical Alerts	
Open Medical Alerts: 46	Closed (Cleared) Medical Alerts: 11
CM Emails & Complaints Related to Medical Concerns: 61	

The 61 medical complaints, noted in the table above, were forwarded directly to the BOP. The complaints were then screened by the Medical Experts to determine if there is a nexus to FCI Dublin and whether an alert should be placed.

All medical health alerts are detailed in the attachment titled, *Monthly Confidential Monitoring Report, November 1 - 30, 2025*. A selection of medical health alerts are discussed in this section with identifying information removed.

Status of Select CMs Who Are the Subject of Medical Alerts: ⁴

Vision Care:

Of the 16 open medical alerts for eyeglasses/optometry, 5 cases, as outlined below, represent a sample of CMs experiencing unreasonable delays in receiving eyeglasses while in BOP custody. By comparison, an average patient in the community typically receives eyeglasses within two to three weeks. The extended wait times documented raise concerns regarding timely access to necessary optometry services. CMs 1 through 4 have been waiting for eyeglasses as of the dates noted below:

CM	Waiting for Eyeglasses as of the Dated Noted
1	May 2025: Transferred to a halfway house in October 2025.
2	January 2024: Although there is a discrepancy between the account and medical records regarding whether eyeglasses were issued in 2024, the issue remains unresolved and continues to be the subject of complaints.
3	May 2024
4	July 2023
5	Reported needing eyeglasses since 2020, representing an extreme delay in the provision of basic vision care.

Medical Treatment & Specialty Care:

The Medical Experts continued to receive complaints from CMs regarding significant delays in accessing medically necessary treatment and specialty care. These delays raise concerns regarding the timeliness and adequacy of medical services. They further reflect a broader pattern of delays in receiving necessary medical treatment, including surgical and assistive interventions. This pattern may adversely impact a CM's health and quality of life. Examples include the following:

CM 6: CM has experienced abnormal menstrual cycles since her transfer from FCI Dublin. A clinical work up was initiated on April 23, 2024, and consult requested on January 22, 2025. CM has since been awaiting a hysterectomy, and although the procedure was scheduled for November 2025, the overall duration of time she has been waiting for surgical intervention is unreasonable given the ongoing nature of her symptoms.

CM 7: CM has been waiting for hearing aids since October 2025, reflecting a prolonged delay in addressing a documented medical need. Additionally, CM needs a new consult for rheumatology, to include updated labs, as symptoms have been getting progressively worse.

CM 8: CM awaiting rheumatology appointment. The alert was opened on October 3, 2025.

⁴ CM names can be located in the attachment titled, *Class Member Confidential Key, November 2025*.

CM 9: CM has been awaiting cataract surgery since May 2024, representing an extended delay in access to specialty ophthalmologic care.

Dental Care:

During this monitoring period, the Medical Experts received multiple complaints from CMs regarding prolonged delays in receiving dentures. These delays reflect a pattern of ongoing access-to-care issues affecting dental services, and further raise concerns regarding timely access to medically necessary dental care.

CM 10: CM has been waiting for dentures since at least January 27, 2022, with no resolution as of this reporting period.

CM 11: CM has reported waiting for dentures for over one year, indicating a significant delay well beyond a reasonable treatment timeframe.

CM 12: CM has been awaiting dentures since her transfer from FCI Dublin, with no documented progress toward completion.

Findings & Recommendations:

Finding 1: CMs continue to experience unreasonable delays in the receipt of prescription eyeglasses and dentures.

Recommendation 1: BOP advised the Senior Monitor that due to federal restrictions on contracting, they are unable to outsource the contract for prescription eyeglasses and dentures. Given this restriction, BOP should work with their existing provider(s) to ensure timely delivery of services and medical devices.

A. Mental Healthcare (Part 2)

1. Review of Mental Healthcare Alerts

34. The Monitor shall review, and include in monthly reports, medical and mental health care status of each individual who is the subject of a Medical and/or Mental Health Alert or Nexus Alert that was not cleared as of the date of the previous monthly report, including but not limited to ongoing provision of care. For any Alert cleared as of the date of the previous monthly report, the Monitor will provide an explanation as to why the Alert was cleared.

Metrics:

- CM and BOP Staff Interviews
- CM Email Complaints
- BOP Open and Closed Alert Report
- Class Counsel Memorandums, November 10, 2025 and November 17, 2025
- Program Statements and Reference Documents, November 2025, Attachment

Assessment:⁵ During this reporting period, the Monitoring Team did not conduct an onsite visit of a BOP facility where CMs are housed. However, a review of Bureau Electronic Medical Record (BEMR) indicates there were 251 CMs at varying mental health care levels, as outlined in the table below:

Class Member Mental Health Care Levels		
Care Level 1: 216	Care Level 2: 32	Care Level 3 or Higher: 3
Mental Health Alerts		
Open Mental Health Alerts: 0	Closed (Cleared) Mental Health Alerts: 0	Emails & Complaints Related to Mental Health Concerns: 8

The Medical Experts continue to receive ongoing concerns from CMs regarding access to adequate mental health care. During this reporting period, multiple complaints were received related to the lack of meaningful mental health treatment, particularly the limited availability of individual therapy and counseling services.

While BOP categorizes mental health medications under medical care, it is important to note that coordination of care is expected between psychology and medical service providers. This includes the expectation that issues surrounding psychotropic medications are discussed between professionals and that the expectation for this communication does not fall solely on the CM. CMs continue to report being prescribed medications that are ineffective or poorly managed and that getting into sick call to address side effects or the lack of improvement has been problematic. CMs also expressed concerns indicating

⁵ Mental health alerts are detailed in the attachment titled, *Monthly Confidential Monitoring Report, November 1 - 30, 2025*.

that their mental health needs are not being adequately assessed, monitored, or addressed through individualized treatment planning.

The lack of sufficient individual mental health treatment, combined with concerns regarding the appropriateness and effectiveness of prescribed psychiatric medications, raises serious questions about whether CMs are receiving timely and adequate mental health care. These issues may negatively impact symptom management, overall functioning, and mental health stability.

BOP uses group therapy widely, and although studies show that group therapy works well in prison settings, programs are most effective when facilitators are trained in trauma informed care, gender responsive approaches and management of dissociation and triggers. This type of training is provided by BOP to staff; however, there is nuance to effectiveness of group therapy that includes access to individual support when needed, particularly for women with extremely complex trauma who may require individual therapy alongside group treatment. Given that CMs, by definition, have been victims of sexual assault within the prison system, and that many studies have found that anywhere between 65% - 75% of women in prison report significant childhood trauma, CMs may need to a more tailored approach to their mental health care.

While it is common, in both community and correctional settings, for primary care physicians to prescribe and manage psychiatric medications when a patient reports that a medication regimen is ineffective, further clinical assessment is warranted.

Status of Select CMs Who Are the Subject of Mental Healthcare Alerts: ⁶

CM 13: CM reports that the current prescribed psychiatric medication is not effective in managing symptoms. CM states that they have submitted multiple requests for the medication to be adjusted or changed. CM indicated being previously prescribed Wellbutrin, which was effective. However, CM was informed by the current prescriber that this medication is not approved. A records review indicates that the psychiatric medications prescribed are currently managed by a facility physician. CM has not been recently evaluated by a psychiatrist. The CM's report raises concerns regarding medication management, adequacy of psychiatric evaluation, and access to specialty mental health services.

CM 14: CM reported experiencing side effects from medications prescribed. CM requested to be seen by the provider to discuss the side effects. After reporting to sick call and requesting to be seen, CM was unable to secure an appointment. As a result, CM stopped taking the medications. A records review indicates that this CM has not been evaluated by a psychiatrist for an extended period of time. The absence of specialty psychiatric evaluation, despite reported ongoing symptoms, raises concerns regarding adequacy of medication management and access to appropriate mental health services. This also highlights the issues raised in prior reports indicating that CMs are prescribed medications, with no follow up by the prescriber, to determine the effectiveness of the new medication(s) or whether the CM is experiencing negative side effects.

⁶ CM names can be located in the attachment titled, *Class Member Confidential Key, November 2025*.

Findings & Recommendations:

Finding 2: CMs continue to convey concerns regarding access to mental health services.

Recommendation 2: BOP should improve CM access to a wider variety of mental health services, including access to individualized, non-group treatment.

B. Alerts & Reporting

42. The Monitor shall review, and include in monthly reports, the status of Class Member issues and Alerts described in subsections below. BOP will provide any records, documentation, communication, or information the Monitor deems necessary for such assessment and reporting. The Monitor will add, resolve, and update Alerts accordingly.

C. Staff Abuse & Retaliation

1. Placement in Special Housing Units

44. To the extent feasible, within 24 (24) hours of placement in Administrative Detention Status, the Class Member and the Monitor shall be provided a copy of the Administrative Detention Order (ADO), which shall articulate the specific reason for placement in SHU, supported by objective evidence. Also, within 24 (24) hours of such placement, a supervisor not involved in the initial placement shall review and make a determination regarding the placement decision and forward to the BOP Liaison for review. Within two (2) workdays following the supervisors' review of the placement, the BOP Liaison shall review and make a recommendation regarding the placement. In the event the BOP Liaison disagrees with the receiving facility's determination of placement, the Regional Director shall make a determination on the placement decision.

45. Class Members shall be provided with one set of administrative remedy forms upon placement in the SHU and, per existing policy, Class Members shall also be provided such forms whenever they request them and such forms shall be maintained in sufficient supplies in the SHU to allow for staff to promptly provide them to Class Members upon request and maintained in areas Class Members can access when out-of-cell.

Metrics:

- Class Counsel Memorandums, November 10, 2025 and November 17, 2025
- Program Statements and Reference Documents, November 2025, Attachment
- Number of ADOs by BOP Facility: **8**

ADO's by BOP Facility	
FMC Carswell: 3	SFF Hazelton: 1
FCI Tallahassee: 1	FCI Waseca: 3

Assessment: All CMs placed in the SHU during this reporting period received their Administrative Detention Orders (ADO) upon entry.

Receipt of ADOs:

- Number of CMs in SHU for reporting month who received ADOs within the required time frames: **8**
- Number of CMs who received ADOs outside required time frames: **None**
- Of the CMs who received ADO reports, were any deficient? **Yes. Of the eight ADOs, five articulated the specific reason for placement in SHU and were supported by objective evidence. The remaining three ADOs did not articulate the specific reason or were deficient for other reasons. This included**

one ADO which stated, “*pending investigation for violation of Bureau regulations,*” and two which stated, “*pending SIS investigations.*”

Review of Placements:

- Did all CMs placed in SHU for the reporting month have their placement reviewed by a supervisor not involved in the initial placement and forwarded to the BOP Liaison with a determination regarding the placement decision within 24 hours? **Three ADOs were forwarded to the BOP Liaison within 24 hours, but before the second supervisor had the opportunity to conduct their review. The BOP Liaison disagreed with one SHU placement; however, after speaking with a representative from the Region, the CM was released the same day. The Senior Monitor agreed with this review and action.**

Provision of Administrative Remedy Forms:

- Were all CMs provided with one set of administrative remedy forms upon placement in the SHU? **Two CMs were not provided administrative remedy forms upon placement into the SHU.**
- Are CMs provided additional forms upon request? **Unable to determine. No proof of practice was provided.**
- Do facilities housing CMs in SHU maintain sufficient forms to provide to CMs upon request? **Unable to determine. No proof of practice was provided.**

Findings & Recommendations:

Finding 3: Three of the five deficient ADOs did not articulate a specific reason for the CM’s placement in SHU.

