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9	UNITED S	STATES I	DISTRICT COU	URT
10	NORTHERN	DISTRI	CT OF CALIFO	DRNIA
11	OA	AKLAND	DIVISION	
12 13	MARCIANO PLATA, et al., <i>Plaintiffs</i> ,		Case No. 4:01-	-cv-1351 JST
14 15 16	v. GAVIN NEWSOM., et al., Defendants.		DEFENDANT MOTIONS TO SEPTEMBER	' OPPOSITION TO TS' AND CCPOA'S O STAY THIS COURT'S R 27, 2021 AND 7, 2021 ORDERS
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	PLATA PLAINTIFFS' OPPOSITION TO		No. C01-1351 JST NTS' AND CCPOA'S	MOTIONS FOR STAY

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#### **INTRODUCTION**

2 The uncontroverted evidence in this case shows that both vaccinated and 3 unvaccinated incarcerated people continue to face a substantial risk of serious harm from COVID-19. Defendants and CCPOA do not dispute that mandating staff vaccination 4 5 would significantly reduce this risk, nor do they dispute that no other measure would be as effective at protecting both vaccinated and unvaccinated incarcerated people. And yet 6 7 they continue to drag their feet, refusing to take a reasonable measure that would literally 8 save lives. After ostensibly agreeing to an implementation plan on October 12, 2021, 9 Defendants then backpedaled and refused to commit to implementing the vaccine 10 mandate as agreed. And even after this Court set an implementation date more than 11 eleven weeks away to allow for ample time for Defendants to work out any operational 12 difficulties they might encounter, Defendants and CCPOA still press for a stay.

13 Defendants and CCPOA fall far short of meeting the stringent requirements for a 14 stay. As compared with the irreparable injury faced by incarcerated people if a stay is 15 granted and unvaccinated staff continue to bring COVID-19 into the prisons, Defendants 16 and CCPOA can only speculate about staff shortages and possible-though far from 17 certain—consequences. Even if such staff shortages occur—and it is not at all clear that 18 would happen—they would occur months from now, giving this Court the ability to 19 modify its orders should that become necessary. And CCPOA's claims of irreparable  $\mathbf{20}$ injury from its members choosing between losing their jobs and receiving a vaccine do 21 not constitute *irreparable* harm that would warrant a stay.

An immediate stay is neither necessary nor appropriate to deal with the remote
possibility of harm that is months away, a fact that Defendants appear to concede in the
one-month gap between this Court's order and the filing of their stay motion. Because the
speculative injury that Defendants offer in the absence of a stay pales in comparison with

<ul> <li>Heckler, 713 F.2d 1432, 1435 (9th Cir. 1983) (citation omitted). At the other end, "the moving party must demonstrate that serious legal questions are raised and that the balance of hardships tips sharply in its favor." <i>Id.</i> Relative hardship to the parties is the "critical element" in deciding at which point a stay is justified. <i>Id.</i> (quoting <i>Benda v. Grand Lodge of Int'l Ass'n of Machinists</i>, 584 F.2d 308, 314-15 (9th Cir. 1978)). The party requesting the stay "bears the burden of showing that the circumstances justify an exercise of that discretion." <i>Nken</i>, 556 U.S. at 433-34.</li> </ul>		
<ul> <li>heavily against granting a stay. And while Defendants and CCPOA attempt to re-litigate the same issues already decided by this Court, they cannot show a likelihood of success on appeal that would merit granting a stay.</li> <li>ARGUMENT</li> <li>I. Defendants and CCPOA fail to demonstrate that a stay is warranted, because they cannot show irreparable injury would result from denial of a stay since they cannot show irreparable injury would result from denial of a stay since they cannot show irreparable injury would result from denial of a stay since they cannot show irreparable injury would result from denial of a stay since they cannot show irreparable injury would result from denial of a stay since they are unlikely to succeed on the merits.</li> <li>"A stay is not a matter of right, even if irreparable injury might otherwise result."</li> <li><i>Virginian Ry. Co. v. U.S.</i>, 272 U.S. 658, 672 (1926) (citation omitted); <i>see also Nken v.</i></li> <li><i>Holder</i>, 556 U.S. 418, 433 (2009). Instead, it is "an exercise of judicial discretion" that is "dependent upon the circumstances of the particular case." <i>Nken</i>, 556 U.S. at 433</li> <li>(citation and quotation omitted). There are four elements that a party moving for a stay must satisfy, and over time, courts have reformulated these four factors into a continuum of tests. "At one end of the continuum, the moving party is required to show both a probability of success on the merits and the possibility of irreparable injury." <i>Lopez v.</i></li> <li><i>Heckler</i>, 713 F.2d 1432, 1435 (9th Cir. 1983) (citation omitted). At the other end, "the moving party must demonstrate that serious legal questions are raised and that the balance of hardships tips sharply in its favor." <i>Id.</i> Relative hardship to the parties is the "critical element" in deciding at which point a stay is justified. <i>Id.</i> (quoting <i>Benda v. Grand Lodge of Int'l Ass 'n of Machinists</i>, 584 F.2d 308, 314-15 (9th Cir. 1978)). The party requesting the stay "bears the burden of showing that the circumstances</li></ul>	1	the substantial risk of illness and death that incarcerated people would suffer if the
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# A. Defendants and CCPOA cannot demonstrate that irreparable injury would result from denial of a stay.

2 Defendants and CCPOA now seek a stay of both this Court's September 27, 2021 3 order adopting the Receiver's recommendation to mandate vaccination for all 4 correctional workers, as well as the Court's October 27, 2021 order setting a compliance 5 date of January 12, 2022. ECF Nos. 3684, 3721. Defendants and CCPOA claim that, in 6 the absence of a stay, CDCR will suffer staff shortages and therefore "irreparable 7 operational harms." ECF No. 3715-1, Defendants' Motion to Stay Order Re Mandatory 8 Vaccinations Pending Appeal ("Defs.' Mot") at 23; see also ECF No. 3722, CCPOA's 9 Motion to Stay Order Re Mandatory Vaccinations ("CCPOA Mot.") at 12 (describing a 10 "nightmare scenario" of staffing shortages). But Defendants and CCPOA have made no 11 showing whatsoever that any of the harms they speculate about will occur imminently, if 12 they occur at all. 13 Nor have they shown why any harms related to staff shortages, if they occur, 14 cannot be addressed by this Court without a stay being granted. As explained below, 15 Defendants plan to impose progressive discipline on noncompliant staff rather than 16 immediately terminating them. That process may persuade staff to get vaccinated as it has 17 in other jurisdictions.<sup>1</sup> But even if it does not, its slow pace will provide ample time, if 18 needed, for the Court to modify the implementation deadline, narrow the mandate, or 19 otherwise modify its orders. And because this Court's order relates to Defendants' 20 <sup>1</sup> In New York City, for example, the impending deadline for their vaccine mandate "led to an 11th-hour rush of inoculations that shrank the ranks of the unvaccinated." Peter 21 Szekeley, As Mandate Kicks In, Ranks of Unvaccinated New York Police, Firefighters Dwindle, Reuters (Nov. 1, 2021) https://www.reuters.com/world/us/new-york-prepares-22 fallout-vaccine-mandate-resisted-by-many-police-firefighters-2021-11-01/. 23 Similarly, in San Jose, over 100 police officers became vaccinated in the month before the vaccine mandate deadline, raising the vaccination rate of police officers to 92%, not including those who had been granted exemptions. Maggie Angst, *San Jose's Police* 24 Union Warned 100 Cops Could Quit Over the City's Vaccine Mandate. Here's What *Really Happened*, The Mercury News (Nov. 8, 2021) https://www.mercurynews.com/2021/11/08/san-joses-police-union-warned-100-cops-25 could-quit-over-the-citys-vaccine-mandate-heres-what-really-happened/ 26 PLATA V. NEWSOM, NO. C01-1351 JST PLAINTIFFS' OPPOSITION TO DEFENDANTS' AND CCPOA'S MOTIONS FOR STAY

1 continuing course of conduct in providing constitutionally adequate conditions of 2 confinement, this Court retains jurisdiction to modify its orders as needed while 3 Defendants' and CCPOA's appeals are pending. See Hoffman v. Beer Drivers & 4 Salesmens' Local No. 888, 536 F.2d 1268, 1276 (9th Cir. 1976) ("[W]here the court 5 supervises a continuing course of conduct and where ... additional supervisory action by 6 the court is required, an appeal from the supervisory order does not divest the district 7 court of jurisdiction to continue its supervision, even though in the course of that 8 supervision the court acts upon or modifies the order from which the appeal is taken.").

9 As a threshold matter, any claims that irreparable harm will imminently occur are 10 undercut by the fact that both Defendants and CCPOA waited almost 30 days to file for a 11 stay after this Court issued its initial order on September 27, 2021. This notable lack of 12 urgency in applying for a stay demonstrates that no irreparable harm is imminent or will 13 occur without a stay being granted. See Ruckelshaus v. Monsanto Co., 463 U.S. 1315, 14 1318 (1983) (Blackmun, J., in chambers) (applicant's "failure to act with greater dispatch 15 tend[ed] to blunt his claim of urgency and counsel[ed] against the grant of a stay"); 16 Beame v. Friends of the Earth, 434 U.S. 1310, 1313 (1977) (applicants' delay in applying 17 for stay or certiorari "vitiates much of the force of their allegations of irreparable harm"). 18 Further, the assertion that the vaccine mandate must be delayed because prisons 19 will otherwise face devastating staff shortages is speculative. Defendants only say they 20 have "concerns" that the mandate will cause substantial increased vacancies, not that 21 such vacancies are already happening or definitely will happen. ECF No. 3715-3, 22 Declaration of Connie Gipson ("Gipson Decl.") at 4 ¶¶ 9-13. In fact, it is far too early to 23 say whether there will be substantial increased vacancies. See ECF No. 3738-2, 24 Declaration of Tammatha Foss ("Foss Decl.") at 1 ¶ 2 ("Estimates of the likely staff 25 resignations, retirements, and separations as a result of the vaccination mandate in the 26 4

range of 4.5% to 10% are highly speculative."). It will likely take weeks or months before
this will be known, because CDCR's deliberative staff progressive discipline process will
apply to any noncompliance among those who are not granted a medical or religious
exemption to vaccination. All of this undercuts the claim that there is a present risk of
irreparable harm.

