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18 19 20	DARRYL DUNSMORE, ERNEST ARCHULETA, ANTHONY EDWARDS, REANNA LEVY, JOSUE LOPEZ, CHRISTOPHER NELSON, CHRISTOPHER NORWOOD, and	Case No. 3:20-cv-00406-AJB-WVG DECLARATION OF SYROUN SANOSSIAN IN SUPPORT OF PLAINTIFFS' MOTIONS FOR
21	LAURA ZOERNER, on behalf of themselves and all others similarly situated,	PRELIMINARY INJUNCTION AND PROVISIONAL CLASS CERTIFICATION
22	Plaintiffs,	Judge: Hon. Anthony J. Battaglia
23	v. SAN DIEGO COUNTY SHERIFF'S	
24	DEPARTMENT, COUNTY OF SAN DIEGO, CORRECTIONAL	Trial Date: None Set
25	HEALTHCARE PARTNERS, INC., LIBERTY HEALTHCARE, INC., MID-	
26	AMERICA HEALTH, INC., LOGAN HAAK, M.D., INC., SAN DIEGO	
27	COUNTY PROBATION DEPARTMENT, and DOES 1 to 20, inclusive,	
28	Defendants.	
	[3903205.1]	Case No. 3:20-cv-00406-AJB-WVG
	DECLARATION OF SYROUN SANOSSIAN IN SU PRELIMINARY INJUNCTION AND PROVI	

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	DECLARATION OF SYROUN SANOSSIAN IN SUPPORT OF PLAINTIFFS' MOTIONS FOR PRELIMINARY INJUNCTION AND PROVISIONAL CLASS CERTIFICATION

I, Syroun Sanossian, declare:

1

2 I am the founder and principal of SZS Engineering Access, Inc. 1. 3 ("SZS"). Attached as Exhibit A is an SZS firm brochure, which includes my resumé. I have 24 years of experience in disability access evaluation and 4 5 consulting, including 19 years as principal of my own firm. SZS and I have extensive experience conducting inspections and preparing evaluations to ensure 6 7 public agency compliance with the Americans with Disabilities Act ("ADA") and 8 California's Unruh Act. I am a DSA Certified Access Specialist ("CASp") and served as the first Disability Compliance Officer for the California Administrative 9 10 Office of the Courts, Office of Court Construction and Management. I am a member of the American Society of Mechanical Engineers and serve as a voting 11 member of the ASME A18 National Standards Committee which promulgates 12 13 model code for North America governing wheelchair lifts, and a member of the Certified Access Specialist Institute, among other professional affiliations. I have 14 prepared ADA and Unruh Act self-evaluations, transition plans, master access plans 15 16 and CASp inspections for numerous counties, municipal agencies, large public universities, community colleges and ADA Title III entities. 17

18 2. I also have experience conducting inspections and preparing reports on disability access in correctional facilities, including city and county jails in 19 20 California. My firm recently provided expertise to Humboldt County as an 21 Independent Licensed Architect (ILA) approved by the United States Department of Justice to certify ADA access compliance at the county's correctional facilities 22 23 under the second U.S. v. Humboldt consent decree Case No. 16-CV-05139, 24 including the jail and juvenile detention center. I have also served as the neutral expert in a federal class action lawsuit about disability access at the Monterey 25 26 County Jail, Hernandez, et al. v. County of Monterey, et al., Case No. 13-CV-02354-BLF (N.D. Cal.). In the Monterey case, we conducted a multi-day inspection 27 28 of that county's jail facility, including interviews with facility personnel. We then Case No. 3:20-cv-00406-AJB-WVG [3903205.1] DECLARATION OF SYROUN SANOSSIAN IN SUPPORT OF PLAINTIFFS' MOTIONS FOR

produced a 702-page report that assessed every aspect of the physical facilities and
 their accessibility to individuals with mobility disabilities in these facilities
 constructed under the 1992 ADAAG requirements. Our assessment and reporting
 also evaluated the County's policies and procedures from an ADA perspective.

- 3. I have been retained by Plaintiffs' counsel to provide expert opinions
  concerning the adequacy of policies, procedures, and practices for the
  accommodation of incarcerated people with disabilities in the San Diego County Jail
  facilities (collectively, the "Jail"). At the present time, my assignment is limited to
  the consideration of how people with mobility disabilities access the programs,
  services, and activities at the Jail. As described *infra* at paragraphs 71-72, at a later
  date, I will ask to review all aspects of the Jail's disability program.
- 4. I make this declaration in support of Plaintiffs' Motions for Preliminary
  Injunction and Provisional Class Certification. My opinions set forth below are
  based upon the documents and other evidence provided to me, see *infra* at paragraph
  11, and on my professional knowledge and experience working on disability access
  in carceral settings.

17 5. Based on my initial review of policies, practices and the seven 18 declarations provided by incarcerated individuals with disabilities at San Diego jail facilities, and my prior experience in analyzing similar facilities, these incarcerated 19 individuals and others like them who are housed in these facilities suffer from an 2021 egregious lack of basic services such as toileting, showering, and the ability to move 22 around. The barriers to access detailed by these individuals constitute a lack of 23 respect for basic human dignity. Such barriers to access can and often do cause 24 injury, as detailed by these individuals, which will continue to incur both additional 25 risk and cost for the County.

6. Staff also suffer under such conditions. When staff are not properly
 trained and supported to bear the burden that these positions carry, they too suffer
 under the deprivation of knowing that they are unable to perform their required tasks

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to their own satisfaction. The lack of essential guidance that basic policies and
 practices can afford make their already difficult job tasks almost insurmountable.
 Retaining competent, caring staff is essential to the proper function of a detention
 facility. When staff lack the tools necessary to perform their functions properly,
 both staff and incarcerated individuals suffer.