Recommendation 3: Per Program Statement 5270.12 CN-1, Special Housing Units, March 6, 2025, “*The specific reason for placement in SHU must be supported by objective evidence and clearly articulated in the narrative section of the ADO.*” However, “*pending SIS investigation*” or “*pending investigation for failure to follow Bureau regulations*” are not specific reasons as defined in the Program Statement. Frequently, the CM either receives an Incident Report with their charge or SIS interviews the CM regarding their case shortly after they are placed in SHU. As such, informing the CM upon entry into SHU, as articulated in the Program Statement, should not pose a safety concern. Examples include pending SIS investigations for assault, phone abuse, fighting, etc.

Finding 4: Three of the eight ADOs sent to the Senior Monitor did not contain the second supervisor’s signature.

Recommendation 4: BOP should continue to provide the Senior Monitor the ADO upon initial entry into the SHU and the ADO copy, with the second supervisor’s signature, within the required 24-hour review period.

Finding 5: With the exception of FMC Carswell, BOP has initiated the process of providing CMs administrative remedy forms upon entry into SHU.

Recommendation 5: Ensure all facilities provide CMs administrative remedy forms upon placement in SHU. During this monitoring period, only one facility failed to provide the forms to the CM upon entry into SHU. **

C. Staff Abuse & Retaliation

1. Placement in Special Housing Units

46. In support of ongoing mental health care of Class Members, and consistent with existing BOP Policy, which allows discretion based on safety, security, the orderly operation of the facility, and public safety, Class Members placed in SHU in Administrative Detention status will be provided:

- In addition to **one social phone call** per month provided under existing policy, Class Members can request additional phone calls, with such requests presumptively approved at up to 1.5 hours per week in one session plus one additional phone call per week, unless the Warden concludes that such additional calls would present a specific risk to the safety and security of the facility or the Class Member, in which case the Warden shall articulate in writing the specific reason for the denial and provide the Class Member with a written denial of their request. Class Members may request that a call session is offered during a particular time or day. Class Members may also choose to call Class Counsel during these times.
- Access to open general **correspondence** in accordance with the same rules and contacts shall not be deleted. Indigent Class Members shall have access to postage to mail legal mail or Administrative Remedy forms, pursuant to existing BOP policy.
- **Visitation** in accordance with the same rules and regulations that apply to general population.
- Opportunity to **exercise** outside their quarters to the extent feasible at least seven hours per week, and staff shall make best efforts to offer individuals exercise outside their quarters one hour per day.
- Access to **programming** activities. Class Members in Administrative Detention shall not be placed in non-earning status, and, if they meet other eligibility requirements consistent with BOP policy, will continue earning FTCs.
- Reasonable amount of **Personal Property** (as defined below).
- The ability to purchase and receive items from the commissary with the same frequency as the general population. Class Members who believe their funds have been improperly encumbered may raise the issue with the BOP Liaison at any time. The Facility will provide an explanation for the encumbrance in writing. If the Class Member is not satisfied with the explanation, they can raise the issue with the Monitor and the Monitor may make a recommendation regarding the encumbrance.

C. Staff Abuse & Retaliation (continued)

1. Placement in Special Housing Units

49. A “reasonable amount of Personal Property” for purposes of this agreements includes, at a minimum: Bible, Quran, or other religious scriptures (1) books, paperback (5) eyeglasses, prescription (2) legal material (see the Program Statement Legal Activities, Inmate) magazines (3) mail (10) newspaper (1) personal hygiene items (1 of each type) (no dental floss or razors) photographs (25) authorized religious medals/headgear (e.g., kufi) shoes, shower (1) shoes, other (1) snack foods without aluminum foil wrappers (5 individual packs) powdered soft drinks (1 container) stationery and stamps (20 each) wedding band (1) radio with ear plugs (1) watch (must not have metal backing) (1) over-the-counter (OTC) medications (2, unless more are medically necessary). Female AICs will be allowed a choice of a sufficient number (at minimum 4 per day) of menstrual products to include: tampons, regular and super-size; maxi pads with wings, regular and super-size; and panty liners (regular). Transgender AICs will be allowed to retain gender-affirming clothing and other accommodations (e.g. boxers, binders, and other undergarments; stand-to-pee cups).

Metrics:

- CM Email Complaints
- Class Counsel Memorandums, November 10, 2025 and November 17, 2025
- Paragraph 46 and 49, SHU Privileges, November 2025, Attachment
- Program Statements and Reference Documents, November 2025, Attachment
- Number of CMs housed in SHU for the Reporting Month: **10**

Class Members in SHU by BOP Facility		
FCI/FPC Aliceville: 1	FMC Carswell: 3	SFF Hazelton: 1
FCI Tallahassee: 1	FCI Waseca: 4 (1 NPO)⁷	

Assessment: Although there were 8 new placements in SHU during this reporting period, there were a total of 10 CMs housed in SHU, of which 1 was NPO.⁸ BOP provided a log that includes the categories of intake, recreation, phone and email. This is a partial log of the privileges afforded to CMs while housed in SHU. BOP is developing a more inclusive log that will document all the privileges offered. This log will be included as an attachment in future monitoring reports.

Paragraph 46:

- Were CMs in SHU provided with one social phone call per month? **Yes**

⁷ NPO stands for “nil per os” and is a Latin term that translates to “nothing by mouth.” It is a medical instruction indicating that a patient should not consume any food, beverages, or oral medications for a specified period, often required before surgery

- Were CMs in SHU provided with additional phone calls upon request, with such requests presumptively approved at up to 1.5 hours per week in one session plus one additional phone call per week, unless the Warden provided a written denial of the request? **This information is not provided by BOP. However, during this reporting period, the Senior Monitor did not receive complaints from CMs related to the lack of access to additional calls.**
- Were CMs in the SHU able to call Class Counsel? **BOP provides the Monitoring Team a roster of SHU privileges; however, some (not all facilities) note a differentiation between legal and social calls. BOP is working with the facilities to correct this issue. CM 15 reported that she requested and was not afforded a legal call. BOP provided the call the next day.⁹**
- Did CMs in the SHU have access to open general correspondence in accordance with the same rules that apply to the general population, including not deleting contacts? **There is no means by which to determine access to general correspondence unless a complaint is received from a CM. During this monitoring period, no complaints were received related to this issue.**
- Did indigent CMs in the SHU have access to postage for legal mail and administrative remedy forms? **BOP does not provide information related to legal mail. No complaints were received from CMs related to this issue.**
- Were CMs in the SHU provided with visitation in accordance with the same rules and regulations that apply to general population? **This information is not provided by BOP. However, BOP is developing a process and format by which to capture and provide this information to the Monitoring Team. There were no complaints received related to SHU visitation.**
- Were CMs in the SHU provided with an opportunity to exercise outside their quarters, to the extent feasible, at least seven hours per week, and did staff make best efforts to offer individuals this exercise one hour per day? **The log provided by BOP indicates that recreation is not consistently offered throughout the week, and not on weekends. Paragraph 46 indicates that “staff shall make best efforts to offer individuals exercise outside their quarters one hour per day.” All BOP facilities where CMs are housed do not offer recreation on the weekends due to staffing shortages. Additionally, there were some weekday recreation opportunities that were missed, with no notation as to the reason. No complaints were received from CMs related to the lack of access to recreation during this monitoring period.**
- Were CMs in the SHU provided with access to programming activities? **This information is not currently provided by BOP. There were no complaints received from CMs related to programming. BOP is developing a report and will be providing SHU programming information to the Monitoring Team for inclusion in the January - March 2026 quarterly status report.**
- Did all eligible CMs remain in earning status of their FTCs? **BOP does not provide this information. No complaints were received from CMs related to the loss of FTC’s while housed in SHU. A random sampling of 4 out of 10 cases did not reflect any discrepancies with FTCs.**
- Were CMs in the SHU able to purchase and receive commissary items with the same frequency as general population? **BOP does not provide this information. No complaints were received from CMs regarding commissary purchases.**

⁹ CM names can be located in the attachment titled, *Class Member Confidential Key, November 2025*.

- Were any CMs improperly encumbered? **No complaints were received from CMs related to encumbrances.**

Paragraph 49:

- Number of CMs in SHU for the reporting month: **10**
- Were CMs in the SHU permitted a reasonable amount of personal property, as described in Paragraph 49 (as applicable)? **Unable to determine. BOP does not provide this information. However, CM 16 reported not receiving undergarments that fit. CM reported an Officer told her she “goes without undergarments all the time at home.” CM indicated reporting the issue to the Captain, who did not address the issue.**

Findings & Recommendations:

Finding 6: The SHU privilege information provided by BOP remains limited in scope. However, during a collaborative meeting with the Monitoring Team, BOP agreed to provide additional training to staff assigned to the SHU, and to incorporate additional detailed documentation into future reporting logs.

Recommendation 6: Complete the SHU privilege information instruction to staff as committed and provide related documentation to the Monitoring Team.

Finding 7: Weekend recreation is not offered due to staffing shortages.

Recommendation 7: Redirect/augment staff, when possible, to facilitate the provision of daily recreation to CMs, as required by Paragraph 46.

C. Staff Abuse & Retaliation

1. Placement in Special Housing Units

47. Consistent with Security, Class Members shall be provided access to two-way confidential communication with the Monitor. Access, for purposes of this term, shall mean that the Class Member is using the BOP's electronic mail system upon their request and at least once per day on weekdays. Class Members shall also be provided access to confidential calls, legal mail, and legal visitation with Class Counsel.

Metrics:

- Class Counsel Memorandums, November 10, 2025 and November 17, 2025
- Program Statements and Reference Documents, November 2025, Attachment
- Number of CMs housed in SHU for the Reporting Month: **10**

CMs in SHU by BOP Facility		
FCI/FPC Aliceville: 1	FMC Carswell: 3	SFF Hazelton: 1
FCI Tallahassee: 1	FCI Waseca: 4 (1 NPO)	

Assessment:¹⁰ During this reporting period, access to two-way communication was provided to CMs with minimal issues reported. Per Class Counsel Memorandum, dated November 17, 2025, one CM was not allowed a confidential call.