6 In this regard, it is instructive to consider the status of compliance with the 7 California Department of Public Health (CDPH) August 19 order mandating vaccination 8 of all staff at two prisons-the California Health Care Facility (CHCF) and the California 9 Medical Facility (CMF)—and certain staff at the other prisons. The deadline for 10 correctional staff subject to that order to demonstrate full vaccination is November 24. 11 Declaration of Laura Bixby, filed herewith ("Bixby Decl."), Ex. 1 at 2. Defendants report 12 that as of October 25, 8.26% of correctional officers at CHCF and 10.14% of correctional 13 officers at CMF had neither gotten vaccinated nor requested an exemption. Defs' Mot. at 14 23. These relatively low percentages show first that mandates work; statewide, 15 approximately 33% of CDCR correctional staff remain unvaccinated. Bixby Decl., Ex. 2. 16 Further, the vaccination rates at CHCF and CMF will almost surely increase given that 17 these numbers date from a month before the actual compliance deadline.

18 If after November 24 there are correctional staff subject to the CDPH order who 19 neither show full vaccination nor have requested (or been granted) an exemption, CDCR 20 will then attempt to persuade staff to comply via progressive discipline in accord with its 21 standard procedures. Bixby Decl., Ex. 1 at 2; see also CDCR Department Operations 22 Manual ("CDCR DOM") § 33030.1 *et seq*. This will begin on November 29 via issuance 23 of a non-adverse corrective action Letter of Instruction (LOI). Bixby Decl., Ex. 1 at 2; 24 CDCR DOM § 33030.4. If thereafter an employee still does not comply, CDCR says it 25 will at some point initiate formal adverse action, a process which may itself take weeks or

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perhaps longer. As CDCR and CCHCS state, they are only "in the beginning stages of
 requesting adverse action on staff [subject to the CDPH order] who remain out of
 compliance after receiving a LOI." Bixby Decl., Ex. 1 at 2.

4 Further, the base adverse action penalty for staff who remain noncompliant, 5 CDCR says, will be what it calls "level 4." Bixby Decl., Ex. 1 at 2. Per CDCR rules, that 6 penalty consists of either "Salary Reduction 10% for 3-12 months or Suspension w/o pay 7 for 6-24 work days." CDCR DOM § 33030.16. In other words, no staff will be 8 immediately terminated, and Defendants can choose the disciplinary action (reduction in 9 pay) that permits staff to continue reporting to work. And this adverse action presumably 10 will compel many to comply. See Foss Decl. at 1 ¶ 2 ("The rate of non-conformance with 11 a policy before progressive discipline has begun is not a reliable indicator of how many 12 employees will ultimately refuse to comply because the progressive discipline process is 13 effective in encouraging compliance.").

14 Defendants' and CCPOA's assertions regarding this Court's mandate should be 15 considered in light of what has happened and will happen with the CDPH mandate. 16 Given how the disciplinary process is unfolding for noncompliance with the CDPH order, 17 disciplinary action against non-compliant non-exempt staff will likely not begin until 18 shortly after the Court's January 12, 2022 deadline—more than two months from now. 19 Staff who are not in compliance will then be subject to corrective action and then, after 20 some period of time, to formal adverse action which will allow employees to continue to 21 work. This process will be "lengthy" and "an employee who declines to comply with a 22 policy is unlikely to be excluded from the workplace, if at all, until at least three to four 23 months (or more) after issuance of a letter of instruction." Foss Decl. at 1 ¶ 4. Clearly, the 24 assertion of substantial staff shortages as a result of the mandate is not only speculative 25 but premature and within Defendants' control to mitigate.

There is no need for this Court to issue a stay of its ruling when the date at which
the slow-moving progressive discipline process would start is still months in the future.
The Court, of course, retains the ability to modify its order or issue further orders as
needed if a problem develops. And given the deliberate pace with which the progressive
discipline process unfolds, there would be ample time for the Court to intervene, should it
become necessary.

Similarly, Defendants' claim that the number of religious exemptions requested in
response to the CDPH order indicates "that staff resistance to the vaccine-mandate order
will be substantial" is also speculative. Defs' Mot. at 23-24. The fact that many people
have requested exemptions shows that the process is working: people who have a valid
reason not to be vaccinated have a mechanism to have that recognized. Thus, the large
number of exemptions requested neither suggests that staff shortages are imminent nor
supports a claim of irreparable injury absent a stay.

14 All of the dire predictions Defendants make to support their claim of irreparable 15 injury are nothing more than pure speculation. Defendants have put forth a declaration 16 from Connie Gipson, wherein she opines that that vacancies "can also have severe 17 impacts on prison operations and security." Gipson Decl. at 3 ¶ 6 (emphasis added). She 18 further states that "there may be insufficient staff on hand to adequately respond to 19 serious security breaches." Id. at  $4 \ \ 7$  (emphasis added). And she says "*[i]f* correctional  $\mathbf{20}$ officers at other institutions exhibit similar rates of noncompliance when the vaccine-21 mandate order is implemented, the statewide impact will be devastating to CDCR's 22 prison operations." Id. at 4-5 ¶ 8 (emphasis added). Defendants also speculate that a 23 similar number of staff will quit over the vaccine mandate as did in Washington State, 24 while downplaying the fact that Washington's Department of Corrections issued a 25 statement saying there were no operational impacts due to the vaccine mandate. Defs. 26

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Mot. at 24-25 n.2. In fact, Defendants have not pointed to any evidence of serious
problems in any of the many jurisdictions that have already established vaccine mandates
for correctional workers. Moreover, Defendants have in the past asserted that they could
safely run the prisons and provide essential services even under extreme staffing
shortages as low as 50-59%, far below the staffing shortages that Defendants predict will
occur as a result of the vaccine mandate. *See* ECF No. 3240, Declaration of Connie
Gipson at 3-4 ¶ 3-7 and Ex. A.

8 None of the evidence Defendants have put forth establishes that irreparable injury 9 is likely if a stay is not granted. Even assuming staff shortages would be a valid reason to 10 grant a stay, Defendants have made no showing that staff shortages would be imminent 11 without a stay. There must be more than just "some possibility" of irreparable injury to 12 support a finding of irreparable injury. Nken, 556 U.S. at 434 (citation and quotation 13 omitted). Indeed, it must be "the more probable or likely outcome." Leiva-Perez v. 14 Holder, 640 F.3d 962, 968 (9th Cir. 2011); see also Goldie's Bookstore, Inc. v. Super. Ct. 15 of State of Cal., 739 F.2d 466, 472 (9th Cir. 1984) ("Speculative injury does not 16 constitute irreparable injury."). Defendants' speculative claims about possible staff 17 shortages, and the possible effects of those possible staff shortages, are insufficient to 18 demonstrate that irreparable injury is likely in the absence of a stay. 19 Likewise, CCPOA's claims of irreparable injury do not support granting a stay.

CCPOA raises similar claims as Defendants regarding staff shortages, which fail for the
same reasons: any staff terminations would only occur after a lengthy progressive
discipline process, and CCPOA, like Defendants, can only speculate as to how many staff
will ultimately choose to be terminated months down the line rather than accept the
vaccine. CCPOA Mot. at 10-12. CCPOA's related claims regarding working conditions
are also speculative, because concerns such as mandatory overtime necessarily depend on

8 Plata v. Newsom, No. C01-1351 JST PLAINTIFFS' OPPOSITION TO DEFENDANTS' AND CCPOA'S MOTIONS FOR STAY 1 how many staff members are actually terminated. *Id.* at 12.

2 CCPOA further claims that forcing its members to choose between receiving the 3 vaccine and being terminated constitutes irreparable injury. CCPOA Mot. at 11. But a 4 harm that can be remedied in the event CCPOA succeeds on appeal is not an irreparable 5 injury. An irreparable injury is one that cannot be adequately remedied by money 6 damages and is often permanent. See Amoco Prod. Co. v. Vill. Of Gambell, AK, 480 U.S. 7 531, 545 (1987); see also Sampson v. Murray, 415 U.S. 61, 90 (1974) ("Mere injuries, 8 however substantial, in terms of money, time and energy necessarily expended in the 9 absence of a stay, are not enough. The possibility that adequate compensatory or other 10 corrective relief will be available at a later date, in the ordinary course of litigation, 11 weighs heavily against a claim of irreparable harm.") (citation omitted). It is well-settled 12 that, because loss of employment can be compensated with money damages, it does not 13 support a claim of irreparable injury except in "extraordinary" cases. Sampson, 415 U.S. 14 at 91-92, 92 n.68. Here, if CCPOA were to prevail on appeal, any members who were 15 terminated as a result of not accepting the vaccine could have their employment restored 16 and/or money damages awarded to compensate for lost income.