6

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#### I. The San Diego County Sheriff's Department Detention Services Bureau Fails to Comply with the ADA and California's Unruh Act With Regard to Mobility Disabilities in Both Policy and Practice

According to the San Diego County Sheriff's Department's ("Sheriff's 8 7. 9 Department") website, the Jail system is comprised of six different facilities in use 10 at this time. The San Diego Central Jail in downtown San Diego was built in 1998 and is the primary booking facility for male incarcerated people. It is a tower with 11 several floors of housing units, which often house between 800-1,000 incarcerated 12 13 people at any given time. Vista Detention Facility is another booking facility. It 14 houses incarcerated people of all genders, and is the oldest jail, having been built in 15 1978. Las Colinas Detention & Reentry Facility was built in 2014 and is the primary booking facility for female incarcerated people. Other Jail facilities for 16 17 male incarcerated people include George Bailey Detention Facility (opened in 18 1993), South Bay Detention Facility (opened in 1982), and East Mesa Reentry 19 Facility (opened in 1991). George Bailey is the largest of these facilities, and often houses more than 1,500 people at any given time. South Bay and East Mesa house 2021 much smaller populations.

- 8. The Sheriff's Department is also in the process of renovating a seventh
  facility, Rock Mountain Detention Facility, which is in the southeastern corner of
  San Diego County near George Bailey. This facility was previously operated by
  CDCR and was constructed in 1978. The renovation of Rock Mountain has been
  ongoing for several years and I am informed that the facility is not yet housing any
  incarcerated people on behalf of the County of San Diego.
- 28
   9. I was provided with a site accessibility evaluation of Rock Mountain

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1 Correctional Facility (the facility that will become Rock Mountain Detention 2 Facility) under the ADA and Title 24 and Part 2 – California Building Code. 3 According to a public records search, the facility was constructed in 1978 and previously owned and operated by the CDRD. This evaluation is dated March 1, 4 5 2019 and was conducted by John Battista of Anderson Pena for Matt Smith of San 6 Diego County. This analysis of the facility appears to be incomplete. I have 7 experience analyzing thousands of facilities that are the age of this facility, which 8 was designed and constructed prior to the development of accessibility regulations 9 contained in both the CBC and ADA. The Rock Mountain facility is a facility 10 significant in size that was designed and constructed to house over 3,300 incarcerated individuals. No indication was provided in the report of any prior 11 alterations at the facility by CDRD to provide access to incarcerated individuals 12 13 with mobility impairments, yet the report lists very few instances where barriers to access were identified in areas where essential programs and services are provided, 14 15 such as elevators, sanitary facilities (toilet and shower rooms), dining and common 16 areas or cells. Photos show showers that are unusable for incarcerated individuals, but the single barrier listed is a lack of accessible controls with reach. No reporting 17 18 on the lack of required shower dimensions, seat, grab bars, and showerhead was contained in the report. Overall, the report indicates that the facility complies in 19 20 most respects to accessibility regulations that did not exist at the time of 21 construction. If alterations are being performed to provide access in this facility based on this report, no wheelchair accessible showers will exist in the facility. 22 23 Other serious lapses are likely to exist. I am informed that, in response to California 24 Public Records Act requests, the Sheriff's Department did not produce any similar 25 evaluation for the six facilities that are currently in use. I am also informed that the Sheriff's Department stated it does not have any Transition Plans (under the ADA or 26 27 1973 Rehab Act) for the Jail facilities.

#### 28

 10.
 The Department of Justice's regulation implementing title II, subtitle A,

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of the ADA was signed into law on July 26, 1990. The ADA prohibits 1 2 discrimination on the basis of disability in all services, programs, and activities 3 provided to the public by State and local governments, except public transportation services. Facilities built after January 26, 1991 are required to fully comply with 4 5 new construction standards under the ADA. Since 1968, California Government Code §4450-4461 has required all buildings, structures, sidewalks, curbs, and 6 7 related facilities, constructed in this state by the use of state, county, or municipal 8 funds, or the funds of any political subdivision of the state to be accessible to and 9 usable by persons with disabilities. The state of California also promulgated Access 10 Compliance standards eight years prior to the enforcement of the ADA Standards which are currently contained in the California Code of Regulations, Title 24, Part 2 11 12 Section 11B (CBC). The first California State Building Code Requirements 13 containing accessibility regulations were promulgated by the then Office of State Architect (currently Division of State Architect) in the 1981 edition of the State 14 Building Code, Part 2, C.A.C, Office of State Handicapped Compliance, Section 11. 15 16 These requirements covered "all buildings, structures, sidewalks curbs, and related 17 facilities constructed by the use of state, county or municipal funds, or the funds of 18 any political subdivision of the state, buildings or portions of buildings to be accessible to the physically handicapped." The Special Standards on Accessibility 19 20contained in Section 11 included scoping requirements in the following chapters: 21 Chapter 2-812 (library and educational facilities), Chapter 2-1011 (medical facilities), Chapter 2-1107 (recreation facilities), Chapter 1213 (dormitory housing), 22 23 Chapter 2-1711 (sanitary facilities). Facilities constructed after 1981 are subject to 24 these scoping requirements. Of the six adult jail facilities operated by the County of San Diego, three facilities may have had construction that commenced after 25 26 January 26, 1991, and may thereby subject to new construction requirements under the ADA which require full compliance. These facilities are: 27 28 San Diego Central Jail (built in 1998) a.

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3 4 b. George Bailey Detention Facility (opened in 1993)

c. Las Colinas Detention & Reentry Facility (built in 2014)

#### A. The San Diego County Sheriff's Department Detention Services Bureau's Manual of Policies and Procedures Fails to Comply with the ADA and Unruh Act

5 In connection with this assignment, I was provided policies and 11. procedures produced by the Sheriff's Department's Detention Services Bureau 6 7 ("DSB") pursuant to the California Public Records Act. A full list of all of the 8 documents I reviewed, including these policies and procedures, is attached hereto as 9 **Exhibit B.** Several of the policies relevant to mobility disabilities were redacted. I 10 was informed that at the present time it is not possible to receive unredacted copies of the policies and procedures as the Sheriff's Department will not currently agree to 11 12 discovery or a protective order.