BOP provided the Monitoring Team with a copy of a SHU privilege log; however, the information is incomplete. In response, BOP indicated they will be providing staff with additional instruction on how to properly complete the log. The information contained in the log included the confidential attachments.

Access to the Senior Monitor:

- Does BOP's electronic mail system allow CMs in SHU access to two-way confidential communication with the Senior Monitor? **Yes. The email system allows for two-way confidential communication. However, BOP can access emails for litigation-related purposes.**
- If yes, are CMs in SHU provided access to BOP's electronic mail system upon request and at least once per day on weekdays? **Yes. BOP provides a SHU log memorializing whether CMs accept or deny access to the Law Library. The Law Library is the location within the SHU where email access to the Senior Monitor and staff resource emails are provided. During this reporting period, the Senior Monitor did not receive complaints from CMs related to this Paragraph.**

¹⁰ Confidential attachments include SHU privilege logs produced by BOP, although they remain complete.

Access to Class Counsel:

- Are CMs in SHU provided access to confidential calls with Class Counsel? **Not in all cases, as CM 17 reported that their legal call took place on a speaker phone within proximity of BOP staff who had the ability to listen to the CM's call.**
- Are CMs in SHU provided access to legal mail with Class Counsel? **BOP has not provided this information, and maintain it would be burdensome for facilities to collect and provide this information to the Monitoring Team. No complaints were received from CMs or Class Counsel related to legal mail.**
- Are CMs in SHU provided access to legal visitation with Class Counsel? **Yes. Class Counsel has not reported any issues with access to CMs in the SHU.**

Findings & Recommendations:

Finding 8: One complaint was received (CM 17) regarding the confidentiality of a legal call and the manner in which it was provided.

Recommendation 8: Ensure conformance with Paragraph 47, and address any identified issues as they occur.

C. Staff Abuse & Retaliation

1. Placement in Special Housing Units

48. Class Members to be provided all medication devices and prescription medications within 24 hours of placement in SHU.

Metrics:

- Interviews with Staff and CMs
- Incident Reports for the Monitoring Period
- Class Counsel Memorandums, November 10, 2025 and November 17, 2025
- Program Statements and Reference Documents, November 2025, Attachment
- Number of CMs housed in SHU for the Reporting Month: **10**

Class Members in SHU by BOP Facility		
FCI/FPC Aliceville: 1	FMC Carswell: 3	SFF Hazelton: 1
FCI Tallahassee: 1	FCI Waseca: 4 (1 NPO)	

Assessment: All 10 CMs housed in SHU had a mental health diagnosis, as outlined below:

Mental Health			
Level	Diagnosis	# of CMs	%
1	Substance Use Disorder, Anxiety, Impulse Control, Post-Traumatic Stress Disorder (PTSD), major depression, severe trauma and stressor, gender dysphoria, impulse control, schizoaffective disorder, bipolar,	6	60%
3	Major depression, Anxiety, Substance Use Disorder, PTSD, bipolar	3	30%
1	Opioid Use disorder, mood disorder, antisocial personality, gender dysphoria	1	10%

- Number of CMs in SHU who had prescription medications and/or medical devices prior to entering SHU: **10**
- Of the 10 CMs who had existing prescription medications and/or medical devices, were they all provided these items within 24 hours? **It is unclear if CMs were provided their prescription medications and/or medical devices within 24 hours. The reason is because BOP does not provide rounding information to the Medical Experts or Senior Monitor. During this monitoring period, the Medical Experts received two complaints; one directly from CM 18 and another from Class Counsel (CM 19) indicating they did not receive their medications nor were they given access to sick call while housed in SHU.**¹¹

¹¹ CM names can be located in the attachment titled, *CM Confidential Key, November 2025*.

A listing of the CMs who were not provided prescription medications and/or medical devices within 24 hours of placement in SHU as well as the nature of the medications and/or devices at issue is included in the confidential attachment.

Findings & Recommendations:

Finding 9: CMs 18 and 19 reported that they did not receive their medications nor given access to sick call.

Recommendation 9: BOP should ensure CMs in SHU receive their medications within 24 hours of placement and are given access to sick call.

Finding 10: CM 18 reported not being allowed to purchase shampoo for their psoriasis from the commissary.

Recommendation 10: BOP should ensure CMs placed in SHU are allowed to purchase medical supplies from the commissary.

C. Staff Abuse & Retaliation

1. Placement in Special Housing Units

51. BOP shall notify all Class Members of the following process for complaints of denial of the access to privileges outlined here:

To best ensure a prompt resolution, Class Members should submit their complaint to the Receiving Facility's SHU Lieutenant or the Captain using the electronic Request to Staff Service. In exceptional circumstances where there is an emergent issue that directly impacts the health and safety of the Class Members, the Class Member may also raise the issue directly with the Monitor.

If the SHU Lieutenant or Captain does not provide a written response within forty eight (48) hours or by the following day if the end of the 48-hour period falls on a weekend or holiday, or if the Class Member is unsatisfied with BOP's response, the Class Member shall submit their Complaint to the BOP Liaison who shall respond within forty eight (48) hours, or the next workday if the forty eight (48) hours covers a weekend or holiday.

In situations where the Class Member faces obstacles to initiating the Complaint with staff, such Complaints may be raised through Class Counsel to BOP Counsel. If BOP Counsel does not respond within forty-eight (48) hours or the next workday if the forty-eight (48) hours covers a weekend or holiday, or the Class Member or Class Counsel are not satisfied with BOP's Counsel's response the Complaint may be raised with the Monitor.

The Monitor shall review these Complaints, including BOP's response, and shall assess whether BOP compliant with the Consent Decree. If the Monitor determines that BOP is not in compliance, they shall make recommendations for corrective action and allow BOP five (5) workdays to respond or undertake corrective action. At that point, if the Monitor determines the issue is still not resolved, Parties can engage in the Dispute Resolution Process outlined below.

Metrics:

- CM Email Complaints
- Interviews with Staff and CMs
- Class Counsel Memorandums, November 10, 2025 and November 17, 2025
- Program Statements and Reference Documents, November 2025, Attachment
- Number of CMs housed in SHU for the Reporting Month: **10**

Class Members in SHU by BOP Facility		
FCI/FPC Aliceville: 1	FMC Carswell: 3	SFF Hazelton: 1
FCI Tallahassee: 1	FCI Waseca: 4 (1 NPO)	

Assessment: BOP has agreed to forward all complaints received through the alternate complaint process to the Monitoring Team. During this monitoring period, BOP did not receive or forward any complaints to the Senior Monitor through this process. BOP also reported that they provide CMs with

information regarding the alternate complaint process via the Trust Fund Limited Inmate Computer System (TRULINCS). However, CMs continue to convey, via email correspondence, that they are unaware of this process. In response, BOP is working collaboratively with the Monitoring Team to develop a document for circulation to the CM population, explaining the alternate SHU remedy process.

Furthermore, when the Senior Monitor is notified that a CM is unaware of the alternate complaint process, she educates them on the Consent Decree requirements.

Access to Privileges:

- Did BOP notify all CMs of the process for submitting complaints related to the denial of access to privileges, as outlined in Paragraph 51? **CMs are notified of this process via the posting of this information in TRULINCS and as outlined in the Consent Decree.**
- Number of complaints received: **No complaints were forwarded from BOP related to this process. However, CMs continue to report they are unaware of the alternate complaint process.**

Findings & Recommendations:

Finding 11: BOP has provided notice to CMs, via TRULINCS, on the process for submitting complaints when privileges are denied. However, as stated in previous monitoring reports, CMs continue to convey they are unaware of this process.

Recommendation 11: To ensure CMs are aware of the alternate complaint process, BOP is working collaboratively with the Monitoring Team to ensure a document is provided to CMs informing them of the SHU alternate remedy process.

C. Staff Abuse & Retaliation

1. Placement in Special Housing Units

52. Review of SHU placement for disciplinary segregation follows the same three-, seven-, and thirty-day review process outlined in 28 C.F.R. § 541.26.

53. Consistent with Security, if a Class Member is placed in SHU pending a Unit Disciplinary Committee (UDC) or Discipline Hearing before the Disciplinary Hearing Officer (DHO), BOP shall provide the Class Member, Class Counsel, and the Monitor a copy of the underlying incident report “within 24 hours of staff becoming aware of (the Class Member’s) involvement in the incident,” as required by Program Statement 5270.09 at page 18 and 28 C.F.R. § 541.5. If BOP does not provide the incident report “within 24 hours of staff becoming aware of the (Class Member’s) Involvement in the incident,” the BOP Liaison shall inform the Monitor and Class Counsel of the reason for the delay in writing.

54. Class Members shall be provided with a UDC hearing within five (5) workdays of placement of SHU. This provision replaces the UDC timeframe of “ordinarily” within “five workdays” set forth in Program Statement 5270.09 at page 24. BOP shall provide the Class Member, Class Counsel, and Monitor all documentation related to the UDC hearing within 24 (24) hours of the conclusion of the hearing.

55. If the UDC refers the Class Member to a DHO hearing, that hearing shall be held within ten (10) workdays of referral, absent exceptional circumstances and unless the DHO certifies that additional time is needed and what exceptional circumstances necessitate additional time, and provides that written notice to the Class Member, Class Counsel, and the Monitor. This provision sets out a time frame not provided for in Program Statement 5270.09. BOP shall provide the Class Member, Class Counsel, and the Monitor all documentation related to the DHO hearing within 24 (24) hours of the conclusion of the hearing.

Metrics:

- CM Email Complaints
- Interviews with Staff and CMs
- Review of CM EICFs
- Class Counsel Memorandums, November 10, 2025 and November 17, 2025
- Program Statements and Reference Documents, November 2025, Attachment
- Number of ADOs by BOP Facility: **8**

ADO's by BOP Facility	
FMC Carswell: 3	SFF Hazelton: 1
FCI Tallahassee: 1	FCI Waseca: 3

Assessment: There were eight placements into the SHU during the November 2025 reporting period.