17 For this reason, courts across the country have recently and repeatedly found that a 18 vaccine mandate that requires employees to choose between becoming vaccinated and 19 keeping their jobs does not constitute irreparable injury that would justify a stay or 20 injunction of the mandate. See, e.g., Valdez v. Grisham, No. 21-CV-783 MV/JHR, 2021 21 WL 4145746, at \*12 (D.N.M. Sept. 13, 2021) (holding that state fair employees and 22 exhibitors who cannot work or exhibit without being vaccinated have not established 23 irreparable harm); Johnson v. Brown, No. 3:21-CV-1494-SI, 2021 WL 4846060, at \*21-24 22 (D.Or. Oct. 18, 2021) (holding that nurses, teachers, and others who lost or might lose 25 their jobs for failure to comply with Oregon vaccine mandate had not established 26 9

1	irreparable harm); Bauer v. Summey, No. 2:21-CV-02952-DCN, 2021 WL 4900922, at								
2	*18 (D.S.C. Oct. 21, 2021) (holding that government employees who lost jobs for failure								
3	to comply with vaccine mandates had not established irreparable harm); Beckerich v. St.								
4	Elizabeth Med. Ctr., No. CIV 21-105-DLB-EBA, 2021 WL 4398027, at *6-7 (E.D.Ky.								
5	Sept. 24, 2021) (holding that healthcare workers who would lose their jobs for failing to								
6	be vaccinated had not established irreparable harm); Norris v. Stanley, No. 1:21-CV-756,								
7	2021 WL 4738827, at *4 (W.D. Mich. Oct. 8, 2021) (holding that university employee								
8	who would lose job if refused vaccine had not established irreparable harm). Thus, the								
9	additional harms CCPOA alleges will occur as a result of this Court's order do not meet								
10	the requirements for irreparable injury and hence do not justify granting a stay.								
11	<b>B.</b> The balance of hardships and public interest weigh heavily against								
12	granting a stay.								
13	The Court adopted the Receiver's recommendation for a vaccine mandate because								
14	it found that neither Defendants nor CCPOA disputed that:								
15	COVID-19 continues to pose a substantial risk of serious harm – including death – to incarcerated persons, regardless of their vaccination status; that,								
16	even with mitigation measures in place, the virus spreads quickly in a prison setting; that limiting the introduction of the virus is therefore critical to								
17	protecting the health of incarcerated persons; that staff are the primary vector								
18	of introducing the virus into a prison; or that testing is ineffective at controlling that vector.								
10	ECF No. 3684, September 27, 2021 Order ("Sept. 27 Order") at 18.								
20	It is certainly in the public interest to ensure that needless illness and death are								
20	prevented. See Parker v. Winnipiseogee Lake Cotton & Woolen Co., 67 U.S. 545, 551								
21 22	(1862) (loss of health is irreparable injury); Harris v. Bd. of Supervisors, 366 F.3d 754,								
	766 (9th Cir. 2004) (likelihood of "pain, infection, amputation, medical complications,								
23	and death" amounts to irreparable harm); Sobky v. Smoley, 855 F.Supp. 1123, 1137								
24	(E.D.Cal. 1994) (possibility that plaintiffs will suffer health problems as a result of State's								
25 26	failure to provide treatment outweighs State interest in continuing existing treatment								
26	10 Plata v. Newsom, No. C01-1351 JST								
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1 systems). This Court has found that unvaccinated staff continuing to enter the prisons 2 creates a substantial risk of serious harm for incarcerated people. Sept. 27 Order at 18. 3 That risk continues with every day that unvaccinated staff are allowed to enter the prison 4 and potentially spark further outbreaks. Every day, new people in the prisons contract 5 COVID-19 and risk serious illness or death; in fact, there have been 332 new cases 6 among incarcerated people statewide in the last 14 days. Bixby Decl. at ¶5, Ex. 4. And 7 because full vaccination takes time to achieve, any additional delay in implementation 8 caused by a stay risks the possibility of a new, more dangerous variant being allowed to 9 run rampant through the prison system, leading to additional preventable illnesses and 10 deaths. See ECF No. 3638, Receiver's Report at 21 ("Absent very high levels of 11 vaccination, the Delta variant and other future variants will become more common in 12 California, and there almost certainly will be additional large-scale outbreaks in CDCR 13 facilities."). The preventable illness and death is not limited to incarcerated people, of 14 course; there have been 20 staff deaths since the end of July 2021, many of which might 15 have been prevented had all staff members been vaccinated. Bixby Decl. at ¶5, Ex. 5. 16 The hardship suffered by incarcerated people from continued COVID-19 17 outbreaks is not limited to the effects of actually contracting COVID-19. Repeated 18 outbreaks have led to large numbers of staff in quarantine, causing delays in clinical care. 19 See ECF No. 3652, Dr. Joseph Bick Supplementary Declaration ("Bick Supp. Decl.") at 5 20 ¶ 9. Over the course of the pandemic, outbreaks and the large numbers of staff on 21 quarantine or isolation has caused significant backlogs in both primary care and specialty 22 appointments. Id. at 5 ¶¶ 10-11. As the Court found, because of the modifications to 23 prison operations required to deal with outbreaks, outbreaks "pose other serious risks to 24 incarcerated persons beyond the direct impacts of COVID-19 infection." Sept. 27 Order 25 at 10. As Dr. Bick attests, "these delays cannot continue indefinitely without negatively 26 11 PLATA V. NEWSOM, NO. C01-1351 JST

1 affecting patient care." Bick Supp. Decl. at 4 ¶ 8.

2 Compared to the concrete hardship that all incarcerated people (and even staff) 3 will face if implementation of the vaccine mandate is further delayed by a stay, the only 4 hardship Defendants allege is speculative staffing shortages, which may or may not occur 5 and, if they do occur, will occur far in the future. Even if such shortages do occur, CDCR 6 has options to address them, such as expending more money to hire more staff, or, as 7 Plaintiffs have advocated for many years, reducing the prison population by releasing 8 people from custody. The almost-certain "physical and emotional suffering" that 9 incarcerated people will suffer if the vaccine mandate is further delayed "is far more 10 compelling" than the "possibility of some administrative inconvenience or monetary loss 11 to the government." Lopez, 713 F.2d at 1437. Defendants and CCPOA have no concrete 12 evidence to demonstrate what, if any, staffing shortages will actually occur as a result of 13 this Court's order, much less the actual effect any shortages will have on prison 14 operations.

15 By contrast, Plaintiffs and the Receiver have demonstrated that COVID-19 16 remains a serious illness and that COVID-19 is primarily entering the prisons through 17 infected staff. Bick Supp. Decl. at 3-4 ¶¶ 5-6 ("[T]he Delta variant presents a substantial 18 risk of harm even to fully vaccinated patients . . . [and] is causing new infections, 19 reinfections, breakthrough infections, illness, hospitalization, and death"); ECF No. 3638-20 1, Declaration of Dr. Joseph Bick ("Bick Decl.") at 3 ¶ 16 ("The data obtained from 21 contract tracing and genomic sequencing confirm that CDCR staff are a primary vector 22 for transmission of COVID-19 into CDCR institutions."). Because the actual and 23 substantial risk of serious harm faced by incarcerated people trumps the speculative 24 difficulty CDCR says it will have with staffing, the balance of hardships and public 25 interest weigh heavily against granting a stay.

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#### C. Defendants and CCPOA are unlikely to succeed on the merits.

2 Defendants and CCPOA must make a "strong showing" of likelihood of success 3 on appeal in order to prevail in their motion for a stay. Nken, 556 U.S. at 434. They have 4 failed to do so. Defendants and CCPOA recycle arguments that failed to persuade this 5 Court in the first instance about why a vaccine mandate is not necessary. They also rely 6 heavily on Fraihat v. ICE, No. 20-55634, 2021 WL 4890884 (9th Cir. Oct. 20, 2021), a 7 case that exclusively addresses ICE's response to the COVID-19 crisis in a pre-vaccine 8 world and hence has little to no relevance to whether a vaccine mandate is warranted 9 now. None of the arguments Defendants and CCPOA make persuasively demonstrate 10 why a stay is warranted in this case.

11 This Court, in its September 27, 2021 order, found that Defendants "are aware of a 12 substantial risk of serious harm to incarcerated persons, and, although they have taken 13 many commendable steps during the course of this pandemic, they have nonetheless 14 failed to reasonably abate that risk because they refuse to do what the undisputed 15 evidence requires." Sept. 27 Order at 2. The Court noted that all parties, including 16 Defendants and CCPOA, agreed that "a mandatory staff vaccination policy would lower 17 the risk of preventable death and serious medical consequences among incarcerated 18 persons" and that no other remedy "will produce anything close to the same benefit." Id. 19 Defendants and CCPOA did not and do not contest the public health bases underlying the 20 Court's September 27, 2021 order. Instead, they quibble with how the Court arrived at its 21 conclusion that Defendants are aware of a substantial risk of serious harm and have failed 22 to reasonably abate that risk, without ever seriously disputing that conclusion. 23 First, Defendants and CCPOA claim that the Court's order disregarded the 24 mitigation measures they have already taken and continue to take to address the COVID-25 19 pandemic. See Defs.' Mot. at 11-12, 14-16; CCPOA Mot. at 8. Not so. As the Court 26 13

1 noted, deliberate indifference "should be determined in light of the prison authorities" 2 current attitudes and conduct." Sept. 27 Order at 11 (citing Helling v. McKinney, 509 3 U.S. 25, 36 (1993) (emphasis added)). Thus, the Court's prior ruling that Defendants 4 were not deliberately indifferent based on earlier mitigation measures done with "a 5 toolbox without a vaccine has little relevance when the same toolbox now includes a 6 vaccine that everyone agrees is one of the most important tools, if not the most important 7 one, in the fight against COVID-19." Sept. 27 Order at 11-12. The Court discussed the 8 other measures taken by Defendants, while noting that "no measure or combination of 9 measures . . . offers the incarcerated population the same level of protection as the 10 vaccine mandates." Id. at 12. Given that, the Court properly concluded that there was no 11 evidence that existing mitigation measures reasonably address the risk of death and 12 illness from COVID-19, and that it would be unreasonable for Defendants not to require 13 vaccines. Id. at 18.