13 12. I am informed that male incarcerated people with mobility disabilities 14 who use wheelchairs are almost exclusively clustered at San Diego Central Jail, 15 built in 1998, which is defined as a post-ADA facility and is required to be fully compliant. While the 1991 ADA Accessibility Guidelines (ADAAG) did not 16 17 originally contain specific scoping and technical requirements for cells in detention 18 and correctional facilities, the ADAAG contained scoping and technical 19 requirements for accessible routes and doors, stairways (95% of people with 20disabilities use stairways) and ramps, accessible drinking fountains, lavatories, 21 urinals, toilets and showers, as well as the maneuvering clearance, transfer space 22 and clear floor space required to position a wheelchair adjacent to such elements, 23 and required toe clearance, knee clearance, and surface height for counters, tables, 24 desks and other elements that people using wheelchairs pull under to use. 25 Furthermore, Sheriff's Department DSB policy M.9, Receiving Screening, provides 26that any incarcerated person using a wheelchair will not be booked at Vista 27 Detention Facility, which was constructed prior to enforcement of the ADA, but 28 should instead be brought to Central Jail (if male) or Las Colinas (if female). Case No. 3:20-cv-00406-AJB-WVG [3903205.1] DECLARATION OF SYROUN SANOSSIAN IN SUPPORT OF PLAINTIFFS' PRELIMINARY INJUNCTION AND PROVISIONAL CLASS CERTIFICATION

1 Consistent with this policy, Daniel Webb's declaration reflects that Mr. Webb, who 2 uses a wheelchair due to a below-knee amputation, was moved from Vista to Central 3 Jail because Vista was "not ADA compliant." It is unclear whether, during his wait to be transferred from Vista to Central Jail, Mr. Webb was provided with reasonable 4 5 modifications in the intake area. Incarcerated individuals typically wait in the Receiving Screening area for hours before being processed. It is unclear as to 6 whether the Vista facility has accessible sanitary facilities, drinking fountains or 7 8 telephones for use by incarcerated individuals with disabilities as they wait to be processed and transferred to Central Jail or Las Colinas. It is my understanding that 9 10 the wait time for incarcerated individuals at the weekends to be processed through intake can extend to over 10 hours. It is also unclear whether wheelchair accessible 11 12 transportation between facilities is provided for incarcerated individuals with 13 mobility disabilities during this Receiving Screening process.

I am informed that male incarcerated people with mobility disabilities 14 13. 15 are primarily housed at Central Jail in cell housing on the fifth floor, in cell housing 16 on the seventh floor, or in dorm-style housing in unit 8C on the eighth floor. I am informed that incarcerated people who use a wheelchair but also require use of a 17 continuous positive airway pressure ("CPAP") machine are housed in the medical 18 observation bed ("MOB") unit at George Bailey, as that unit has the electrical 19 outlets necessary for using a CPAP machine. The MOB unit at George Bailey is 2021 dorm-style housing, meaning that the incarcerated people in that unit sleep in bunks distributed within a large room. 22

14. Based on my review of the declarations of incarcerated people and
policies and procedures provided to me, it is my opinion that the Sheriff's
Department, the County, and the Sheriff's contractors at the Jail are failing to
comply with the ADA and California's Unruh Act with regard to their treatment of
incarcerated people with mobility disabilities. These violations and failures are
causing serious and immediate harm to individuals with mobility disabilities in the
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<u>7</u>
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1 Jail system.

15. Overall, the Sheriff's Department's policies and procedures are
excessively vague. They lack standards, timelines and requirements for followthrough. They also use outdated terminology such as "telecommunication devices
for the deaf (T.D.D.)" that is no longer used by the disability community to describe
the Teletypewriter Device (TTY), suggesting a lack of attention to the evolving area
of disability access.

8 16. For example, Sheriff's Department DSB policy I.57, Transportation of Inmates, states that "All deputies must be aware of related policies for transportation 9 10 of inmates, restraint equipment, escape procedures, universal precautions and report/document processing." Nothing in the form refers to accommodation for a 11 disability that requires use of a wheelchair or other mobility assistive device. No 12 13 reference is made to the procedure required for safe transport of incarcerated individuals who use wheelchairs. Specialized safety measures are required to secure 14 the wheelchairs for transport that protect both the incarcerated individual and their 15 16 wheelchair from harm, although according to Sheriff's Department DSB policy M.9, Receiving Screening, all incarcerated individuals with mobility impairments are 17 18 transported from San Diego facilities to either the Central Jail or the Las Colinas facility as a matter of policy. 19

20 17. In another example, Sheriff's Department DSB policy M.39, Disabled 21 Inmates, contains an improperly limited definition of disability under the ADA, 22 which is less favorable than that used under California's Unruh Act. California law 23 does not require a disability to "substantially" limit a major life activity. This 24 definition also includes other improper restrictions involving disabilities other than mobility or lacks any definition for well-documented disabilities, which I will 25 address at a later time. The Unruh Act defines disability as "any mental or physical 26 disability as defined in Sections 12926 and 12926.1 of the Government Code." 27 28 Subsequently, Government Code Section 12926, j (1) states that "Major life Case No. 3:20-cv-00406-AJB-WVG [3903205.1]

activities shall be broadly construed and shall include physical, mental, and social
 activities and working." The term "substantially limits" does not apply under Unruh.

3 18. DSB policy M.39 is deficient in other respects. The policy is based on a definition of "Reasonable Accommodation." This term exists in the ADA Statute 4 5 under Title I Employment. It does not exist in the ADA Statute applicable to ADA Title II public entities. Reasonable accommodations for employees are evaluated on 6 7 a case-by-case basis, whereas Title II entities are required to provide accessible 8 programs, services and activities at all times, rather than as a matter of a request. This higher standard for Title II is addressed through Reasonable Modifications 9 10 under the ADAAG. California Code of Regulations, Title 24, Part 2, Section 11B (CBC) also regulates accessibility provisions and while these requirements are 11 extensive, they are minimum requirements. Even in cases where full compliance 12 13 with CBC requirements are met, programs, services and activities may not be accessible to incarcerated individuals without modifications. 14

15 19. Another problem is that the Identification Procedure contained in M.39
16 states that "Based on their disability, each inmate covered under the ADA must be
17 reasonably accommodated through some means…" after Health Care staff have
18 made the determination of disability. It is unclear as to when this determination is
19 made. M.39 indicates that this determination is made after incarcerated individuals
20 are already housed in the facility which could result in the denial of essential
21 services at the time of intake and processing.