Paragraph 52:

- Did BOP review SHU placements for disciplinary segregation following the process in 28 C.F.R. § 541.26? **Yes, with some accuracy issues.**
- If the answer is no or unable to determine, or is not yes for all CMs, describe issues, including BOP's response: **SHU reviews were conducted for all placements, although some facilities continue to check boxes on forms that are not pertinent to the time frame in which the review was conducted. An example includes a case in which, at the three-day review, the box indicating that the psychological report had been completed at the 30-day review was checked.**

Paragraph 53:

- Did BOP provide the CM, Class Counsel, and the Senior Monitor a copy of the underlying incident report within 24 hours of staff becoming aware of the CM's involvement in the incident? **No**
- If the answer is no, did the BOP Liaison inform the Senior Monitor and Class Counsel of the reason for delay in writing: **Yes. Some delays were attributed to the referral of Incident Reports to the Federal Bureau of Investigations.**

Paragraph 54:

- Were CMs provided with a UDC hearing within five days of receipt of the Incident Report? **No. The reasons were as follows: 1) delayed due to FBI referral; 2) delayed due to re-write of Incident Report; and 3) delayed pending investigation. The first two examples included a memorandum, signed by the Warden, extending the UDC hearing beyond five days. Two additional incident reports were still pending UDC hearings at the end of this reporting period.**
- Did BOP provide the CM, Class Counsel, and the Senior Monitor with all documentation related to the UDC hearing within 24 hours of the conclusion of the hearing? **Yes**

Paragraph 55:

- If the UDC referred the CM to a DHO hearing, was that hearing held within ten workdays of referral? **Yes**
- Did BOP provide the CM, Class Counsel, and the Senior Monitor with all documentation related to the DHO hearing within 24 hours of the conclusion of the hearing? **Yes**

Examples of SHU Placements:¹²

CM 20: Placed in SHU on November 9, 2025, pending an SIS investigation. As of November 30, 2025, an Incident Report has not been written and/or issued to the CM.

¹² Specific information regarding CM SHU placements is included in the *Monthly Confidential Monitoring Report, November 1 – 30, 2025*.

CM 21: Placed in SHU and released the same day after the BOP Liaison disagreed with the placement. The placement was for violation of Code 307, Refusing to Obey an Order and Code 317, Failure to Follow Safety or Sanitation Regulations.

Findings & Recommendations:

Finding 12: SHU reviews are not conducted in a thorough and consistent manner by all facilities and in accordance with 28 C.F.R. § 541.26.

Recommendation 12: The SHU Lieutenant, assigned to FCI/FPC Aliceville, has consistently completed all SHU review forms properly and within regulations. The FCI/FPC Aliceville SHU Lieutenant should provide virtual peer-to-peer training to SHU staff, at all facilities housing CMs, on the proper manner in which to complete the forms.

Finding 13: Some SIS internal investigations are taking an excessive amount of time to complete.

Recommendation 13: Given the restrictions within SHU, SIS investigations involving inmates in SHU should take priority over those in the general population. This will allow sanctions to be brought forth more promptly, while facilitating the timely release of CMs to the least restrictive housing.

Finding 14: During this reporting period, there were six Incident Reports that were expunged by either the UDC or the DHO.

Recommendation 14: BOP should review expungements related to either the general population or SHU, and determine what additional training and/or remedial training should be provided to reduce/eliminate errors that lead to expungements. **

C. Staff Abuse & Retaliation

1. Placement in Special Housing Units

56. Class Members and Class Counsel may raise issues regarding due process and ultimate decision for disciplinary segregation with the Monitor at any time through confidential reporting mechanisms outlined above. The Monitor shall have access to the necessary disciplinary documents or other related documentation to investigate Class Members' placement and disciplinary process was incorrect, the Monitor may provide a recommendation that BOP take corrective action.

57. Consistent with Security, Class Members shall not be placed in SHU in administrative detention status pending UDC or DHO hearing solely for a violation of any alleged prohibited acts in the Low (400 series) or Moderate (300 series) Severity Levels. To place a Class Member in SHU in Administrative Detention status under these circumstances, BOP must provide a written explanation of why this placement is necessary for security reasons to the Class Member, Class Counsel, and the Monitor.

Metrics:

- CM Email Complaints
- Interviews with Staff and CMs
- Review of CM EICFs
- Class Counsel Memorandums, November 10, 2025 and November 17, 2025
- Program Statements and Reference Documents, November 2025, Attachment

Assessment:

Due Process & Disciplinary Segregation:

- Does the Monitoring Team have access to necessary disciplinary documents or other related documentation to investigate CMs' placement and disciplinary process? **Yes**
- During this reporting month, were any CMs placed in SHU in administrative detention status for a violation of any alleged prohibited actions in the Low (400 series) or Moderate (300 series) Security Levels? **Yes**
- For each CM, did BOP provide a written explanation of why this placement is necessary for security reasons to the CM, Class Counsel, and the Senior Monitor? **Yes. CM was placed and released from SHU the same day after BOP Liaison had a discussion with a representative from the Region. The Incident Report was expunged when it was determined that a medical issue delayed the CM from complying with the Officer's direction.**

Findings & Recommendations: N/A

Wendy Still, MAS, Senior Monitor

California Coalition for Women Prisoners, et al., v. U.S. Federal Bureau of Prisons, et al., Consent Decree
Case No. 4:23-cv-04155-YGR
8th Public Monthly Status Report, November 1 – 30, 2025

C. Staff Abuse & Retaliation

2. Reports of Staff Retaliation

58. BOP Staff shall not retaliate against Class Members for reporting staff misconduct or other similar acts.

59. Class Members or Class Counsel may submit any Complaint of staff retaliation, which shall include a description of what happened and how it may be retaliatory, to the BOP Liaison or to the Monitor directly. The BOP Liaison shall report any allegations of staff misconduct to the Office of Internal Affairs (OIA), the DOJ's Office of the Inspector General (OIG), and, to the extent the Monitor and/or Class Counsel did not make the report to the BOP Liaison in the first instance, to the Monitor and/or Class Counsel within forty-eight (48) hours unless the forty-eight (48) hours covers a weekend or holiday, in which case the report shall be made on the next workday. To the extent the Class Member reports to the Monitor directly, the Monitor shall report to the BOP Liaison within forty-eight (48) hours unless the forty-eight (48) hours covers a weekend or holiday, in which case the report shall be made on the next workday. The Monitor may limit such reports to the DOJ OIG alone if the Monitor determines that extraordinary circumstances justify such a limitation.

60. The BOP Liaison will also report to the Monitor any disciplinary action imposed on Class Members after reporting staff misconduct. The Monitor will be provided with and review these reports and any disciplinary actions taken against Class Members. The Monitor will provide monthly reports regarding staff retaliation toward Class Members.

61. The Monitor may recommend that the appropriate Regional Discipline Hearing Administrator reconsider any disciplinary action taken against Class Members after reporting staff misconduct. In instances of retaliation outside the disciplinary process and/or retaliation based on immigration status, the Monitor may recommend that BOP take corrective action to address the retaliation.

Metrics:

- Telephone Calls with CMs
- CMs Email Complaints and Letters
- Review of CM EICFs
- Emails from BOP Liaison
- Class Counsel Memorandums, November 10, 2025 and November 17, 2025
- Program Statements and Reference Documents, November 2025, Attachment
- CM Complaints by Type

Class Member Complaints Received by Type		
BOP Facility	General Retaliation	Staff Complaints
FCI/FPC Aliceville	1	0
FPC Bryan	1	0
FMC Carswell	6	0
SFF Hazelton	0	1
FPC Phoenix	1	0
FCI Waseca	1	0
Total	10	1

Wendy Still, MAS, Senior Monitor

California Coalition for Women Prisoners, et al., v. U.S. Federal Bureau of Prisons, et al., Consent Decree
Case No. 4:23-cv-04155-YGR
8th Public Monthly Status Report, November 1 – 30, 2025

Assessment: During this monitoring period, 10 CMs submitted complaints alleging retaliatory behavior, to include 1 alleging staff misconduct. These complaints were received through phone calls, emails and letters from CMs, emails from the BOP Liaison and a Class Counsel Memorandum. Issues continuously raised in CM retaliation complaints are as follows:

- CMs complain they are singled out and subjected to disparate treatment because of their status as FCI Dublin CMs.
- There remains a stigma amongst some staff and inmates that CMs feel they are “*special*” and “*entitled*” because of the Consent Decree requirements that BOP must follow.
- Many CMs complain of disrespectful behavior exhibited towards them by some BOP staff. They also feel BOP staff do not believe them when they convey information/complaints, which remind them of the manner in which they were treated while housed at FCI Dublin. These alleged behaviors have the potential to serve as trauma triggers for some CMs.

Examples of Retaliation Complaints and BOP’s Response:¹³

Log 2025-197-SC: CM alleged an Officer in SHU made racial and disrespectful remarks towards them, to include withholding feminine hygiene products.

BOP Response: The BOP Liaison requested that the facility follow up on this allegation. In response, the facility indicated that when they checked, there were feminine hygiene products available.

Log 2025-201-R: CM alleged experiencing retaliatory behavior from staff after she met with Class Counsel. Since that date, CM indicated she has not received multiple pieces of mail, nor been issued confiscation slips when items are removed from her cell.

BOP Response: BOP has referred this case to OIA for investigation.

Log 2025-208-R: CM indicated experiencing issues of retaliation while in SHU, to include allegedly being threatened with the use of pepper spray and not being fed at the same time as other inmates/CMs. CM alleged they had no appropriate undergarments or clothing that fit. CM indicated that the clothing initially issued was too small as the CM wears a size that is difficult to fit. After further inquiry from the Senior Monitor, the CM was issued the appropriate size.

BOP Response: The Unit Manager spoke with the CM and confirmed that while in SHU, the CM possessed the appropriate attire and undergarments. CM further communicated they had no concerns at that time. Additionally, the Unit Manager advised the CM they could request a phone call with their counsel (on that day between 12:45 p.m. and 3:45 p.m.), and that it would be facilitated by SHU staff.

¹³ Additional details are contained within the attached *Monthly Confidential Monitoring Report, November 1 – 30, 2025*.

Log 2025-210-R: CM stated they have been on commissary restriction for months because they reported to the commissary “*early,*” even though “*the Officer called down to the commissary*” on the CM’s behalf. CM alleged disparate treatment in comparison to other inmates and is convinced it is because of their status as an FCI Dublin CM.

BOP Response: BOP stated the DHO sanctioned the CM with the loss of commissary privileges from July 8 through November 4, 2025, and again from November 5, 2025 through November 19, 2025. BOP has referred this case to OIA for investigation.

Alleged Retaliation Against Regional Discipline Hearing Administrator:

The Senior Monitor and a member of the Monitoring Team held a follow up phone call on November 13, 2025, with the DHO who had initially contacted the Senior Monitor alleging retaliation against the Regional Discipline Hearing Administrator (DHA). This was initially reported in the 4th Public Monthly Status Report, July 1 - 31, 2025. The delay in follow-up was due to the unavailability of the DHO as a result of the government shut down in which her classification was designated as a non-essential worker.

The DHO relayed to the Senior Monitor that the DHO continues to be excluded from adjudicating Incident Reports for FCI Dublin CMs. In her estimation, CMs are receiving disparate treatment at this facility. She was allegedly told to handle them differently when she was still able to conduct CM hearings.

The Regional DHA has since retired; however, the DHO conveyed she still feels ostracized by staff because she spoke out. She conveyed she is still suffering the repercussions of retaliation through missed job considerations and promotions, but states she will continue to do the right thing even though it does not appear to be supported by her management team.