14 Second, the Court did not err in distinguishing the cases that Defendants relied on. 15 Defendants claim that although the cases they cite involved individual, rather than 16 systemic claims, they are nonetheless relevant because, Defendants argue, prison officials 17 do not violate the Eighth Amendment if incarcerated people refuse to accept the vaccine. 18 See Defs.' Mot. at 17-19. But the Court correctly found that these cases, which all 19 involve individual claims for injunctive relief, are not relevant to the type of systemic 20 relief sought here. Moreover, unvaccinated staff who spark further outbreaks pose a 21 substantial risk of serious harm even to *vaccinated* incarcerated people. Bick Supp. Decl. 22 at 1 ¶ 5. Thus, the unwillingness of a few incarcerated people to accept the vaccine 23 cannot be used to justify Defendants' failure to reasonably address the risk from COVID-24 19 faced by *all* incarcerated people, both vaccinated and unvaccinated.

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Third, the Court did not disregard the "success" of Defendants' efforts to raise

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1 vaccination efforts through voluntary means. See Defs.' Mot. at 20; CCPOA Mot. at 10. 2 First, the increase in vaccinated staff has been quite small relative to the number who 3 remain unvaccinated. Further, Defendants claim success for a rise in vaccination rates 4 that is almost certainly due not to their own efforts, but to the combined effects of the 5 August 19 CDPH order and this Court's order. As the Court noted, the rate of staff 6 vaccination increased by just 1% in July and 2% in August. Sept. 27 Order at 20; ECF 7 No. 3670-1, Reply Declaration of Dr. Joseph Bick ("Bick Reply Decl.") at 3 ¶ 11. But as 8 Defendants report, over 10,000 doses of vaccine were administered to prison staff 9 between when the Court issued its order to show cause on August 9 through October 21, 10 2021, increasing the number of staff who have received at least one vaccine dose by 10%. 11 Defs.' Mot. at 20. And the rates have continued to rise since, with the percentage of 12 correctional staff who have received at least one vaccine dose reaching 64% as of 13 October 28, 2021. Bixby Decl. at ¶¶ 3-4, Exs. 2, 3. This is not a coincidence. What the 14 increase in these numbers demonstrates is that vaccine mandates are effective in 15 increasing vaccination rates, even before their deadline. The high rates of vaccination at 16 CHCF and CMF, the two prisons at which all staff must be vaccinated per the August 19 17 CDPH order, further demonstrate that the mandates are effective. As of November 1, 18 three weeks before the deadline for correctional officers at those facilities to be 19 vaccinated, 84% and 87% of staff, respectively, had been vaccinated at these two prisons. 20 Bixby Decl. at ¶ 2, Ex. 1 at 5. These percentages are substantially higher than other 21 prisons' rates. Bixby Decl. at ¶¶ 4-5, Exs. 2, 3.

Fourth, the Court's remedy is narrowly drawn and satisfies the PLRA's needs,
narrowness, and intrusiveness requirement. Defendants and CCPOA argue that a more
narrow remedy would have been requiring vaccination of all incarcerated people. Defs.'
Mot. at 21-22; CCPOA Mot. at 10. But that proposed remedy is both less narrow and less

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1 effective than the one ordered by the Court. Unlike staff, incarcerated people do not have 2 the option to quit their jobs to avoid the vaccine. Forcing all incarcerated people to 3 become vaccinated—with no alternative—would violate their "bodily integrity," their 4 right to informed consent for medical treatment, and their right to refuse medical 5 treatment. See Cruzan v. Director, Mo. Dep't of Health, 497 U.S. 261, 269 (1990). 6 Forcing incarcerated people to undergo medical treatment without their consent is a far 7 more drastic remedy than offering staff the choice between accepting the vaccine and 8 maintaining their current employment. As Dr. Bick noted, "[t]here is no modern 9 precedent for mandating vaccination for incarcerated persons and doing so would risk 10 contravening internationally-recognized basic principles on the treatment of incarcerated 11 persons.... Requiring CDCR medical staff to administer mandatory vaccines could 12 irreparably damage the doctor-patient relationship." Bick Reply Decl. at 3 ¶ 12. 13 Vaccinating all incarcerated people would also be a less effective remedy. Staff, 14 not incarcerated people, are the "primary vectors for introducing COVID-19 into CDCR 15 facilities." Sept. 27 Order at 13; Bick Decl. at 3 ¶ 16-17. Furthermore, as discussed 16 above, even if all incarcerated people were vaccinated, they would still be subjected to a 17 substantial risk of serious harm from COVID-19 brought into the prisons by unvaccinated 18 staff.

19 Finally, Defendants' and CCPOA's reliance on *Fraihat* is misplaced. See Defs.' 20 Mot. at 11-14; CCPOA Mot. at 6-10. The orders reviewed in *Fraihat* were substantially 21 less narrow and less tailored than the vaccine mandate here, involving specific details 22 about, for example, how to identify those most at risk from COVID-19, what isolation 23 and quarantine housing should look like, and how to use cleaning products. Fraihat, 2021 24 WL 4890884, at \*14-15. Here, the Court has deferred all of the details about 25 implementation of its order to CDCR. The orders in Fraihat, despite commanding 26 16 PLATA V. NEWSOM, NO. C01-1351 JST

1 system-wide relief, were based on conditions at certain individual ICE facilities, which 2 the court found insufficient to justify system-wide relief. Id. at \*26. Here, the Court based 3 its ruling not on individual experiences at individual prisons, but rather on undisputed 4 evidence about the risk posed by unvaccinated staff members across the prison system as 5 a whole. Finally and most importantly, *Fraihat* dealt with a pre-vaccine world. The court 6 noted that ICE was attempting to respond to COVID-19 "in the face of scientific 7 uncertainty about COVID-19," with measures "[u]pdated over time to account for 8 improved understandings of an unprecedented global pandemic." Id. at \*21. There is no 9 more scientific uncertainty, as least as regards the effectiveness of vaccines against 10 COVID-19. Defendants and CCPOA did not and cannot dispute that a substantial risk of 11 serious harm from COVID-19 remains, that vaccines would significantly reduce that risk, 12 and that no other measure is as effective at reducing that risk as vaccines. Fraihat does 13 not alter the conclusion that failing to implement a vaccine mandate violates the Eighth 14 Amendment, and it therefore does not demonstrate that Defendants and CCPOA are 15 likely to succeed on appeal. 16 17 18 19 20 21 22 23 24 25 26 17 PLATA V. NEWSOM, NO. C01-1351 JST PLAINTIFFS' OPPOSITION TO DEFENDANTS' AND CCPOA'S MOTIONS FOR STAY

1	CONCLUSION									
2	A staff vaccine mandate must be implemented without further delay so that it can									
3	effectively protect against future surges and variants of COVID-19. After Defendants and									
4	CCPOA repeatedly protested about the difficulty of implementing the mandate, the Court									
5	gave them ample time to implement it—more than fifteen weeks between this Court's									
6	initial order and the implementation deadline of January 12, 2022. That should be									
7	enough. Ultimately, whatever possible difficulties Defendants and CCPOA will face in									
8	implementing the vaccine mandate pale beside the lives that will be saved. And given the									
9	deliberate pace with which CDCR and CCHCS implement progressive discipline, there is									
10	simply no urgency that would warrant granting a stay. For all these reasons, the Court									
11	should deny Defendants' and CCPOA's motions to stay this Court's September 27, 2021									
12	and October 27, 2021 orders.									
12										
13 14	Respectfully submitted,									
15	DATED: November 8, 2021 PRISON LAW OFFICE									
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21	Sophie Hart									
22	Laura Bixby									
23	Attorneys for Plaintiffs									
24										
25										
26	18									
	PLATA V. NEWSOM, NO. C01-1351 JST PLAINTIFFS' OPPOSITION TO DEFENDANTS' AND CCPOA'S MOTIONS FOR STAY									

	Case 4:01-cv-01351-JST Document 3739-	1 Filed 11/08/21 Page 1 of 22										
1 2 3 4 5 6 7 8	PRISON LAW OFFICE DONALD SPECTER (83925) STEVEN FAMA (99641) ALISON HARDY (135966) SARA NORMAN (189536) RANA ANABTAWI (267073) SOPHIE HART (321663) LAURA BIXBY (301148) 1917 Fifth Street Berkeley, California 94710 Telephone: (510) 280-2621 Fax: (510) 280-2704 <u>dspecter@prisonlaw.com</u> Attorneys for Plaintiffs											
9	UNITED STATES	DISTRICT COURT										
10	NORTHERN DISTR	ICT OF CALIFORNIA										
11	OAKLAND DIVISION											
12	MARCIANO PLATA, et al.,											
13	Plaintiffs,	Case No. 4:01-cv-1351 JST										
14	V.	DECLARATION OF LAURA BIXBY IN SUPPORT OF PLAINTIFFS'										
15 16	GAVIN NEWSOM., et al., Defendants.	OPPOSITION TO DEFENDANTS' AND CCPOA'S MOTIONS TO STAY VACCINE MANDATE ORDERS										
17												
18	I, Laura Bixby, declare as follows:											
19		etice in this State and before this Court. I am										
20	one of the lawyer for the plaintiff class in th											
21	facts set forth herein, and if called as a withe 2. On November 1, 2021, my col	lleague, Steven Fama, emailed a request for										
22	information to Defendants that included que											
23	A	CDPH order. I was copied on that email. On										
24	vaceme mandate pursuant to the August 19											
25	PLATA V NEWSON	<u>1</u> л, No. C01-1351 JST										
26		T OF PLTFS' OPPOSITION TO MOTION TO STAY										