22 Instances may exist wherein incarcerated individuals become disabled 20. during their time of incarceration. M.39 states that "if sworn staff is unable to 23 24 accommodate ... housing recommendations [for people with mobility disabilities] health staff shall be notified." Id. at 2. However, the policy fails to explain what 25 would happen after notification to health staff, and how staff will ensure that 26 accommodations are provided to the incarcerated person. M.39 also states that "a 27 28 request for an assessment of accommodations will be forwarded to the MSD ADA Case No. 3:20-cv-00406-AJB-WVG [3903205.1]

case manager for review ... [and] requests will be acted upon within 72 hours ...."
 *Id.* at 3. This wording fails to explain how an incarcerated person will be informed
 of the outcome and how the accommodation will be implemented in the Jail. The
 policy states that requests will be "acted upon" within 72 hours, but does not require
 that accommodations actually be provided within a set time frame.

M.39 refers to an "ADA grievance procedure," although it does not 21. 6 7 specifically state that grievances can be used to appeal the denial of accommodation 8 requests. Id. at 3. According to M.39, "grievances will be handled according to Detention Services Bureau Policies and Procedures Section M.1 and forwarded to a 9 10 MSD supervisor or designee. All ADA related grievances will be forwarded to the MSD ADA case manager for processing." This language violates the ADA's 11 requirement for a workable grievance procedure. 28 U.S.C. § 35.107(b). There is 12 13 no explanation of how to file the grievance, how quickly a response will occur, who will act on the grievance, and whether the incarcerated person can appeal the 14 15 decision.

22. 16 To the extent the County expects incarcerated people with disabilities 17 to use their grievance form (J-22), that form is also inconsistent with the ADA. The 18 form confusingly states that a grievance only involves "the inmate's health or safety" or prevention of "the inmate's effective communication/participation in a 19 legal hearing." The form further states that other types of concerns are not 20grievances and instead are considered "an inmate request." On the back, though, the 21 22 form states that an inmate "can file a grievance for any reason or condition." The 23 boxes for a person to check to state the grievance topic do not identify "disability" 24 or "ADA" concerns as among the topics to grieve. Nothing in the form refers to accommodation for a disability. This makes it unclear to the incarcerated person 25 26 how to raise a disability-related grievance, let alone whether a disability-related concern is even a grievable topic. The lack of any way for an incarcerated person to 27 28 identify the grievance as disability or ADA-related also leaves identifying the Case No. 3:20-cv-00406-AJB-WVG [3903205.1] DECLARATION OF SYROUN SANOSSIAN IN SUPPORT OF PLAINT

PRELIMINARY INJUNCTION AND PROVISIONAL CLASS CERTIFICATION

grievance as an "ADA related grievance" (per M.39) up to the custody staff member
 who receives it. M.39 provides no parameters for how custody staff will identify
 ADA-related grievances that should be forwarded to the ADA case manager.

4 23. Other aspects of the grievance form are also confusing. The
5 instructions set forth varying response times depending on whether staff define the
6 concern as a grievance or a request. The instructions are also unclear on how the
7 appeals process would work. The grievance form states that a grievance may be
8 appealed, but does not explain *how* to file an appeal and ensure that it is properly
9 tracked. Finally, the instructions fail to explain what an incarcerated person would
10 do if a deputy or other staff member refuses to sign the form.

DSB policy Q.55, Property Received with Inmates, appears to provide 11 24. the primary direction to custody staff about how to address assistive devices that 12 13 incarcerated people bring with them when booked into Jail. That policy includes a single paragraph on assistive devices, stating that "[m]edically indicated equipment 14 15 (e.g., prosthetic appliances, wheelchairs, canes, crutches, prescription eyewear, hearing aids) will be evaluated by medical staff for the necessity to retain for use by 16 the inmate during confinement." No mention is made of the provision of assistive 17 18 devices through a case-by-case analysis to ensure meaningful access to programs, services and activities. The standard for the provision of assistive devices should be 19 access, not simply medical necessity per 28 CFR 35.130(b)(7). The policy provides 2021 no guidance about when this evaluation will occur and what criteria medical staff will apply to determine the "necessity" of an incarcerated person retaining their 22 23 assistive device. This policy also appears to improperly adopt a medical necessity 24 standard, which is inconsistent with the ADA's reasonable modification standard, and is therefore unlawful. Application of such a standard nearly guarantees that 25 26 people who need and are legally entitled to a reasonable modification for their disability will be denied such modification in many cases. 27

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25. The Sheriff's Department has a separate policy on the retention of [3903205.1] 11 Case No. 3:20-cv-00406-AJB-WVG

1	assistive devices, but it is similarly problematic and overly cursory. The Sheriff's	
2	Department's Medical Services Division ("MSD") sets policies for Sheriff's	
3	Department medical and mental health staff, along with Jail medical and mental	
4	health contractors. MSD policy P.7, Prostheses, Orthoses and Other Aids, states:	
5	Patients shall be allowed to keep/wear prescribed prosthesis, orthotic or aids to impairment unless it has been determined that it poses a risk to safety or	
6	<ul> <li>security. Prostheses, orthoses or aids to impairment may be provided to patients upon request and if medically indicated. If a patient has previously violated the policy and was noncompliant with the use of a prosthesis, orthotic or an aid to impairment, clinical indication for the appliance will be</li> </ul>	
7 8		
9	This language raises many concerns:	
10	• What are the procedures in place to determine whether an assistive device poses a risk to safety or security?	
11	• Who is authorized to make this determination?	
12	• How does staff training take place on this matter?	
13 14	• What constitutes circumstances in which a patient has previously violated the policy?	
15	• Who is authorized to make this determination?	
16	• How does staff training take place on this matter?	
17	• What constitutes noncompliance with the use of a prosthesis?	
18	• Who is authorized to make this determination?	
19	• How does staff training take place on this matter?	
20	Without answers to these questions, the policy as drafted allows custody staff too	
21	much discretion to deny or remove needed assistive devices. The list of example	
22	assistive devices in this policy is also too short and not exhaustive, which fails to	
23	provide guidance to staff about the breadth and scope of what constitutes a disability	
24	aid. Finally, the section on housing recommendations consists of a single sentence	
25	stating that "[a]ppropriate accommodation for patients with prosthesis, orthotic or	
26	aid to impairment will be provided as indicated." That language is so vague and	
27	general that I am concerned it will not be effective in many instances. It does not	
28	provide examples or what types of housing accommodations are presumptively           Image: system state system         Image: system state system           [3903205.1]         12         Case No. 3:20-cv-00406-AJB-WVG           DECLARATION OF SYROUN SANOSSIAN IN SUPPORT OF PLAINTIFFS' MOTIONS FOR PRELIMINARY INJUNCTION AND PROVISIONAL CLASS CERTIFICATION	