Findings & Recommendations:

Finding 15: With respect to Paragraph 60, the BOP Liaison has initiated the process of forwarding to the Senior Monitor all disciplinary reports issued to a CM after the CM alleges retaliation.

Recommendation 15: Disciplinary reports issued after a CM alleges retaliation should have a direct correlation with the timing of the complaint or the underlying incident. As such, the BOP Liaison or a designee should initiate a process to track Incident Reports issued within a reasonable timeframe following a CM’s complaint of misconduct in order to assess the potential existence of retaliation. **

Finding 16: BOP does not appear to be tracking retaliation complaints that involve the same staff member nor are they providing feedback to the Senior Monitor.

Recommendation 16: When the Monitoring Team reviews CM complaints and repeatedly sees the same staff member names, the Senior Monitor will continue to provide the names to BOP for review and corrective action, when necessary. In response, BOP should provide the Senior Monitor with feedback regarding actions taken by BOP.**

Finding 17: It appears CMs continue to be treated disparately by staff and other inmates because of protections afforded to them under the Consent Decree.

Recommendation 17: Continue to provide training to staff on the requirements and historical background associated with the Consent Decree. **

C. Staff Abuse & Retaliation

3. Reports of Staff Physical or Sexual Abuse

62. To report allegations of staff physical or sexual abuse, Class Members can send confidential internal Emails to DOJ OIG. These confidential messages to DOJ OIG will not be read, viewed, or monitored in any way by any BOP staff. Class Members can also write to the BOP OIA, DOJ OIG, or the Monitor using post mail, which shall be marked “special mail” and will not be read by any BOP staff.

63. If a Class Member reports an allegation of physical or sexual abuse to the Monitor, the Monitor shall report the allegation(s) to the BOP Liaison and DOJ OIG within forty-eight (48) hours unless the forty-eight (48) hours covers a week or holiday, in which case the report shall be made on the next workday. The Monitor may limit such reports to DOJ OIG alone if the Monitor determines that extraordinary circumstances justify such a limitation. If a report of staff physical or sexual abuse against a Class Member is reported to BOP, the BOP Liaison shall alert the Monitor within forty-eight (48) hours of becoming aware of the report unless the forty-eight (48) hours covers a weekend or holiday, in which case the report shall be made the next workday. Sexual abuse includes sexual abuse, harassment, and voyeurism as defined by 28 C.F.R. § 115.6.

65. The Monitor will review, and provide in monthly reports, all reports of staff physical or sexual abuse toward Class Members.

Metrics:

- Telephone Calls with CMs
- CMs Email Complaints and Letters
- Review of CM Electronic Inmate Central Files (EICFs)
- Emails from the BOP Liaison
- Class Counsel Memorandums, November 10, 2025 and November 17, 2025
- Program Statements and Reference Documents, November 2025, Attachment
- CM Complaints Received by Type

Class Member Complaints by Type		
BOP Facility	Sexual Abuse	Physical Abuse
FMC Carswell	1	2

Assessment: During this monitoring period, one sexual abuse and two physical abuse complaints were received through phone calls, emails and/or letters from CMs, emails from the BOP Liaison and a Class Counsel memorandum.

Sexual Abuse & Prison Rape Elimination Act (PREA):

- Number of CM reports of physical or sexual abuse during the reporting period: **3**

Wendy Still, MAS, Senior Monitor

California Coalition for Women Prisoners, et al., v. U.S. Federal Bureau of Prisons, et al., Consent Decree
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- Number of CMs who were under Prison Rape Elimination Act (PREA) retaliation monitoring during the reporting period: **None**

Paragraph 62:

- Is BOP ensuring that CMs can send confidential internal electronic messages to DOJ OIG, and ensuring that BOP staff do not read, view, or monitor those messages in any way? **Unable to determine. CMs have electronic access to DOJ and the OIG. The Senior Monitor does not have the capability to determine if these messages remain confidential. BOP advises these messages remain confidential unless access is warranted in response to future litigation. The Senior Monitor received one complaint from a CM regarding confidentiality.**
- Is BOP ensuring that CMs can write to the BOP OIA, DOJ OIG, and Senior Monitor using post mail, marked “*special mail*,” and ensuring that BOP staff do not read that mail? **Unable to determine. BOP has established this policy, but the Senior Monitor is unable to verify BOP’s conformance.**

Paragraph 63:

- Of the 3 reports, how many were reported to DOJ OIG, either by the Senior Monitor or the BOP Liaison within 48 hours, unless the 48 hours covers a weekend or holiday in which case the report shall be made on the next workday. **3 - In select circumstances, the Senior Monitor may request additional information from CMs to obtain specific details related to their complaints. These efforts may result in a delay in reporting beyond the 48-hour time frame.**
- Were any reports received by the Senior Monitor or the BOP Liaison not reported to the other within 48 hours? **No**

Paragraph 65:¹⁴

The Senior Monitor received one report of staff sexual abuse and two related to staff physical abuse towards CMs. A brief synopsis of these reports are outlined below:

Log 2025-200-P: It is BOP’s practice for inmates to be strip searched in a private area before release to the general population. Prior to release from SHU, CM was allegedly strip searched in a room with a large window that had no window covering, and within view of male Officers.

Log 2025-209-PA-R: CM was pepper sprayed in their cell and subsequently moved to a holding cell while the CM’s cell was decontaminated. CM was then subjected to a calculated use of force when the CM refused to move from the holding cell. CM was placed in restraints for a calming down period, before being moved to a regular cell.

¹⁴ Additional details are contained within the attached *Monthly Confidential Monitoring Report, November 1 – 30, 2025*.

Log 2025-211-PA: CM states that while in SHU, staff grabbed CM's handcuffed wrists and allegedly started to drag CM out of the cell. The staff stopped when they observed another staff headed in their direction.

Findings & Recommendations:

Finding 18: Use of Force Reports were requested and not received by the Monitoring Team for the calculated use of force incident noted in Log# 2025-209-PA-R.

Recommendation 18: Whether force is emergent or calculated, all use of force documentation should be forwarded to the Senior Monitor, including video evidence, in accordance with Program Statement 5566.07, *Use of Force, Application of Restraints and Firearms*.

Finding 19: The Monitoring Team does not consistently receive follow-up information from BOP on sexual abuse complaints, as required by the Consent Decree.

Recommendation 19: PREA documentation (proof of practice) should be forwarded to the Monitoring Team whenever a sexual abuse complaint is made by a CM, to include all documentation in the PREA Compliance Manager's file. The Senior Monitor has been advised BOP is working on a method by which to provide PREA documentation.

Finding 20: Every complaint of sexual abuse for a given period should have an accompanying entry on the PREA retaliation monitoring report for the subsequent 90 days following the commencement of the monitoring period.

Recommendation 20: Modify the PREA retaliation monitoring report to ensure the CM's name is not removed until the 90-day retaliation monitoring period has concluded.

C. Staff Abuse & Retaliation

3. Reports of Staff Physical or Sexual Abuse

64. Upon request, BOP shall provide Class Members who report staff abuse with documentation of their report and a written final determination. BOP shall also inform the Class Member whenever: the staff the staff member is no longer posted within the Class Member's unit; the staff member is no longer employed at the facility; the agency learns that the staff member has been indicted on a charge related to sexual abuse at a BOP facility; or the agency learns that the staff member has been convicted on a charge related to sexual abuse at a BOP facility. Following the filing of a PREA report, BOP shall provide the Class Member with requisite follow up medical and psychological evaluations and care, and information about how to contact a Rape Crisis Center.

Metrics:

- CM Email Complaints
- Review of CM EICFs
- Class Counsel Memorandums, November 10, 2025 and November 17, 2025
- Program Statements and Reference Documents, November 2025, Attachment

Assessment: The Senior Monitor did not receive requests from CMs for a copy of documentation related to the closure of their staff sexual abuse or investigation, nor did BOP provide related information to the Senior Monitor.

Requests for Documentation:

- Number of CM requests for documentation of their report of staff abuse and a final written determination: **None**

Updates to Class Members:

- During the reporting period, were there any staff members that were the subject of CM reports who were re-assigned units, left the facility, were indicted on a charge related to sexual abuse in BOP, or were convicted of a charge related to sexual abuse in BOP? **Unable to determine. The Senior Monitor has been advised by BOP that, in the future, they will provide documentation of actions taken against staff members who are the subject of CM allegations. This will include whether staff were reassigned, left the facility, indicted on a charge related to sexual abuse or convicted of a charge related to sexual abuse.**
- Of the three CMs who reported physical or sexual abuse by staff during the reporting period, how many were provided a requisite follow up medical and psychological evaluations and care? **2 (one sexual abuse and one physical abuse).**
- How many were provided information about how to contact a Rape Crisis Center? **1**

Findings & Recommendations:

Finding 21: The Senior Monitor does not receive notification of when a sexual or physical abuse investigation involving a CM is completed.

Recommendation 21: The BOP Liaison should notify the Senior Monitor when a sexual or physical abuse investigation involving a CM is completed. BOP has advised the Senior Monitor that upon request, or when the BOP Liaison receives notification of when a sexual abuse or physical abuse investigation is completed, a copy will be provided to the Senior Monitor. The BOP Liaison will also notify the Senior Monitor if a CM has requested information about their investigation or requested information regarding the outcome.**

Finding 22: During this reporting period, the Senior Monitor did not consistently receive documentation related to follow-up by the facility after a CM's complaint of physical or sexual abuse. BOP should provide the Senior Monitor with copies of documentation (proof of practice) related to sexual or physical abuse complaints from CMs.

Recommendation 22: Moving forward, BOP has agreed to provide a copy of the appropriate documentation, related to CM sexual or physical complaints, to the Senior Monitor for review.

Finding 23: During this reporting period, the Monitoring Team was not advised whether BOP staff were subsequently re-assigned from their units, left the facility, indicted on a charge related to sexual abuse, or convicted of a charge related to sexual abuse.

Recommendation 23: BOP should alert the Senior Monitor when staff have subsequently been re-assigned from their units, left the facility, or indicted/convicted on a charge related to sexual abuse. The BOP has advised they will provide documentation of these actions to the Senior Monitor.**

Finding 24: One CM who claimed physical abuse during this reporting period had no evidence of medical or psychological follow up when BEMR was reviewed.

Recommendation 24: Whenever a claim of sexual or physical abuse is made to staff, the BOP Liaison or the Senior Monitor, the CM should be taken to medical for an evaluation as soon as possible, with mental health follow up, if necessary. This is to ensure there are no injuries to the CM and for future documentation purposes.

D. Designation & Release

1. Designations

68. The Monitor shall review and report on Class Member designations. Monthly reports will include information about where Class Members are designated, and quarterly reports will include whether Class Members are designated to facilities with adequate programming, and educational and vocational opportunities.