1	November 2, 2021, Steven Fama sent a follow-up email to Defendants requesting
2	additional information about the implementation of the August 19 CDPH order. I was
3	also copied on that email. Also on November 2, 2021, Steven Fama forwarded the email
4	with request for information of Defendants to the Receiver's counsel. I was also copied
5	on that email. On November 4, 2021, staff from CCHCS' Healthcare Compliance
6	Support Section emailed a document responding to these requests. I was also copied on
7	that email. A true and correct copy of this document is attached hereto as <b>Exhibit 1</b> . <sup>1</sup>
8	3. On November 1, 2021, my colleague, Steven Fama, sent a separate email to
9	CCHCS requesting updated data showing staff vaccination rates as of November 4, 2021.
10	I was copied on that email. On November 5, 2021, CCHCS emailed a document
11	responding to that request with updated data showing CDCR/CCHCS staff vaccine
12	acceptance by work group. I was also copied on that email. A true and correct copy of
13	this document is attached hereto as Exhibit 2.
13	4. On November 5, 2021, Steven Fama emailed CCHCS an email with
14	clarifying questions about the document attached in Exhibit 2. I was copied on that email.
	Later that day, CCHCS replied to Mr. Fama's questions with clarifying information,
16	including the information that the spreadsheet in Exhibit 2 was based on data through
17	October 28, 2021. A true and correct copy of that email is attached hereto as <b>Exhibit 3</b> .
18	5. Attached hereto as <b>Exhibit 4</b> is a screenshot of CCHCS/CDCR's COVID-
19	19 Tracker, downloaded on November 8, 2021, from
20	https://www.cdcr.ca.gov/covid19/population-status-tracking. According to that tracker, as
21	of November 8, 2021, there are 338 active COVID-19 cases among people in custody,
22	with 332 of those cases new in the last 14 days. That tracker also shows that cases among
23	<sup>1</sup> The document provided by CDCR and CCHCS contained two attachments, Attachment
24	A and Attachment B. As Attachment B was marked "confidential," it is not included with this filing.
25	2
2	PLATA V. NEWSOM, NO. C01-1351 JST DECLARATION OF LAURA RIVEY IN SUBPORT OF RUTES' OPPOSITION TO MOTION TO STAV

26 DECLARATION OF LAURA BIXBY IN SUPPORT OF PLTFS' OPPOSITION TO MOTION TO STAY

incarcerated people have increased in the last several weeks, from 54 the week of October 17, 2021, to 156 the week of October 24, 2021, to 177 the week of October 31, 2021, to now 338 as of November 8, 2021.

6. Attached hereto as **Exhibit 5** is a true and correct copy of CCHCS/CDCR's COVID19 Employee Status website, downloaded on November 7,

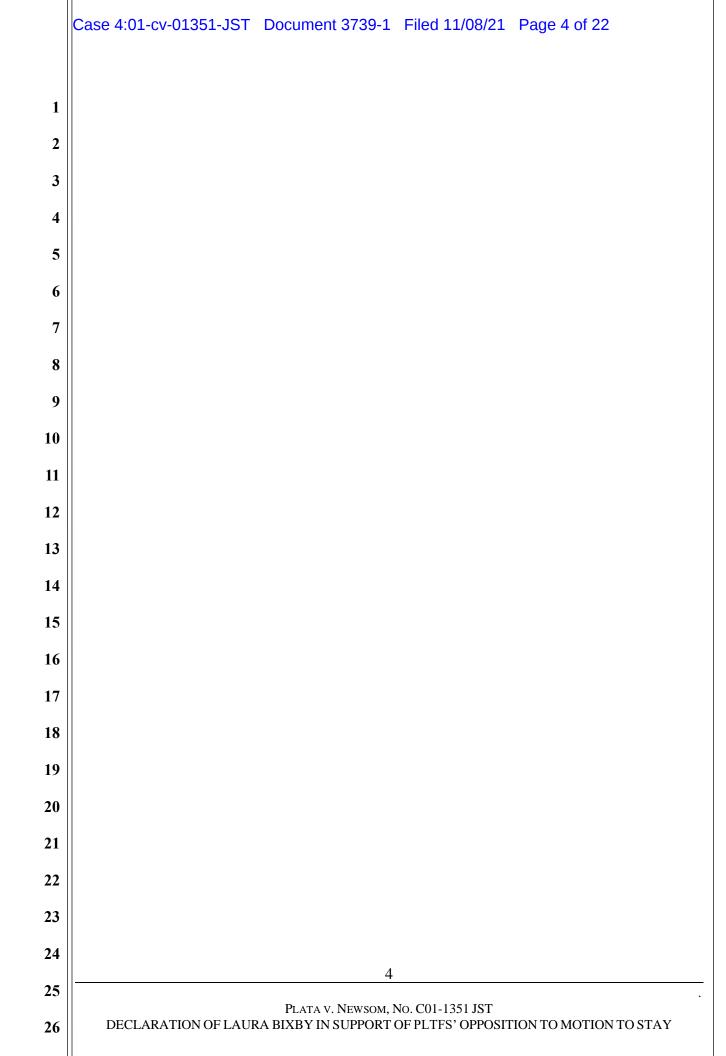
2021, from https://www.cdcr.ca.gov/covid19/cdcr-cchcs-covid-19-status/. According to that report, there have been 48 staff deaths from COVID-19 to date, including 20 staff deaths since the end of July 2021. 

I declare under penalty of perjury under the laws of the United States of America that the foregoing is true and correct, and that this declaration is executed at Alameda County, California this 8th day of November, 2021. 

DATED: November 8, 2021

Laura Bixby

PLATA V. NEWSOM, NO. C01-1351 JST DECLARATION OF LAURA BIXBY IN SUPPORT OF PLTFS' OPPOSITION TO MOTION TO STAY 



# **EXHIBIT 1**

# CALIFORNIA CORRECTIONAL HEALTH CARE SERVICES MEMORANDUM



Date : November 4, 2021

To : Steven Fama, Prison Law Office

#### Subject : PRISON LAW OFFICE NON-PARAGRAPH 7 CONCERN RELATING TO STAFF VACCINE MANDATE

California Correctional Health Care Services (CCHCS) and California Department of Corrections and Rehabilitation (CDCR) are providing the italicized information below in response to your e-mail inquiry dated November 2, 2021.

1. As of November 1, 2021, how many vaccinated and unvaccinated custody, non-custodial/nonhealthcare, and healthcare staff subject to the August 19, 2021, California Department of Public Health (CDPH) order were there at each prison?

Refer to Attachment A for a breakdown of the vaccination statuses of custody, non-custodial/nonhealthcare, and health care staff subject to the CDPH order at each institution as of November 1, 2021.

2. As of November 1, 2021, what was the statewide total number of vaccinated and unvaccinated staff among those subject to the August 19, 2021, CDPH order?

As of November 1, 2021, of the 18,809 staff subject to the CDPH order, 82% (15,341) have been vaccinated, 2% (388) have been partially vaccinated, and 16% (3,080) are unvaccinated (refer to Attachment A).

3. As of November 1, 2021, how many staff subject to the August 19, 2021, CDPH order had requested religious or medical exemptions to the vaccination requirement, and how many of those requests had been granted, denied, or remained pending?

The following data is for religious and medical accommodation requests received in connection with all mandatory COVID-19 vaccination policies and not necessarily just the August 19, 2021, CDPH order. Requests are not classified based on the policies that may have prompted them.

As of November 3, 2021, a total of 3,102 requests for religious accommodations have been received by the Office of Civil Rights (OCR) from CDCR and CCHCS staff. Of these requests, 129 have been approved, 84 were denied, and 2,889 are pending.

As of November 1, 2021, a total of 170 requests for reasonable medical accommodations have been received by CCHCS Human Resources. Of these requests, 107 have been approved, 11 were denied, 15 were withdrawn, and 37 are pending. CDCR Human Resources has received a total of 73 requests for reasonable medical accommodations from CDCR staff subject to the CDPH order. All 73 request are still pending.

# **MEMORANDUM**

Page 2 of 3

Re: Staff Vaccine Mandate

4. What progressive discipline action, if any, has been served on how many of the unvaccinated staff members who had not requested a religious or medical exemption, and when was that action taken (please provide both prison-specific and statewide data)?

Non-compliant staff who have neither requested nor been granted a religious or medical reasonable accommodation shall be subject to progressive discipline, commencing with a Letter of Instruction (LOI), in accordance with the Department Operations Manual Chapter 3, Article 22, Employee Discipline, Section 33030.8, et seq. This does not include staff in Bargaining Unit (BU) 6 for whom the implementation of the CDPH mandate was stayed from October 13 until October 22, 2021. Because of the temporary stay, on October 25, 2021, CDCR granted staff in BU-6 an extension until November 24, 2021, to establish proof of full vaccination. Subsequently, disciplinary action for non-compliant staff in BU-6 who have either failed to request an exemption or whose request was denied shall commence, beginning with an LOI, on November 29, 2021.

Refer to Attachment B for a breakdown of LOIs issued at each institution and the statewide total for CCHCS staff.

CDCR is gathering noncompliance and disciplinary information for CDCR employees and will provide an updated response in the next noncompliance reporting period of October 28, 2021, to November 24, 2021, and will be provided monthly thereafter.

5. Are any other progressive disciplinary actions currently anticipated for staff members who remain unvaccinated, who have not requested a religious or medical exemption? If so, what would those actions be and when would they be done?

CCHCS and CDCR are in the beginning stages of requesting adverse action on staff who remain out of compliance after receiving a LOI. The hiring authority will initiate a Confidential Request for Internal Affairs Investigation/Notification of Direct Adverse Action (Form CDC 989) and provide written instruction to the staff member to receive a vaccination within a set time period of seven to ten days. To ensure consistency of application, the base penalty will remain level 4, but resulting penalties will be adjusted in accordance with the policies regarding progressive discipline, in particular considering the number of instances of misconduct. Throughout the process, mitigating and aggravating factors will also be considered in accordance with policy.