appropriate or give any other guidance on how to determine whether a housing 1 2 accommodation is appropriate or necessary. While housing accommodations often 3 focus on the type of dormitory bunk beds or cell which will be assigned to the incarcerated individual, an essential element that must be determined is whether the 4 5 sleeping modifications provided are located on an accessible route. It is unclear whether incarcerated individuals assigned to housing that is focused on bedding 6 7 adequately addresses the question of whether the incarcerated individual can travel 8 to the sleeping area and other programs, services and activities required to be accessible such as sanitary facilities, dining facilities, medical and dental care, 9 10 telephone services, social visits, trustee jobs or work release, recreation, religious services, veterans services, library services and education. 11

12 26. By contrast to San Diego's vague procedure, the California Department 13 of Corrections and Rehabilitation ("CDCR") has a policy on durable medical equipment ("DME") that provides far greater guidance to staff and far greater 14 protection to incarcerated people with mobility disabilities. According to the CDCR 15 policy, "healthcare staff will issue and remove DME and medical supplies as 16 ordered by the licensed practitioner." The policy defines numerous types of DME 17 18 that are used by people with disabilities, including canes, walkers, wheelchairs, 19 CPAP machines, therapeutic shoes, pressure-reducing mattresses, wheelchair gloves, and wheelchair seat cushions. This type of specificity is important to have 20in ADA policies. The policy also says that "custody staff may not remove DME 21 from the inmate patient unless it poses an immediate threat to safety and security, 22 23 being used as evidence in a crime, or due to a healthcare provider's 24 determination. ... In the event DME is temporarily removed, healthcare staff will be consulted for an interim accommodation." Protections such as these, including 25 the language "immediate threat," are wholly missing from the Sheriff's 26 27 Department's policies. CDCR's policy also provides that: ... [I]it is the expectation that staff utilize sound correctional decision 28 Case No. 3:20-cv-00406-AJB-WVG [3903205.1] DECLARATION OF SYROUN SANOSSIAN IN SUPPORT OF PLAINTIFFS' MOTIONS FOR

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making in determining the reasonableness of the [inmate patient's] request, and understand that they should provide reasonable accommodations without relying on a Chrono or medical prescription. Examples of accommodations may include, but are not limited to: providing the [inmate patient] a shorter path of travel, allowing the [inmate patient] extra time/short breaks while getting to/from programs, extra time during meals, additional showers, providing additional set of clothing and/or linens if soiled.

By contrast, here again, the Sheriff's Department's policy lacks specificity and fails 6 7 to provide sufficient guidance to custody or medical staff about how to 8 accommodate mobility disabilities through assistive devices and alternative means 9 such as shorter paths of travel, breaks when moving from place to place, and extra 10 showers for those with incontinence, a condition that often affects wheelchair users. 11 CDCR also posts clear directions in the housing units informing staff 27. that they shall not take away medically prescribed healthcare appliances except 12 13 under narrow circumstances which can be appealed. I am not aware of any similar

14 poster or instruction on display in the Jail.

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15 28. CDCR also has a wheelchair inspection and repair program. Under this
16 program, staff are regularly required to inspect the wheelchairs of incarcerated
17 people with disabilities for various issues and initiate a repair with a wheelchair
18 contractor. I am not aware of any similar system of logging inspections and repairs
19 in San Diego's jail system.

2029. Because incarcerated people who need wheelchairs are clustered at 21 Central Jail, it is vital that the Jail have working elevators so that these individuals can access professional visit rooms and other programs or be evacuated in case of an 22 23 emergency. However, the County's DSB Policy G.3, "Elevators," lacks guidance to 24 follow when elevators are not functioning. The policy vaguely states that "repair of 25 elevators is a great concern and will be handled expeditiously" but does not define "expeditiously" or provide a timeframe for repairs. Nor does the policy provide 2627 guidance to staff on how to request service and what alternative method should be 28 used when the elevators are not functioning. The policy also vaguely states that Case No. 3:20-cv-00406-AJB-WVG [3903205.1]

1 "[p]reventative maintenance shall be scheduled and completed in a timely manner."
2 Here again, no definition is given for "timely manner." There is no response time
3 for the vendor to perform repairs or maintenance and there is no explanation or
4 guidance on what alternative access plan exists when the elevators are not
5 functioning. The Central Jail's facility-specific procedure for elevators, G.3.C.1,
6 "Elevators," is also problematic. The version I received is heavily redacted. It
7 states that:

If an elevator malfunctions and stops working during normal working hours, [the Central Command Center] CCC will notify the operations deputy and the on-duty watch commander of the malfunction. If the problem is not immediately fixed and further work is required, CCC will again notify the operations deputy and watch commander. When the elevator has been repaired and has resumed normal operations, CCC will notify the operations deputy and watch commander.

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12 This policy fails to provide any detail about how the elevator will be repaired, how
13 quickly that will occur, and what are the alternative accommodations for people in
14 wheelchairs when the elevator is not functioning.