69. BOP shall designate the place of the Class Member's imprisonment and shall, subject to bed availability, the Class Member's security designation, the Class Member's programmatic needs, the Class Member's mental and medical health needs, any request made by the Class Member related to faith-based needs, recommendations of the sentencing court, and other security concerns of the BOP, place the Class Member in a facility as close as practicable to the Class Member primary residence, and to the extent practicable, in a facility within 500 driving miles of that residence. BOP shall also endeavor to designate Class Members in the lowest security level facility possible.

Metrics:

- CM Email Complaints
- Class Counsel Memorandum, November 10, 2025 and November 17, 2025
- Program Statements and Reference Documents, November 2025, Attachment
- SENTRY Rosters

Assessment: To date, the Senior Monitor has published four monthly monitoring reports (July, August, September, October 2025) in which over 60% of CMs are designated to a facility over 500 miles from their primary residence. BOP policy and Paragraph 69 of the Consent Decree establish a clear expectation that BOP should place CMs in a *“facility as close as practicable to the Class Member's primary residence, and to the extent practicable in a facility within 500 driving miles of that residence.”* This reflects the importance of family proximity, continuity of community ties, and access to support networks. The finding that over 60% of CMs are housed beyond this distance indicates a substantial deviation from the intent of the Consent Decree rather than isolated or incidental designations beyond the 500-mile consideration.

This level of variance suggests systemic factors are contributing to placement decisions that override proximity considerations. Contributing factors may include limited bed space, medical or programmatic designation requirements, population management pressures, or delays in transfers. However, without detailed justification specific to individual placement decisions, it is not possible for the Monitoring Team to determine whether these placements are temporary, unavoidable, or the result of structural capacity challenges.

The impact of housing CMs more than 500 miles from their primary residence is significant. Extended distance can impede family visitation, strain support systems, and potentially undermine reentry preparation and rehabilitation goals. Additionally, the magnitude of nonconforming placements underscores the need for clearer documentation and reporting. Absent data explaining why exceptions are made, it is difficult to assess whether BOP is actively managing designations or merely responding to

operational constraints. Exceptions include, but are not limited to, the length of time CMs remain housed beyond the 500-mile threshold and whether mitigation efforts are pursued by BOP. Based upon this review, the Senior Monitor has requested that a review be completed to determine eligibility for placement within the 500-mile radius. Pursuant to the Senior Monitor’s request, BOP has begun undertaking a review to assess and document CMs’ eligibility to be housed within the 500-mile radius.

Designation to Facility within 500 Driving Miles of Class Member’s Primary Residence	
Number of CMs within 500 driving miles of their primary residence	50
Number of Members are NOT within 500 driving miles of their primary residence ¹⁵	201
Designation of Class Members to Lowest Security Level Possible	
Number of CMs eligible for referral to Residential Reentry Manager for designation to a halfway house	37
Number of CMs designated to halfway house	32
Number of CMs eligible for a halfway house, but NOT in a halfway house ¹⁶	2

Designations:

- Is the BOP taking measurable steps to place CMs in a facility as close as practicable to the CM’s primary residence? **BOP does not currently provide information related to the steps taken to ensure CMs are housed within 500 miles of their primary residence. The review from BOP that has been requested by the Senior Monitor should provide the information necessary to answer this question in a subsequent monitoring report.**
- Is the BOP taking measurable steps to ensure that all CMs are designated to the lowest security level facility possible? **Yes. Unit Teams review and designate CMs to the appropriate levels. If CMs are not appropriately designated (no CMs during this reporting period), the Senior Monitor requests a review. In each circumstance, BOP has provided a legitimate reason for the CM’s out-of-level designation. One anomaly found during this reporting period is that CMs, who have a detainer and designated at a minimum level security level, are not eligible for Camp, but are eligible for a Residential Reentry Center placement. When the question was raised, the BOP Liaison indicated this was due to the public safety factor per Program Statement 5100.08 CN-2, Inmate Security Designation and Custody Classification, March 6, 2025.**
- During the reporting period, how many complaints did the Monitoring Team receive from CMs or Class Counsel regarding issues with designation and release? **20**

Findings & Recommendations:

Finding 25: There are 201 CMs housed more than 500 miles from their primary residence.

¹⁵ Includes 45 CMs whose designated residence is not within the United States.

¹⁶ Information regarding the two CMs who were eligible for a halfway house, but not in a halfway house, is contained within the attached *Monthly Confidential Monitoring Report, November 1 – 30, 2025*.

Recommendation 25: BOP should review and designate CMs within 500 miles of their primary residence, whenever possible. This is the 4th monitoring report that cites that a great majority CMs are housed over 500 miles from their support systems. BOP should provide the Senior Monitor with an explanation (proof of practice) of the process they undertook in determining that a CM does not qualify for a designation within 500 miles of their primary residence. Proof of practice should include a listing of disqualifying factors for each CM.**

D. Designation & Release

1. Designations

70. No Class Member with longer than nine (9) months remaining on their sentence shall be housed in an Administrative Detention Facility for any period longer than six (6) months, or at a Federal Transfer Center for any period longer than one month. Time housed at FCI Dublin or at Administrative Detention Facilities following transfer from FCI Dublin shall count towards the 18-month waiting period to apply for transfer to a new facility.

Metrics:

- Class Counsel Memorandums, November 10, 2025 and November 17, 2025
- Program Statements and Reference Documents, November 2025, Attachment

Assessment: BOP has agreed to provide the following information on monthly basis commencing in December 2025. For this reporting period there were no CMs held in an Administrative Detention Facility or a Federal Transfer Center beyond the timeframes noted in Paragraph 70.

Designation to the Lowest Security Level Possible:

- Number of CMs in an Administrative Detention Facility: **None**
- Number of CMs in an Administrative Detention Facility with more than nine months remaining on their sentence: **None**
- Number of CMs in an Administrative Detention Facility with more than nine months remaining on their sentence who have been in an Administrative Detention Facility for more than five months as of the date of this report: **None**
- Is any CM with longer than nine (9) months remaining on their sentence currently housed in an Administrative Detention Facility? **No**
- Is any CM with longer than nine (9) months remaining on their sentence currently housed at a Federal Transfer Center? **No**

Findings & Recommendations: N/A

D. Designation & Release

1. Designations

71. The Monitor shall review and provide in monthly reports Class Members' release dates, FTCs, and eligibility for release to community placements (i.e. home confinement or Residential Reentry Centers). Reports will include any changes to Class Member's eligibility for FTCs or release to community placements, and any issues receiving or applying credits, or being released when eligible.

72. BOP shall release to community placement any Class Member eligible for community placement under the First Step Act (FSA) or the Second Change Act (SCA) as soon as practicable after the Class Member becomes eligible. When consistent with the FSA and 18 U.S.C. § 3621(b), BOP will not deny FTCs or release to community placement under the FSA to any Class Member on the basis of immigration status or the existence of a detainer alone.

Metrics:

- CM Interviews & Email Complaints
- Review of CM EICFs
- Class Counsel Memorandums, November 10, 2025 and November 17, 2025
- SENTRY Inmate Management System Rosters
- Program Statements and Reference Documents, November 2025, Attachment
- Paragraph 71, Confidential Release Roster, December 2, 2025 (BOP Generated), Attachment

Assessment: The Senior Monitor conducted a monthly review of CM release dates, FSA Time Credits, and eligibility for release to community placements, including home confinement and Residential Reentry Centers, and raised any identified concerns to BOP.

CM 22: The Senior Monitor identified that this CM's points had been incorrectly calculated. Three points were applied for an active detainer. However, Program Statement 5100.08 CN-2, Inmate Security Designation and Custody Classification, March 6, 2025, indicates that points cannot be applied for an Immigration and Customs Enforcement detainer. BOP resolved this issue by removing the three points.

The Senior Monitor found no discrepancies relative to the denial of FTCs based on immigration status or the existence of a detainer alone. A list of CM release dates, FTCs, eligibility for release to community placements, and immigration status is included in the confidential attachment.¹⁷

Eligibility for Release to Community Placement:

- Number of CMs eligible for placement in Residential Reentry Centers: **37**

¹⁷ Specific information regarding designations is included in the *Monthly Confidential Monitoring Report, November 1 – 30, 2025*.

- Number of CMs eligible for placement in home confinement: **BOP does not provide information relative to those who are eligible for home confinement. The Institutional Referral for Residential Reentry Center Placement Form BP-A0210 does not consistently reflect whether the CM is eligible for home confinement. However, some Unit Team staff include this information on the form.**
- Number of CMs with a “*Maximum Statutory Home Confinement Placement Date*” that has passed: **Of the 251 CMs in BOP custody, 38 are ineligible for community placement, to include home confinement. Thirty-seven (37) CMs have been referred to community placement and 29 have been approved and have placement dates. The remaining six are under review with the Residential Reentry Manager. The Senior Monitor will be requesting that BOP provide feedback on the home confinement eligibility status of the remaining 176 CMs.**
- Number of CMs with a “*FSA Conditional Placement Date*” that is less than six months from the date of this report: **All 21 CMs, with less than 6 months for eligibility to community placement, have been referred and received approved dates.**
- Number of CMs with a “*Conditional Transition to Community Date*” that is less than six months from the date of this report: **21**
- Were any CMs denied FTCs under the FSA on the basis of immigration status or on the basis of an immigration detainer alone? **No**
- Were any CMs denied release to community placement on the basis of immigration status or on the basis of an immigration detainer alone? **No**

Findings & Recommendations:

Finding 26: During this reporting period, the Senior Monitor identified several credit and community placement issues. These issues were forwarded to the BOP Liaison for corrective action, and were promptly addressed. One issue is still pending a legal decision.

Recommendation 26: Continued monthly monitoring by BOP remains critical to ensuring sustained compliance, the prompt identification of emerging issues, and verification that individual anomalies are addressed in a timely manner. **

Finding 27: The Senior Monitor found that BOP has not denied FTCs to CMs based on the existence of the CM’s immigration status or a detainer alone.

Recommendation 27: BOP should continue to monitor conformance with Paragraph 72 to ensure consistency in its application. **

D. Class Member Access to Counsel & the Monitor

81. BOP shall ensure that every Class Member has the opportunity to initiate a confidential legal call with Class Counsel at least once per week. Calls will generally take place during pre-scheduled, weekly blocks of time that are at least three (3) hours long and scheduled Monday through Friday between 8 am and 5 pm Pacific Time. To the extent feasible, BOP shall work with facilities to stagger blocks of time such that facilities' blocks of time do not overlap. If there is insufficient time for all Class Members who requested a call to speak to Class Counsel during the allotted block of time, BOP shall facilitate a confidential legal call with Class Counsel within two (2) workdays. These calls shall be provided absent exceptional circumstances. A Class Member's placement in SHU, individual restrictions on phone access or staffing considerations alone (including lockdowns or restrictions on movement due to understaffing) do not constitute exceptional circumstances. If BOP is unable to facilitate calls on a given week due to exceptional circumstances, they shall notify the Monitor and Class Counsel and provide an explanation in writing. BOP Staff shall not prevent calls as a form of retaliation, and any allegations of retaliation may be reported to the Monitor and Class Counsel as provided in § III.C.2. Class Members in SHU shall receive at least one legal call per week if requested.