Thank you.

cc: Clark Kelso, Receiver Directors, CCHCS
CCHCS Office of Legal Affairs
Office of Legal Affairs, CDCR
Office of the Attorney General
Hanson Bridgett, LLP
Jackie Clark, Deputy Director (A), Institution Operations, CCHCS
DeAnna Gouldy, Deputy Director, Policy and Risk Management Services, CCHCS
Annette Lambert, Deputy Director, Quality Management, CCHCS
Jasinda Muhammad, Deputy Director, Human Resources, CCHCS
Migdalia Siaca, Deputy Director, Risk Management Branch, CCHCS Case 4:01-cv-01351-JST Document 3739-1 Filed 11/08/21 Page 8 of 22

# **MEMORANDUM**

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Re: Staff Vaccine Mandate

Regional Deputy Medical Executive, Regions I-IV, CCHCS Regional Health Care Executive, Regions I-IV, CCHCS Regional Nursing Executive, Regions I-IV, CCHCS

# **ATTACHMENT A**

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#### COVID Staff Vaccination as of 11/01/2021 for Staff Covered by CDPH Order

		Total staff Vaccination required by CDPH order Healthcare												Custody								Administrative, Maintenance & Operations Services						
Institution	Total number of staff	Vacci	nated	Partially Vaccinated		Unvaccinated		accinated Total number of staff		inated	Partially \	Vaccinated	Unvac	cinated	Total number of staff	Vacci	inated	Partially \	Vaccinated	Unvaci	cinated	Total number of staff	Completely Vaccinated		Partially \	Vaccinated	Unvac	cinated
		#	%	#	%	#	%		#	%	#	%	#	%		#	%	#	%	#	%		#	%	#	%	#	%
SW	18809	15341	82%	388	2%	3080	16%	10426	9071	87%	167	2%	1188	11%	5536	3975	72%	166	3%	1395	25%	2847	2295	81%	55	2%	497	17%
ASP	320	250	78%	9	3%	61	19%	172	133	77%	4	2%	35	20%	93	68	73%	5	5%	20	22%	55	49	89%	0	0%	6	11%
CAC	179	139	78%	1	1%	39	22%	110	100	91%	0	0%	10	9%	37	21	57%	0	0%	16	43%	32	18	56%	1	3%	13	41%
CAL	275	225	82%	6	2%	44	16%	147	118	80%	2	1%	27	18%	76	60	79%	3	4%	13	17%	52	47	90%	1	2%	4	8%
CCC	164	121	74%	2	1%	41	25%	93	77	83%	0	0%	16	17%	55	36	65%	2	4%	17	31%	16	8	50%	0	0%	8	50%
CCI	304	232	76%	9	3%	63	21%	207	182	88%	6	3%	19	9%	72	33	46%	3	4%	36	50%	25	17	68%	0	0%	8	32%
CCWF	487	370	76%	7	1%	110	23%	291	250	86%	3	1%	38	13%	125	63	50%	3	2%	59	47%	71	57	80%	1	1%	13	18%
CEN	239	200	84%	4	2%	35	15%	142	115	81%	2	1%	25	18%	67	61	91%	1	1%	5	7%	30	24	80%	1	3%	5	17%
CHCF	3390	2859	84%	67	2%	464	14%	1721	1580	92%	21	1%	120	7%	1064	798	75%	31	3%	235	22%	605	481	80%	15	2%	109	18%
CIM	602	503	84%	20	3%	79	13%	355	317	89%	4	1%	34	10%	167	123	74%	16	10%	28	17%	80	63	79%	0	0%	17	21%
CIW	539	457	85%	8	1%	74	14%	351	310	88%	3	1%	38	11%	126	93	74%	3	2%	30	24%	62	54	87%	2	3%	6	10%
CMC	649	538	83%	11	2%	100	15%	389	344	88%	7	2%	38	10%	163	115	71%	3	2%	45	28%	97	79	81%	1	1%	17	18%
CMF	2091	1810	87%	26	1%	255	12%	812	744	92%	5	1%	63	8%	877	714	81%	16	2%	147	17%	402	352	88%	5	1%	45	11%
COR	624	512	82%	17	3%	95	15%	368	320	87%	7	2%	41	11%	183	126	69%	7	4%	50	27%	73	66	90%	3	4%	4	5%
CRC	297	248	84%	6	2%	43	14%	174	154	89%	3	2%	17	10%	69	49	71%	2	3%	18	26%	54	45	83%	1	2%	8	15%
CTF	345	305	88%	6	2%	34	10%	197	185	94%	2	1%	10	5%	83	65	78%	3	4%	15	18%	65	55	85%	1	2%	9	14%
CVSP	218	171	78%	9	4%	38	17%	111	93	84%	5	5%	13	12%	58	42	72%	3	5%	13	22%	49	36	73%	1	2%	12	24%
DVI	9	8	89%	0	0%	1	11%	7	6	86%	0	0%	1	14%	0	0	0%	0	0%	0	0%	2	2	100%	0	0%	0	0%
FSP	288	244	85%	6	2%	38	13%	159	146	92%	2	1%	11	7%	91	64	70%	4	4%	23	25%	38	34	89%	0	0%	4	11%
HDSP	308	204	66%	5	2%	99	32%	182	134	74%	3	2%	45	25%	87	45	52%	1	1%	41	47%	39	25	64%	1	3%	13	33%
ISP	218	154	71%	3	1%	61	28%	125	92	74%	2	2%	31	25%	63	45	71%	1	2%	17	27%	30	17	57%	0	0%	13	43%
KVSP	402	335	83%	8	2%	59	15%	238	204	86%	3	1%	31	13%	98	75	77%	5	5%	18	18%	66	56	85%	0	0%	10	15%
LAC	501	381	76%	12	2%	108	22%	326	269	83%	5	2%	52	16%	141	85	60%	6	4%	50	35%	34	27	79%	1	3%	6	18%
MCSP	603	468	78%	8	1%	127	21%	369	316	86%	4	1%	49	13%	137	73	53%	3	2%	61	45%	97	79	81%	1	1%	17	18%
NKSP	395	329	83%	5	1%	61	15%	230	198	86%	3	1%	29	13%	134	109	81%	1	1%	24	18%	31	22	71%	1	3%	8	26%
PBSP	257	166	65%	3	1%	88	34%	132	90	68%	1	1%	41	31%	70	37	53%	1	1%	32	46%	55	39	71%	1	2%	15	27%
PVSP	307	232	76%	6	2%	69	22%	164	134	82%	1	1%	29	18%	92	62	67%	4	4%	26	28%	51	36	71%	1	2%	14	27%
RJD	800	674	84%	20	3%	106	13%	475	425	89%	11	2%	39	8%	242	180	74%	9	4%	53	22%	83	69	83%	0	0%	14	17%
SAC	664	532	80%	12	2%	120	18%	376	331	88%	8	2%	37	10%	176	110	63%	3	2%	63	36%	112	91	81%	1	1%	20	18%
SATF	591	440	74%	15	3%	136	23%	377	294	78%	7	2%	76	20%	118	77	65%	6	5%	35	30%	96	69	72%	2	2%	25	26%
SCC	229	176	77%	4	2%	49	21%	132	112	85%	0	0%	20	15%	56	40	71%	0	0%	16	29%	41	24	59%	4	10%	13	32%
SOL	355	292	82%	7	2%	56	16%	207	188	91%	3	1%	16	8%	86	54	63%	1	1%	31	36%	62	50	81%	3	5%	9	15%
SQ	638	520	82%	17	3%	101	16%	344	290	84%	12	3%	42	12%	215	163	76%	3	1%	49	23%	79	67	85%	2	3%	10	13%
SVSP	690	577	84%	23	3%	90	13%	392	348	89%	11	3%	33	8%	213	160	75%	10	5%	43	20%	85	69	81%	2	2%	14	16%
VSP	410	338	82%	5	1%	67	16%	255	226	89%	3	1%	26	10%	93	59	63%	0	0%	34	37%	62	53	85%	2	3%	7	11%
WSP	421	331	79%	21	5%	69	16%	296	246	83%	14	5%	36	12%	109	70	64%	7	6%	32	29%	16	15	94%	0	0%	1	6%