15 30. As noted above, male incarcerated people in wheelchairs are not accepted at Vista and must be booked at Central Jail. This is problematic because I 16 17 am informed the elevators are frequently broken at Central Jail and the elevator 18 policies are insufficient to ensure their prompt repair. Nor do there appear to be any 19 policies providing an alternative method of access for those in wheelchairs when the 20elevators are not functioning. Nothing in the form refers to the provision of 21 evacuation wheelchairs or similar devices to be used by staff to evacuate incarcerated individuals with mobility disabilities in the case of an emergency, or 22 23 for use in instances when elevators are not in service and undergoing repairs or 24 maintenance. Segregating wheelchair users at Central and Las Colinas is also 25 problematic because Vista has desirable programs, including one for veterans and a 26few cells for transgender individuals. In fact, a document, entitled "San Diego 27 County Sheriff's Detention and Reentry Facilities Classes and Programs," was provided through a Public Records Act request and indicates that a total of 71 28 Case No. 3:20-cv-00406-AJB-WVG [3903205.1] DECLARATION OF SYROUN SANOSSIAN IN SUPPORT OF PLAINTIFFS' MOTIONS FOR PRELIMINARY INJUNCTION AND PROVISIONAL CLASS CERTIFICATION

programs, services and activities are provided in San Diego County jail facilities,
 but only 16 are provided in the Central Jail. The lack of a working elevator and
 wheelchair accessible transportation combine to prevent access to these programs,
 services and activities for incarcerated individuals who are housed in segregated
 housing at the Central Jail. The Sheriff's Department's policies discriminate against
 people with mobility disabilities by preventing them from accessing desirable
 programs at other facilities.

8 31. Because regulations implementing the ADA require a public entity to 9 accommodate persons who are identified as having a disability, a tracking system is 10 a necessary part of compliance. The Sheriff's Department must ensure incarcerated persons with disabilities and their required accommodations are properly identified 11 to ensure staff are aware of incarcerated persons with disabilities and their 12 13 accommodation needs and ensure they receive accommodations as required by the ADA. In addition, the Sheriff's Department must be aware of the disabled 14 15 population and their accommodation needs in the event of a need to move or evacuate the incarcerated population during an emergency. If Sheriff's Department 16 and contractor staff are not aware of the incarcerated persons with disabilities and 17 18 their accommodation needs during an emergency, the incarcerated persons are at a heightened risk for harm. I am informed that the Sheriff's Department stated in 19 20response to a California Public Records Act request that it does not have a central 21 system to track people with disabilities.

22

### 23

## **B.** The Sheriff's Department's ADA Training Materials are Inadequate

24 32. In connection with this assignment, I was provided training materials from the Detentions Training Unit produced by the Sheriff's Department pursuant to 25the California Public Records Act. The Sheriff's Department's training materials on 26 ADA compliance do little to remedy the problems with the Department's vague and 27 28 limited ADA policies. Furthermore, the training materials reference federal ADA Case No. 3:20-cv-00406-AJB-WVG [3903205.1] 16 DECLARATION OF SYROUN SANOSSIAN IN SUPPORT OF PLAINTIFFS' MOTIONS FOR PRELIMINARY INJUNCTION AND PROVISIONAL CLASS CERTIFICATION

standards which contain an improperly limited definition of disability, which is less
 favorable than that used under California's Unruh Act. These materials also lack
 other important distinctions and definitions that apply in California which present
 more stringent standards in comparison to the ADA.

5 One training bulletin, Briefing Training, states that "Screening for 33. disabilities begins at intake." The next sentence in the document discusses housing 6 7 accommodations, which indicates that a gap exists in policy and procedures or staff 8 training to ensure that incarcerated individuals with disabilities are identified at intake for reasonable modifications, as needed, and for appropriate housing 9 10 assignments. Accessible cells are defined in two types in housing units: cells with mobility features and cells with communications features. Nothing in the form 11 12 indicates that policies or practices exist to set standards for Jail staff to apply when 13 determining how to provide requests for modifications for incarcerated individuals who request housing cells that are accessible. 14

15 34. Nothing in the form refers to the provision of wheelchair accessible sanitary facilities (toilet rooms or showers), drinking fountains, telephones or 16 17 service counters in the intake area, and interview rooms with desks in the intake 18 area. Nothing in the form refers to accessible systems for essential services at intake such as livescan. Nothing in the form indicates the provision of accessible seating 19 that is integrated with typical seating in the waiting area or prior to intake within the 2021 Sallyport or similar areas when overflow seating is made necessary during times of 22 high volume intake of incarcerated individuals, such as at the weekend.

35. One training bulletin for custody staff, "Americans with Disabilities
Act (ADA) in Detention Facilities," provides only a broad overview of the ADA.
The instruction on housing incarcerated people with disabilities states that custody
staff "play a role" in housing incarcerated people with disabilities. The bulletin
provides that if a person cannot be accommodated in their current housing
assignment, "MSD [medical] staff shall be notified so that a reassignment can
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occur." The bulletin provides no guidance to staff on how to determine when a
 person's housing assignment cannot accommodate them and what to do to ensure
 they are accommodated. The bulletin also suggests that incarcerated people may be
 "segregated because of their physical disabilities" (emphasis added). This language
 is discriminatory.

36. Another training bulletin, "Americans with Disabilities Act (ADA) 6 7 Aids to Reduce Effects of Impairment," does not add further detail to the Sheriff's 8 Department's policies on taking assistive devices from incarcerated people with 9 mobility disabilities. Rather, it merely restates the language of the MSD policy 10 P.7—"Inmates shall be allowed to keep/wear prescribed prosthesis, orthotic or aids to impairment unless it has been determined that it poses a risk to safety or 11 security"-without providing any further insight on what procedures custody staff 12 13 should apply to determine when an assistive device poses a risk to safety or security. The training bulletin adds no detail to the vague policy. 14

15 37. These training materials suggest that the Sheriff's Department's
16 training on the ADA and disability accommodations for incarcerated people are
17 wholly deficient. A robust training program would include in-person interactive
18 trainings every six months with far greater detail than the two documents I was
19 provided.