82. Class Counsel shall submit a list of attorney names and phone numbers to be approved for the pre-scheduled blocks of time referenced in ¶ 81. These confidential legal calls will not count against minutes and will be at no cost to the Class Member. At least monthly, BOP Counsel will provide Class Counsel and the Monitor with each respective designated facility's availability and will amend the list as needed to accommodate the facility's ongoing operations.

Metrics:

- Class Counsel Memorandum, November 10, 2025 and November 17, 2025
- Program Statements and Reference Documents, November 2025, Attachment
- Paragraphs 81 and 82, Legal Call Block Schedule, Verified December 1, 2025, Attachment

Assessment: During this reporting period, the Senior Monitor did not receive complaints from CMs related to Paragraphs 81 and 82. However, numerous complaints were documented via Class Counsel Memorandums. It is concerning that access to legal calls could still be limited for CMs.

Paragraph 81:

- During the reporting period, did CMs have the opportunity to initiate confidential legal calls with Class Counsel at least once per week during pre-scheduled three-hour time blocks? **Yes. The establishment of the call block schedule gives CMs the opportunity to initiate confidential legal calls. Class Counsel Memorandum, dated November 10, 2025, reported difficulty in getting CMs to the interviews with Class Counsel during one of their visits. They reported a delay of up to 90 minutes as a result of the time associated with serving the afternoon meals to inmates/CMs and clearing count. Additionally, Class Counsel reported CMs claimed there are issues associated with access to legal calls. Multiple CMs stated that they were unaware of the legal call block schedule,**

during which all CMs must have access to free, confidential phone calls with Class Counsel. Other CMs reported they were told the legal call block schedule was the only time they could contact their lawyers. Still, other CMs reported they requested legal calls, but Officers made it difficult to request the calls or were given the “runaround” about how to request a legal call. One CM reported she was told the facility did not have sufficient staff to facilitate legal calls due to the government shutdown. The Senior Monitor has verified the legal call block schedule is posted in the housing units and on TRULINCS for all CMs to view. Paragraph 81 specifically states that staff shortages cannot impede access to legal calls for CMs. This mandate will need to be reemphasized with staff.

- During the reporting period, did BOP notify in writing the Senior Monitor and Class Counsel whenever it was unable to facilitate legal calls on a given week due to exceptional circumstances? **A notification was required from BOP, but not received by the Monitoring Team.**
- During the reporting period, did the Senior Monitor receive reports that BOP staff preventing legal calls in retaliation? **No**
- During the reporting period, did all CMs in SHU receive at least one legal call per week if requested? **Yes**

Paragraph 82:

- During the reporting period, did BOP Counsel provide Class Counsel and the Senior Monitor with each respective designated facility’s availability and amended the list as needed to accommodate the facility’s ongoing operations? **Yes**
- During the reporting period, did any confidential legal calls count against CM minutes or cost money? **Unknown as this information is not provided by BOP. However, CMs did not report issues related to this Paragraph.**

Findings & Recommendations:

Finding 28: Without specific data related to legal call complaints, the Senior Monitor is unable to address the issue. Furthermore, it is difficult for both the Senior Monitor and BOP to address these issues without specific CM names, the facility name, and/or without knowledge of the day and times the incidents allegedly took place.

Recommendation 28: Class Counsel should provide to the Senior Monitor and the BOP specific details, including, date, CM name, facility, regarding legal call access issues.

Finding 29: BOP provides the Monitoring Team a verified monthly update relative to the legal call block schedule.

Recommendation 29: Continue to provide the legal call block schedule with the date the schedule was verified. **

Signature

Submitted to: (1) United States District Court, Northern District of California, Oakland Division via email, (2) U.S. Federal Bureau of Prisons Counsel & (3) Class Counsel.



Wendy Still, MAS
Senior Monitor

February 20, 2026

Date

Glossary of Acronyms

ADO	Administrative Detention Order
AICs	Adults in Custody
BOP	Bureau of Prisons
BEMR	Bureau Electronic Medical Record
C.F.R.	Code of Federal Regulations
CM	Class Member
DHA	Discipline Hearing Administrator
DHO	Disciplinary Hearing Officer
EICF	Electronic Inmate Central File
FDC	Federal Detention Center
FCI	Federal Correctional Institution
FMC	Federal Medical Facility
FSA	First Step Act
FTC	Federal Time Credit
OIA	Office of Internal Affairs
OIG	Office of Inspector General
PREA	Prison Rape Elimination Act
SCA	Second Chance Act
SHU	Special Housing Unit
SIS	Special Investigative Supervisor
TRULINCS	Trust Fund Limited Inmate Computer System
UDC	Unit Discipline Committee

Definitions

The following definitions apply to the terms of the Consent Decree.

Adult in Custody (AIC) refers to any person in BOP custody who is designated at a penal or correctional institution, or in a halfway house, contract facility, or in limited cases, on supervision on home confinement, or designated to some other setting outside a BOP penal or correctional facility. BOP states that it is not responsible for care for persons held in a halfway house, contract facility, or, in limited cases, on supervision on home confinement, or designated to some other setting outside a BOP penal or correctional facility.

Administrative Detention refers to an administrative status which removes an AIC from the general population. Administrative detention status is non-punitive, and can occur for a variety of reasons. 28 C.F.R. § 541.22(a).¹⁸

Administrative Detention Facility for the purposes of this agreement refers to BOP institutions that house people in pretrial detention, including Metropolitan Correctional Centers (MCCs), Metropolitan Detention Centers (MDCs), and Federal Detention Centers (FDCs).

Alert[s] refers to instances where Senior Monitor, identified a concern arising from a CM's treatment or lack thereof at FCI Dublin or during transfer from FCI Dublin, including concerns related to: medical and/or mental healthcare (including Medication Assisted Treatment and Medical and/or Mental Health Nexus Cases, as defined below), PREA reports and advocacy services, compassionate release requests, release dates and application of Federal Time Credits, disciplinary incidents and impacts on security and recidivism classifications (including Good Credit Time, Forfeited Non-Vested Good Time Credit, Administrative Detention Time and Disciplinary Segregation Time), property claims, and transport issues. The Senior Monitor's decision to clear or place an Alert shall be final subject to reconsideration by the Senior Monitor at the Senior Monitor's discretion. Alerts closed prior to the Effective Date may be reopened if the AIC provides proof that the Senior Monitor deems sufficient that the alert should not have been closed. Such requests shall be submitted to the Senior Monitor no later than December 1, 2024, unless the AIC shows by clear and convincing evidence that the evidence submitted in support of reopening could not have been submitted before December 1, 2024. This Paragraph does not limit the ability of the Senior Monitor to reopen an alert closed prior to the Effective Date if the Senior Monitor determines, based on sufficient proof, that the alert should not have been closed.

BOP Counsel means both BOP in-house counsel and litigation counsel assigned by the Department of Justice. In the event that any individual BOP Counsel separates from his or her employment or if the case is reassigned to different counsel, BOP Counsel will designate successor counsel and notify the Senior Monitor and Class Counsel of the change.

¹⁸ eCFR :: 28 CFR 541.22 -- Status when placed in the SHU.

BOP Liaison means an employee from BOP's Central Office who is a direct report to the BOP's Deputy Director who is designated to and whose sole duties are to facilitate BOP's compliance with the terms of this Consent Decree. The BOP Liaison will have access to BOP subject matter experts at the regional and Central Office level, and should assist the Senior Monitor to gather information, help track alerts, and if necessary, should raise concerns with the Deputy Director directly. The BOP Liaison will share only minimal information with other BOP employees and will share such information only to the extent necessary to enable the BOP Liaison to access necessary records and other information. The BOP Liaison shall not share any information related to a CM complaint with any official who is the subject of that complaint. The BOP Liaison does not have independent authority to direct any BOP employee to take a particular action but should make recommendations after consulting with BOP's Deputy Director, subject matter expert, or the Senior Monitor.

Class Member refers to all people who were incarcerated at FCI Dublin between March 15, 2024, and May 1, 2024, and all named Plaintiffs.

Class Counsel refers to Arnold & Porter, California Collaborative for Immigrant Justice, Rights Behind Bars, Rosen Bien Galvan & Grunfeld including Ernest Galvan, Kara Janssen, Luma Khabbaz, Adrienne Spiegel, Susan Beaty, and Amaris Montes. In the event that any individual Class Counsel separates from his or her employment, Class Counsel will designate successor counsel and notify the Senior Monitor and BOP Counsel of the change.

Code of Federal Regulations (C.F.R.) The C.F.R. is the official legal print publication containing the codification of the general and permanent rules published in the Federal Register by the departments and agencies of the Federal Government.

Complaint refers to any notification to the Senior Monitor in any form by a CM or Plaintiffs' counsel.

Consistent with Security means subject to exceptions including, but not limited to, major disturbances that require staffing to be re-directed to other areas of the facility on an emergency and temporary basis or natural disasters, and similar other emergencies that restrict movement to preserve safety.

Daylight Provision means no attendant obligation shall be imposed upon the BOP other than the collection and provision of data.

Designation or designated refers to an order from the BOP's Designation and Sentence Computation Center indicating the facility of confinement for an AIC

Disciplinary Segregation refers to a punitive status wherein an AIC is placed in SHU, only as a sanction imposed by a Discipline Hearing Officer (DHO) for committing a prohibited act(s). 28 C.F.R. § 541.22(b), 541.24.

Effective Date refers to the date on which this Consent Decree is approved by the Court.

Federal Correctional Institution (FCI) Dublin refers to both the low security Federal Correctional Institution located in Dublin, California and the adjacent satellite Camp.

Federal Detention Center (FDC) refers to an administrative security federal detention center that houses pretrial detainees and sentenced inmates.

Federal Medical Institution (FMC) referrals to a Board of Prisons medical institution.

First Step Act (FSA) refers to the First Step Act (FSA) of 2018 (P.L.115- 391) and any subsequent amendments to the law.

Federal Time Credit (FTC) refers to time credits towards prerelease custody or early transfer to supervised relief, authorized by procedures for earning and application of time credits that are outlined within the FSA.

Grievance refers to any BOP cop-out, administrative remedy, or similar written form.

Medical and/or Mental Health Nexus Case refers to a medical or mental health issue that (i) was first raised, identified, or documented at FCI Dublin (whether by the CM themselves, BOP staff or contractors, the then-Special Master, and/or a member of her team, or the Court); or (ii) the Senior Monitor and/or a member of her team, based on a review of a more recently filed grievance or complaint or other communication, determines (ii) category, this definition is limited to Grievances or Complaints submitted to the Senior Monitor no later than December 1, 2024, unless the Senior Monitor determines there is clear and convincing evidence establishing that the grievance or complaint could not have been submitted by December 1, 2024. In making this determination, the Senior Monitor shall review any relevant information available to the Senior Monitor, including any information provided by the CM, BOP personnel or third-party contractors, Class Counsel or BOP Counsel.