# **ATTACHMENT B**

# EXHIBIT 2

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new         new <th colspan="6">ALL</th> <th colspan="4">Healthcare</th> <th colspan="5">Custody</th> <th colspan="5">Administrative, Maintenance &amp; Operations Services</th> <th colspan="5">Contractor Staff</th>	ALL						Healthcare				Custody					Administrative, Maintenance & Operations Services					Contractor Staff					
N+0         0100         0110         0100	Institution	number of	Completely	Vaccinated			number of	Completely \	Vaccinated			number of	Completely V	accinated			number of	Completely	Vaccinated			number of	Completely	Vaccinated		
N+0         0100         0110         0100	CIW/	55041	#	%	#	%	10676	#	%	#	%	26554	#	%	#	%	12000	#	%	#	%	6608	#	%	#	% 43%
CAC         786         385         528         400         548         131         400         133         496         131         56         575         757								-																	-	43%
DAC         D135         O14         D74         D15         D20         D78         D22         D78         D23         D43         D43         D45         D45 <td></td> <td></td> <td></td> <td></td> <td></td> <td></td> <td>-</td> <td></td> <td></td> <td></td> <td></td> <td></td> <td></td> <td></td> <td>-</td> <td></td> <td></td> <td>-</td> <td></td> <td></td> <td></td> <td>-</td> <td>43</td> <td></td> <td></td> <td>49%</td>							-								-			-				-	43			49%
CCC         1033         4.44         4.45         4.45         4.95         1.95         1.92         1.91         4.45         1.94         1.94         9.91         0.94         9.91         0.94         9.91         0.94         9.91         0.94         9.91         0.94         9.91         0.94         9.91         0.94         9.91         0.94         9.91         0.94         9.91         0.94         9.91         0.94         9.91         0.94         9.91         0.91		-					-			-												109	50			57%
CCV         1569         852         515         211         146         856         157         178         379         401         428         537         188         596         198         596         193         612         597         128         597         128         598 <td>CCC</td> <td></td> <td></td> <td></td> <td></td> <td></td> <td>-</td> <td></td> <td>-</td> <td></td> <td>-</td> <td></td> <td></td> <td>34</td> <td>34%</td> <td></td> <td>37%</td>	CCC						-											-		-			34	34%		37%
Eth         133         102         765         104         785         121         201         121         201         121         816         727         756         778         658         778         632         778         778         779         778         779         778         779 <td>CCI</td> <td>1669</td> <td>800</td> <td>48%</td> <td>852</td> <td>51%</td> <td>213</td> <td>184</td> <td>86%</td> <td>190</td> <td>89%</td> <td>957</td> <td>378</td> <td>39%</td> <td>401</td> <td></td> <td></td> <td>188</td> <td>56%</td> <td>194</td> <td>58%</td> <td>162</td> <td>50</td> <td>31%</td> <td>67</td> <td>41%</td>	CCI	1669	800	48%	852	51%	213	184	86%	190	89%	957	378	39%	401			188	56%	194	58%	162	50	31%	67	41%
Hor         Hor <td>CCWF</td> <td>1346</td> <td>854</td> <td>63%</td> <td>893</td> <td>66%</td> <td>297</td> <td>253</td> <td>85%</td> <td>257</td> <td>87%</td> <td>530</td> <td>263</td> <td>50%</td> <td>285</td> <td>54%</td> <td>391</td> <td>276</td> <td>71%</td> <td>283</td> <td>72%</td> <td>128</td> <td>62</td> <td>48%</td> <td>68</td> <td>53%</td>	CCWF	1346	854	63%	893	66%	297	253	85%	257	87%	530	263	50%	285	54%	391	276	71%	283	72%	128	62	48%	68	53%
Inst         Inst <th< td=""><td>CEN</td><td>1335</td><td>1012</td><td>76%</td><td>1044</td><td>78%</td><td>152</td><td>121</td><td>80%</td><td>123</td><td>81%</td><td>737</td><td>576</td><td>78%</td><td>593</td><td>80%</td><td>346</td><td>275</td><td>79%</td><td>282</td><td>82%</td><td>100</td><td>40</td><td>40%</td><td>46</td><td>46%</td></th<>	CEN	1335	1012	76%	1044	78%	152	121	80%	123	81%	737	576	78%	593	80%	346	275	79%	282	82%	100	40	40%	46	46%
UN       1379       997       668       948       688       332       678       333       698       226       217       978       226       827       228       55       228       56       228       56       228       55       226       237       230       235      235       235       235 <td>CHCF</td> <td>4003</td> <td>3118</td> <td>78%</td> <td>3226</td> <td>81%</td> <td>1717</td> <td>1575</td> <td>92%</td> <td>1596</td> <td>93%</td> <td>1064</td> <td>791</td> <td>74%</td> <td>824</td> <td>77%</td> <td>605</td> <td>477</td> <td>79%</td> <td>494</td> <td>82%</td> <td>617</td> <td>275</td> <td>45%</td> <td>312</td> <td>51%</td>	CHCF	4003	3118	78%	3226	81%	1717	1575	92%	1596	93%	1064	791	74%	824	77%	605	477	79%	494	82%	617	275	45%	312	51%
CMC         1921         1241         64%         1241         64%         1241         64%         1241         64%         64	CIM	1858	1216	65%	1273	69%	362	320	88%		90%	852	496	58%	534	63%	414	304	73%	308	74%	230	96	42%		46%
CMF         2205         2758         2791         774         974         974         974         974         974         975         878         775         878         403         352         878         353         878         373         378         373         378         373         374         373         374         373         374         373         374         373         374         373         374         373         374<					-			-									-									26%
CRC       1213       1246       57%       1314       66%       376       325       988       132       288       1135       529       47%       572       99%       422       201       67%       320       69%       249       100       40%       109         CRC       1340       61%       61%       63%       102       77%       131       60%       121       73%       102       73%       102       73%       102       73%       102       73%       101				\$ 172	-																		÷.	0.00		42%
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	SQ	2185	1364	62%	1435	66%	347	292	84%	304	88%	1032	672	65%	710	69%	341	272	80%	279	82%	465	128	28%	142	31%
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	VSP	1211	827	68%	846	70%	261	228	87%	231	89%	537	318	59%	325	61%	317	242	76%	246	78%	96	39	41%	44	46%
WSP 1655 931 56% 980 59% 310 257 83% 271 87% 815 373 46% 396 49% 358 234 65% 241 67% 172 67 39% 72	WSP	1655	931	56%	980	59%	310	257	83%	271	87%	815	373	46%	396	49%	358	234	65%	241	67%	172	67	39%	72	42%

# EXHIBIT 3



Laura Bixby <lbixby@prisonlaw.com>

# RE: Plata: request for updated staff vaccine data (request to receive it late this week) [urgent request for clarification]

Benavidez, Suzanne@CDCR <Suzanne.Benavidez@cdcr.ca.gov> Fri, Nov 5, 2021 at 4:17 PM To: Steven Fama <sfama@prisonlaw.com>, "Kelso, Clark@CDCR" <Clark.Kelso@cdcr.ca.gov>, Kelso <ckelso@pacific.edu>, "Bick, Dr. Joseph@CDCR" <Joseph.Bick@cdcr.ca.gov>, "Kirkland, Richard@CDCR" <Richard.Kirkland@cdcr.ca.gov>, CDCR CCHCS Health Care Compliance Support Section <HCComplianceSupport@cdcr.ca.gov> Cc: "Paul B. Mello" < Pmello@hansonbridgett.com>, Samantha Wolff < SWolff@hansonbridgett.com>, "Damon.McClain@doj.ca.gov" <Damon.McClain@doj.ca.gov>, "Iram.Hasan@doj.ca.gov" <Iram.Hasan@doj.ca.gov>, "Ryan.Gille@doj.ca.gov" <Ryan.Gille@doj.ca.gov>, Martin Dodd <MDodd@fddcm.com>, "Stafford, Carrie@CDCR" <Carrie.Stafford@cdcr.ca.gov>, "Scofield, Bryant" <Bryant.Scofield@cdcr.ca.gov>, Alison Hardy <ahardy@prisonlaw.com>, Sara Norman <snorman@prisonlaw.com>, Sophie Hart <sophieh@prisonlaw.com>, Rana Anabtawi <rana@prisonlaw.com>, "dspector@prisonlaw.com" <dspector@prisonlaw.com>, "Toche, Diana@CDCR" <Diana.Toche@cdcr.ca.gov>, "Foss, Tammy@CDCR" <Tammy.Foss@cdcr.ca.gov>, Laura Bixby <lbixby@prisonlaw.com>, "Ostling, Linda" <Linda.Ostling@cdcr.ca.gov>, Katrina Smith <ksmith@prisonlaw.com>, Jamie Dupree <JDupree@fddcm.com>, "Hartmann, Sarah@CDCR" <Sarah.Hartmann@cdcr.ca.gov>, "Saich, Lara@CDCR" <Lara.Saich@cdcr.ca.gov>, "Gouldy, DeAnna@CDCR" <DeAnna.Gouldy@cdcr.ca.gov>, "Hoppin, Erin@CDCR" <Erin.Hoppin@cdcr.ca.gov>, "Le, Amanda@CDCR" <Amanda.Le@cdcr.ca.gov>, "Martinez, Leticia@CDCR" <Leticia.Martinez@cdcr.ca.gov>, "Blackwood, Allan@CDCR" <Allan.Blackwood@cdcr.ca.gov>, "Oltean, Amanda@CDCR" <Amanda.Oltean@cdcr.ca.gov>, "Galang, Andrea@CDCR" <Andrea.Galang@cdcr.ca.gov>, Plata Team <plata@prisonlaw.com>, "Lopez, Kristine@CDCR" <Kristine.Lopez@cdcr.ca.gov>

Steve, per our Quality Management Unit, here are the explanations you requested regarding the data sent.

1. The data on the attached file was compiled on 10/29/2021, but was based on data through 10/28/2021.

2. For the discrepancy in numbers between CHCF and CMF, the difference is in how contractors were handled. They are included, but also shown as their own category, in the data by Classification. They were excluded from the data looking at the number of positions that were subject to the CDPH order. There were 2 reasons they were excluded from the 2nd data set:

a. The information we have on which positions are subject to the CDPH order are based on the position number of the staff. However, contractors don't have position numbers, so we can't tie a contractor to a specific position. Therefore, contractors were excluded from all institutions in that data set, including from CHCF and CMF.

b. There is a process in place to add contractors to the BIS application in order to collect their vaccination and testing information. However, there is NOT a process in place to remove contractors from the system who no longer work with CDCR. So, there are very likely contractor staff we include in our data sets that are no longer working with CDCR, and we didn't want to say incorrectly that they are subject to the CDPH order.