20 21

#### C. In Practice, the Department is Harming Incarcerated Individuals with Mobility Disabilities by Denying Them Equal Access to Programs, Services and Activities

As reflected in **Exhibit B**, I reviewed the declarations of the following 22 38. incarcerated individuals with mobility disabilities: Christopher Nelson, Daniel 23 24 Webb, Ernest Archuleta, James Clark, Darryl Lee Dunsmore, Nikki Yach, and Dion 25 Buckelew. These seven individuals are not likely to be the only incarcerated individuals with disabilities in San Diego County facilities. Considering the fact 26 27 that an estimated 4,000 to 5,000 incarcerated individuals are housed in San Diego 28 County jail facilities, statistics indicate that many more individuals who are Case No. 3:20-cv-00406-AJB-WVG [3903205.1] DECLARATION OF SYROUN SANOSSIAN IN SUPPORT OF PLAINTIFFS' MOTIONS FOR PRELIMINARY INJUNCTION AND PROVISIONAL CLASS CERTIFICATION

incarcerated in these have disabilities. The Centers for Disease Control (CDC) have 1 2 reported that 13.7% of all Americans have functional disability types that involve 3 serious difficulty walking or climbing stairs. An additional 3.7% of Americans have difficulty dressing or bathing. These groups combined amount to 17.4% of all 4 5 Americans who have mobility disabilities or require access improvements to use sanitary facilities. Calculations on a low estimate of individuals incarcerated in 6 7 County jails with these functional disability types indicates that 696 individuals who 8 are incarcerated are housed in these facilities that do not provide meaningful access to programs, services and activities including basic functions such as toileting, 9 10 showering, eating and moving around. The implementing regulations for the ADA, 28 C.F.R. § 35.130(a), require that no qualified individual with a disability shall, on 11 the basis of that disability, be excluded from participation in or be denied the 12 13 benefits of the services, programs, or activities of a public entity, or be subjected to discrimination by any public entity. 14

39. The declarations indicate that individuals with mobility disabilities are
being denied access to the Jail's programs, services and activities and discriminated
against, which is not surprising given the vague policies and inadequate training
materials I reviewed, as discussed above.

At Central Jail, where individuals with mobility disabilities are 19 40. clustered, I understand that elevators are available to transport incarcerated people to 2021 program areas, such as the social and professional visiting areas. However, the 22 declarations from incarcerated people indicate that these elevators are frequently 23 broken, and incarcerated people are either forced to take the stairs to access those 24 programs or are denied access. For example, Ernest Archuleta uses a wheelchair 25 due to neck and knee conditions that make it difficult for him to walk. Mr. Archuleta, who is 63 years old, was forced multiple times to take the stairs to 26 the professional and social visit area because deputies told him the elevator was 27 28 broken. No alternate means of travel was offered such as an evacuation wheelchair Case No. 3:20-cv-00406-AJB-WVG [3903205.1]

for use in an emergency, which a non-functional elevator may constitute. In 2019,
 Mr. Archuleta fell and struck his head while taking the stairs, and suffered pain for
 months thereafter. In March 2022, with the elevator apparently not working,
 Mr. Archuleta was forced to take the stairs again to a meeting with Plaintiffs'
 counsel. Christopher Nelson, who also uses a wheelchair, missed an important
 professional visit in 2021 because the elevator in Central Jail was broken and
 custody staff did not accommodate Mr. Nelson's professional visit via other means.

8 41. In another instance, deputies did not allow Mr. Archuleta a wheelchair
9 for a presentencing hearing and tried to force him to walk. Because Mr. Archuleta
10 cannot walk long distances on his own, the hearing was postponed.

11 42. The declarations I have reviewed indicate that even though incarcerated people with disabilities are clustered at Central Jail, the crowded housing units at 12 13 Central Jail are often not accessible to people with mobility disabilities, nor are other programs and services at the jail. Each of the housing units in which 14 15 incarcerated people who use wheelchairs are normally housed—floors 5, 7, and 8 are inaccessible to people in wheelchairs. On a daily basis, people in wheelchairs in 16 these units have to place themselves at risk of physical harm simply to access basic 17 18 services like a desk, telephone, the toilet, shower, and dayroom tables.

19 43. In unit 7B, where Ernest Archuleta was housed, Mr. Archuleta's cell 20had no grab bars to enable transfer to the toilet, which put him at danger of falling 21 when transferring to the toilet. Under California Building Code, California Code of Regulations, Title 24, Part 2, Section 11B-604.5, grab bars are required at toilets 22 23 (side and rear wall). It is not known if compliant wheelchair turning space or 24 transfer space adjacent to the toilet (side, diagonal or front depending on capabilities of the incarcerated individual) is provided to facilitate safe transfer in addition to 25 26 required grab bars. The dayroom tables in 7B also apparently lack open seating spaces at tables with fixed seating to allow wheelchair access. Under California 27 Building Code, California Code of Regulations, Title 24, Part 2, Section 11B-902.4, 28 Case No. 3:20-cv-00406-AJB-WVG [3903205.1]

fixed seating at dining or work surfaces are required to provide compliant toe and 1 2 knee clearance, and clear floor space to accommodate the wheelchair width and 3 depth. The surface height of the dining table or desk is also regulated for 4 accessibility for incarcerated individuals who use wheelchairs or for those of short 5 stature. It is unclear whether compliant tables or desks would be compliant with the removal of one or more fixed seat. There is one designated "ADA" cell in 7B, but 6 7 Mr. Archuleta and other wheelchair users were not placed in the cell. Mr. Archuleta 8 was incarcerated for approximately two and a half years in those conditions.

9 44. The same problems are present in other areas of Central Jail where 10 wheelchair users are housed. Christopher Nelson uses a wheelchair due to deterioration in his hips and knees, as well as a spinal injury he had prior to his 11 12 incarceration. In 5A, Mr. Nelson was in a three-person cell, and a stool was bolted 13 in front of the desk. To use the desk, Mr. Nelson had to transfer to the stool. He fell while trying to transfer in July 2021 and hurt his wrist. Stools are also bolted to the 14 ground in front of the telephones in 5A, which forced Mr. Nelson to have to transfer 15 16 to those stools. Likewise, all of the dayroom tables—where incarcerated people eat and socialize—have benches bolted in front of them. They have no cut-out space 17 18 for a person in a wheelchair to roll up and use the table. Under California Building Code, California Code of Regulations, Title 24, Part 2, Section 11B-902.4, a fixed 19 stool at a dining or work surface would prevent the provision of compliant toe and 2021 knee clearance, and clear floor space. It is unclear whether the desk has compliant 22 surface height, toe and knee clearance or clear floor space to allow for a wheelchair 23 width and depth to fit under the desk. Dion Buckelew similarly could not access the 24 telephones and dayroom tables when housed in 5A.