Protective Status Protective Status refers to an administrative status where an AIC placed in SHU for their own protection. 28 C.F.R. § 541.23(c)(3). For any AIC who is placed in SHU as a protection case, whether requested by the AIC or staff, an investigation occurs to verify the reasons for placement. 28 C.F.R. § 541.28.

Rape Crisis Centers refers to community-based organizations that help survivors of rape, sexual abuse, and sexual violence who have an active Memorandum of Understanding (MOU) with BOP.

Second Chance Act (SCA) refers to the Second Chance Act of 2007 (P.L. 110-199) or any subsequent amendments to the law.

Security Sensitive Information refers to information whose disclosure without the benefit of a protective order would jeopardize the safety and security of any person, or would jeopardize an ongoing investigation of crime or misconduct.

Senior Monitor (or Monitor) refers to Wendy Still while serving under the order of May 20, 2024, ECF No. 308 in the instant action, or any successor Monitor appointed in this action.

Special Housing Unit(s) (SHU[s]) refers to housing units in BOP facilities where AICs are separated from the general population, and may be housed either alone or with another AIC. When placed in the SHU, an AIC is either in disciplinary segregation status or administrative detention status. 28 C.F.R. § 541.22.

Special Master refers to Wendy Still during the period between April 4, 2024, and May 20, 2024, when she served as the Special Master in the instant action.

Third Party Care or Outside Provider Care refers to medical, mental health, or dental care that the BOP provides to AICs using non-BOP employees.

Term of the Consent Decree runs two years from the Effective Date, unless terminated pursuant to § VIII.

Relevant Federal Codes

§ 541.22 Status when placed in the SHU.

When placed in the SHU, you are either in administrative detention status or disciplinary segregation status.

- (a) Administrative detention status. Administrative detention status is an administrative status which removes you from the general population when necessary to ensure the safety, security, and orderly operation of correctional facilities, or protect the public. Administrative detention status is non-punitive, and can occur for a variety of reasons.
- (b) Disciplinary segregation status. Disciplinary segregation status is a punitive status imposed only by a Discipline Hearing Officer (DHO) as a sanction for committing a prohibited act(s).

§ 541.23 Administrative detention status.

You may be placed in administrative detention status for the following reasons:

- (a) Pending Classification or Reclassification. You are a new commitment pending classification or under review for Reclassification.
- (b) Holdover Status. You are in holdover status during transfer to a designated institution or other destination.
- (c) Removal from general population. Your presence in the general population poses a threat to life, property, self, staff, other inmates, the public, or to the security or orderly running of the institution and:
 - (1) Investigation. You are under investigation or awaiting a hearing for possibly violating a Bureau regulation or criminal law;
 - (2) Transfer. You are pending transfer to another institution or location;
 - (3) Protection cases. You requested, or staff determined you need, administrative detention status for your own protection; or
 - (4) Post-disciplinary detention. You are ending confinement in disciplinary segregation status, and your return to the general population would threaten the safety, security, and orderly operation of a correctional facility, or public safety.

§ 541.24 Disciplinary segregation status.

You may be placed in disciplinary segregation status only by the DHO as a disciplinary sanction.

§ 541.25 Notice received when placed in the SHU.

You will be notified of the reason(s) you are placed in the SHU as follows:

- (a) Administrative detention status. When placed in administrative detention status, you will receive a copy of the administrative detention order, ordinarily within 24 hours, detailing the reason(s) for your placement. However, when placed in administrative detention status pending classification or while in holdover status, you will not receive an administrative detention order.
- (b) Disciplinary segregation status. When you are to be placed in disciplinary segregation status as a sanction for violating Bureau regulations, you will be informed by the DHO at the end of your discipline hearing.

§ 541.26 Review of Placement in the SHU.

Your placement in the SHU will be reviewed by the Segregation Review Official (SRO) as follows:

- (a) Three-day review. Within three workdays of your placement in administrative detention status, not counting the day you were admitted, weekends, and holidays, the SRO will review the supporting records. If you are in disciplinary segregation status, this review will not occur.
- (b) Seven-day reviews. Within seven continuous calendar days of your placement in either administrative detention or disciplinary segregation status, the SRO will formally review your status at a hearing you can attend. Subsequent reviews of your records will be performed in your absence by the SRO every seven continuous calendar days thereafter.
- (c) Thirty-day reviews. After every 30 calendar days of continuous placement in either administrative detention or disciplinary segregation status, the SRO will formally review your status at a hearing you can attend.
- (d) Administrative remedy program. You can submit a formal grievance challenging your placement in the SHU through the Administrative Remedy Program, 28 CFR part 542, subpart B.

§ 541.28 Protection case—review of placement in the SHU.

- (a) Staff investigation. Whenever you are placed in the SHU as a protection case, whether requested by you or staff, an investigation will occur to verify the reasons for your placement.
- (b) Hearing. You will receive a hearing according to the procedural requirements of § 541.26(b) within seven calendar days of your placement. Additionally, if you feel at any time your placement in the SHU as a protection case is unnecessary, you may request a hearing under this section.

(c) Periodic review. If you remain in administrative detention status following such a hearing, you will be periodically reviewed as an ordinary administrative detention case under § 541.26.

Attachments

Non-Confidential Attachments

- Program Statements and Reference Documents, November 2025
- Paragraphs 81 and 82, Legal Call Block Schedule, Verified December 1, 2025

Confidential Attachments (provided under separate cover)

- Monthly Confidential Monitoring Report, November 1 – 30, 2025
- Class Member Confidential Key, November 2025
- Paragraphs 46 and 49, SHU Privileges, November 2025 (BOP Report)
- Paragraphs 68 - 69, Population Monitoring Census, Roster, December 1, 2025 (BOP Generated)
- Paragraph 71, Confidential Release Roster, December 2, 2025 (BOP Generated)

Program Statement References - November 2025	CD Para.
Program Statements	
5310.17 Psychology Services Manual, August 25, 2016	34, 58 -65
6010.05 Health Services Administration, June 26, 2014	34
6013.01 Health Services Quality Improvement, January 15, 2005	34
6031.02 Inmate Copayment Program, August 15, 2005	34
6090.04 Health Information Management, March 2, 2015	34
6340.04 Psychiatric Services, January 15, 2005	34
6370.01 Laboratory Services, January 15, 2005	34
6400.03 Dental Services, June 10, 2016	34
5310.16 CN-1, Treatment and Care of Inmates with Mental Illness, February 18, 2025	34, 48, 52 - 55
6190.04 Infectious Disease Management, June 3, 2014	34, 48
6360.02 Pharmacy Services, October 24, 2022	34, 48
6541.02 Over-the-Counter Medications, November 17, 2004	34, 48
6010.03 Psychiatric Evaluation and Treatment, July 13, 2011	34, 48, 64
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Institution	Day	Time Block in Current Time Zone	Time Block in PST	Class Counsel	Method	Note Cards
Aliceville	Wednesday	12:00 pm to 3:00 pm CST	10:00 am to 1:00 pm	RBGG 415-907-0603	Open Door	Yes
Bryan	Thursday - B Unit	1:00 pm to 4:00 pm CST	11:00 am to 2:00 pm	RBGG 415-907-0603	Open Door	No
Bryan	Tuesday - M Unit	1:00 pm to 3:00 pm CST	11:00 am to 1:00 pm	RBGG 415-907-0603	Open Door	No
Carswell	Wednesday	12:45 pm to 3:45 pm CST	10:45 am to 1:45 pm	RBGG 415-907-0603	Open Door	Yes
Danbury	Thursday	12:30 pm to 3:30 pm EST	9:30 am to 12:30 pm	RBB 202-505-1051	Open Door	Yes
Greenville	Thursday	12:45 pm to 3:45 pm CST	10:45 am to 1:45 pm	RBGG 415-907-0603	Open Door	No
Hazelton	Thursday	12:45 pm to 3:45 pm EST	9:45 am to 12:45 pm	RBB 202-505-1051	Open Door	Yes
Houston	Tuesday	12:00 pm to 3:00 pm CST	11:00 am to 1:00 pm	RBGG 415-907-0603	Open Door	No
Lexington	Monday	12:45 pm to 3:45 pm EST	9:45 am to 12:45 pm	RBGG 415-907-0603	Open Door	No
Los Angeles	Wednesday	9:00 am to 12:00 pm PST	9:00 am to 12:00 p	CCIJ 510-679-3674	Open Door	No
Marianna	Monday	12:45 pm to 3:45 pm CST	10:45 am to 1:45 pm	RBGG 415-907-0603	Open Door	Yes
Miami	Tuesday	12:00 pm to 3:00 pm EST	9:00 am to 12:00 pm	CCIJ 510-679-3674	Open Door	Yes
Oklahoma City	Thursday	10:00 am to 1:00 pm CST	8:00 am to 11:00 am	RBB 202-505-1051	Open Door	No
Pekin	Monday	11:00 am to 2:00 pm CST	9:00 am to 12:00 pm	RBGG 415-907-0603	Open Door	No
Philadelphia	Thursday	12:30 pm to 3:30 pm EST	9:30 am to 12:30 pm	RBB 202-505-1051	Open Door	No
Phoenix	Thursday	12:45 pm to 3:45 pm MST	11:45 am to 2:45 pm	A&P 650-319-4500	Open Door	Yes
San Diego	Tuesday	12:45 pm to 3:45 pm PST	12:45 pm to 3:45 pm	CCIJ 510-679-3674	Legal Phone Booth	No
SeaTac	Tuesday	10:00 am to 1:00 pm PST	10:00 am to 1:00 pm	CCIJ 510-679-3674	Open Door	Yes
Tallahassee	Monday	11:00 am to 2:00 pm EST	8:00 am to 11:00 am	A&P 650-319-4500	Open Door	Yes
Tucson	Thursday	10:00 am to 1:00 pm PST	10:00 am to 1:00 pm	RBGG 415-907-0603	Open Door	Yes
Victorville	Wednesday	9:45 am to 12:45 pm PST	9:45 am to 12:45 pm	A&P 650-319-4500	Open Door	Yes
Waseca	Tuesday	12:00 pm to 2:00 pm CST	10:00 am to 12:00 pm	RBGG 415-907-0603	Open Door	Yes
Waseca	Thursday	12:00 pm to 2:00 pm CST	10:00 am to 12:00 pm	RBGG 415-907-0603	Open Door	Yes

Date Verified:
 3/31/2025
 4/15/2025
 4/29/2025
 6/2/2025
 8/11/2025
 9/29/2025
 10/27/2025
 12/1/2025