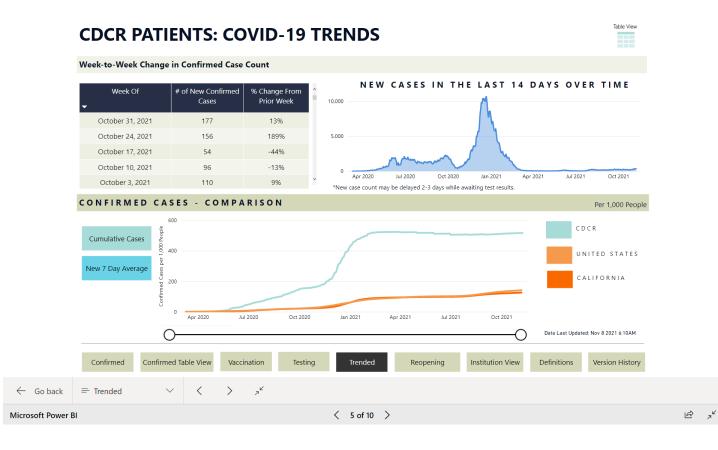
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# 3 attachments ☑ 21.11 COVID Staff Vaccine Acceptance Rate by Classification 20211029.pdf ⑥ 642K ☑ 21.11.04 CCHCS CDCR Response RE Staff Vaccine Mandate.pdf ③94K ☑ 21.08.25 Doc 3657-1 Declaration of Diana Toche, DDS.pdf 2248K

# **EXHIBIT 4**

### CDCR PATIENTS: COVID-19 CASES AND OUTCOMES





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# EXHIBIT 5

11/7/21, 9:42 PM Case 4:01-cv-01351-JSTcD CR CCH DSecret VB7 (99EmployFel edul 1/008/12-19 In Range of 22

# CDCR/CCHCS COVID-19 Employee Status

#### Current number of active staff cases: 354

#### Updated as of Oct. 29, 2021 (next update pending)

Locations	Cumulative Confirmed	Staff Returned to Work	Active Cases	New Cases in Last 14 Days	Staff Deaths
Avenal State Prison (ASP)	659	651	8	11	2
California City Correctional Facility (CAC)	340	337	3	3	2
Calipatria State Prison (CAL)	447	442	5	6	1
California Correctional Center (CCC)	466	449	17	24	0
California Correctional Institution (CCI)	852	842	10	11	2
Central California Women's Facility (CCWF)	401	392	9	9	1
California State Prison, Centinela (CEN)	502	492	10	11	2
California Health Care Facility (CHCF), Stockton	899	890	9	9	3
California Institution for Men (CIM)	683	679	4	6	2
California Institution for Women (CIW)	445	441	4	5	3
California Men's Colony (CMC)	689	685	4	4	0
California Medical Facility (CMF)	462	459	3	3	0
California State Prison, Corcoran (COR)	1004	974	30	30	3
California Rehabilitation Center (CRC)	581	578	3	4	1
Correctional Training Facility (CTF)	406	402	4	4	2
Chuckawalla Valley State Prison (CVSP)	333	329	4	4	1
Deuel Vocational Institution (DVI) *Deactivated as of Sept. 2021	277	277	0	0	1
Folsom State Prison (FSP)	347	338	9	9	0
High Desert State Prison (HDSP)	789	777	12	15	0
Ironwood State Prison (ISP)	478	473	5	5	2
Kern Valley State Prison (KVSP)	727	716	11	11	0
California State Prison, Los Angeles County (LAC)	723	720	3	4	1
Mule Creek State Prison (MCSP)	624	611	13	15	1
North Kern State Prison (NKSP)	757	748	9	9	2
Pelican Bay State Prison (PBSP)	500	498	2	2	0
Pleasant Valley State Prison (PVSP)	561	549	12	12	0
Richard J. Donovan Correctional Facility (RJD)	637	631	6	6	1

https://www.cdcr.ca.gov/covid19/cdcr-cchcs-covid-19-status/

## 11/7/21, 9:42 РМ Case 4:01-cv-01351-JSTcDdRocHoserodvB709EmlployEeledatuls1/008/12-19 Infrangeeo20 of 22

Locations	Cumulative Confirmed	Staff Returned to Work	Active Cases	New Cases in Last 14 Days	Staff Deaths
California State Prison, Sacramento (SAC)	521	509	12	12	1
California Substance Abuse Treatment Facility and State Prison, Corcoran (SATF-CSP, Corcoran)	847	831	16	18	2
Sierra Conservation Center (SCC)	437	431	6	6	1
California State Prison, Solano (SOL)	435	425	10	10	0
San Quentin State Prison (SQ)	528	527	1	2	2
Salinas Valley State Prison (SVSP)	683	680	3	3	2
Valley State Prison (VSP)	404	396	8	8	3
Wasco State Prison (WSP)	705	689	16	16	1
Northern California Youth Correctional Center (NCYCC)	53	51	2	2	0
NA Chaderjian Youth Correctional Facility (NAC)	71	67	4	4	0
OH Close Youth Correctional Facility (OH Close)	44	41	3	3	0
Pine Grove	12	12	0	0	0
Ventura	83	83	0	0	0
Richard A. McGee Correctional Training Center, Galt	172	168	4	4	0
Alameda County	2	2	0	0	0
Fresno County	21	21	0	0	0
Humboldt County	1	1	0	0	0
Imperial County	9	9	0	0	0
Kern County	24	24	0	0	0
Los Angeles County	90	90	0	0	0
Mendocino County	2	2	0	0	0
Merced County	2	2	0	0	0
Monterey County	3	3	0	0	0
Orange County	14	14	0	0	0
Riverside County	20	20	0	0	0
Sacramento County	674	640	34	34	3
San Bernardino County	69	69	0	0	0
San Diego County	5	5	0	0	0
San Francisco County	3	3	0	0	0
San Joaquin County	14	14	0	0	0
San Luis Obispo County	0	0	0	0	0
San Mateo County	1	1	0	0	0
Santa Barbara County	2	2	0	0	0
Santa Clara County	5	5	0	0	0

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Locations	Cumulative Confirmed	Staff Returned to Work	Active Cases	New Cases in Last 14 Days	Staff Deaths
Solano County	3	3	0	0	0
Stanislaus County	1	1	0	0	0
Tulare County	2	2	0	0	0
Ventura County	6	6	0	0	0
Yolo County	2	2	0	0	0
STATEWIDE TOTAL	21559	21231	328	354	48

#### Current number of COVID-19 related staff deaths: 48

- 1. May 30, 2020-Staff member from California Rehabilitation Center
- 2. July 11, 2020-Staff member from North Kern State Prison
- 3. July 21, 2020-Staff member from California Correctional Institution
- 4. July 24, 2020-Staff member from Centinela State Prison
- 5. July 26, 2020-Staff member from Central California Women's Facility
- 6. July 27, 2020-Staff member from Ironwood State Prison
- 7. Aug. 2, 2020-Staff member from Valley State Prison
- 8. Aug. 9, 2020-Staff member from San Quentin State Prison
- 9. Oct. 4, 2020-Staff member from Wasco State Prison
- 10. Dec. 14, 2020-Staff member from Mule Creek State Prison
- 11. Dec. 25, 2020-Staff member from California State Prison, Los Angeles County
- 12. Jan. 3, 2021-Staff member from Valley State Prison
- 13. Jan. 7, 2021-Staff member from Centinela State Prison
- 14. Jan. 9, 2021-Staff member from California Health Care Facility
- 15. Jan. 11, 2021-Staff member from Richard J. Donovan Correctional Facility
- 16. Jan. 11, 2021-Staff member from Valley State Prison
- 17. Jan. 15, 2021-Staff member from Salinas Valley State Prison
- 18. Jan. 15, 2021-Staff member from Correctional Training Facility
- 19. Jan. 17, 2021-Staff member from California Institution for Men
- 20. Jan. 17, 2021-Staff member from California Institution for Men
- 21. Jan. 20, 2021-Staff member from Deuel Vocational Institution
- 22. Jan. 20, 2021-Staff member from Chuckawalla Valley State Prison
- 23. Jan. 21, 2021-Staff member from Correctional Training Facility
- 24. Jan. 26, 2021-Staff member from California Institution for Women
- 25. Feb. 1, 2021-Staff member from Calipatria State Prison
- 26. Feb. 20, 2021-Staff member from California Institution for Women
- 27. March 7, 2021-Staff member from Sacramento County
- 28. May 3, 2021 Staff member from California Institution for Women
- 29. July 27, 2021 Staff member from California City Correctional Facility
- 30. Aug. 4, 2021 Staff member from Substance Abuse Treatment Facility and State Prison, Corcoran
- 31. Aug. 10, 2021 Staff member from Sacramento County
- 32. Aug. 17, 2021 Staff member from California State Prison, Corcoran

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- 33. Aug. 22, 2021 Staff member from California Health Care Facility
- 34. Aug. 23, 2021 Staff member from Salinas Valley State Prison
- 35. Aug. 24, 2021 Staff member from California State Prison, Corcoran
- 36. Aug. 26, 2021 Staff member from Avenal State Prison
- 37. Sept. 1, 2021 Staff member from Sierra Conservation Center
- 38. Sept. 7, 2021 Staff member from California Health Care Facility
- 39. Sept. 16, 2021 Staff member from California State Prison, Sacramento
- 40. Sept. 27, 2021 Staff member from Substance Abuse Treatment Facility and State Prison, Corcoran
- 41. Sept. 28, 2021 Staff member from California State Prison, Corcoran
- 42. Oct. 3, 2021 Staff member from Sacramento County
- 43. Oct. 6, 2021 Staff member from California Correctional Institution
- 44. Oct. 8, 2021 Staff member from California City Correctional Facility
- 45. Oct. 15, 2021 Staff member from Ironwood State Prison
- 46. Oct. 17, 2021 Staff member from Avenal State Prison
- 47. Oct. 21, 2021 Staff member from San Quentin State Prison
- 48. Oct. 25, 2021 Staff member from North Kern State Prison