45. The shower in 5A had no shower chair or stool, which meant that
Mr. Nelson had to stand in the shower and take very brief showers, until the pain in
his hips became too much to bear. Under California Building Code, California
Code of Regulations, Title 24, Part 2, Section 11B-608.4, fixed seats are required in
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1 showers.

2 46. Mr. Nelson was later moved to unit 8C, a dorm-style housing unit that 3 houses many people with disabilities, including mobility disabilities. Despite this, 8C appears to lack sufficient accessible features for people with mobility 4 5 disabilities. The toilet in 8C that James Clark uses does not have grab bars, causing Mr. Clark to frequently fall when he transfers from his wheelchair to the toilet. The 6 telephones in 8C also have fixed stools in front of them, and the telephone receiver 7 8 cords are not long enough for Mr. Clark and Mr. Nelson to reach them from their wheelchairs. This means that Mr. Clark and Mr. Nelson must transfer from their 9 wheelchairs to the stool to talk to loved ones. Mr. Clark has been unable to transfer 10 himself some days, causing him to miss telephone calls. Both Mr. Clark and 11 Mr. Nelson fear falling while transferring. It is unclear whether the telephone 12 13 controls are located within accessible reach ranges. Under California Building Code, California Code of Regulations, Title 24, Part 2, Section 11B-704, public 14 telephones must provide wheelchair access, which is defined as clear floor space to 15 16 accommodate wheelchairs, parallel or forward approach that accommodates wheelchairs, operable parts that are accessible, minimum cord length and volume 17 18 control capabilities.

19 Mr. Nelson's declaration states that at any given time, there are as 47. many as 10-15 wheelchair users in 8C. This large concentration of wheelchair 2021 users, combined with very limited accessible space in 8C, contributes to regular denials of access to programs and services. Although 8C has two showers, only one 22 23 is suitable for individuals with mobility disabilities like Mr. Clark who must use a 24 shower chair. In 8C, there are so many people with wheelchairs who must use only that shower that Mr. Clark is often unable to take a shower because there is not 25 enough time for all of the wheelchair users to take a shower. When incarcerated 26 individuals with mobility disabilities are segregated into units, which appears to be 27 28 the practice here, relying on minimum ratios for elements that enable essential Case No. 3:20-cv-00406-AJB-WVG [3903205.1]

services such as toileting and bathing requiring the provision of accessible plumbing
 fixtures such as lavatories, urinals, toilets and showers where only one accessible
 fixture is provided constitutes discrimination under the Unruh Act and ADA.

In contrast to 5A and 7B, 8C has one dayroom table with space for 48. 4 5 wheelchair users to roll up to the table. However, that one dayroom table is not sufficient for the number of wheelchair users in 8C. The other tables have benches 6 7 in front of them that prevent wheelchair users from accessing the table top. 8 Accordingly, as Mr. Clark, Mr. Nelson, and Dion Buckelew report, the many wheelchair users must compete for the limited number of seats at the one accessible 9 10 dayroom table. Mr. Clark, Mr. Nelson, Mr. Buckelew and the other incarcerated people in wheelchairs who do not get one of those seats must eat food out of their 11 laps. These are daily indignities and dangers that these individuals have been 12 13 subjected to for months while in the Jail.

The Sheriff's Department's practice of clustering people with mobility 14 49. 15 disabilities at Central Jail places incarcerated people in unsafe situations. Nikki 16 Yach is a trans woman who, until recently, was housed at Central Jail with men, including a male cellmate. Ms. Yach was groped by her first male cellmate at 17 18 Central Jail and fears further attacks. Ms. Yach also has multiple sclerosis and requires a wheelchair to move around when her MS relapses. When she reported 19 the assault and was moved out of Central Jail to Vista, which has a few cells for 2021 transgender individuals, Ms. Yach had to give up her wheelchair. When Ms. Yach 22 asked for her wheelchair back, she was moved from Vista back to Central Jail, 23 including to the very unit where she had previously been assaulted by a male 24 cellmate. Because Vista cannot house people with wheelchairs, Ms. Yach was not housed at a facility that both feels safe for her gender identity and that 25 accommodates her need for a wheelchair. 26

27 50. Research indicates that the Enhanced Observation Housing ("EOH")
 28 unit at the Central Jail, which was created in response to the very high number of

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people who have attempted suicide and committed suicide while incarcerated in San 1 2 Diego County Jail, employs discriminatory practices in regards to incarcerated 3 individuals with disabilities. According to a clinician who worked there, the EOH unit is defined by extreme deprivation and isolation. Incarcerated individuals in 4 5 mental health crisis who are forced into the EOH are not allowed wheelchairs, assistive devices, or even prostheses in violation of the ADA. According to the 6 declaration submitted by former mental health clinician Jennifer Alonso, "[p]eople 7 8 with physical disabilities, including people with mental health treatment needs, face problems with accessibility and accommodations in ways that I found 9 10 upsetting. For example, I am aware that patients with physical disabilities placed in the EOH unit at the Central Jail have had their mobility assistive devices removed, 11 without any alternative accommodation provided. Custody staff confiscated the 12 13 prosthetic limb belonging to one man held in EOH at the Central Jail. I recall seeing him having to hop around, including when I came by to try to meet with him." In 14 addition, Ms. Alonso indicated that basic elements essential to safely transfer to 15 toilets or shower seats were lacking in the EOH and PSU units: "I also observed that 16 there is lack of accessible features in mental health units, like the EOH unit at 17 18 Central Jail. Cells lack grab bars next to the toilet and showers lack bars or chairs to 19 help people with mobility disabilities."

20 51. Policies of segregating incarcerated individuals with mobility
21 disabilities in the Central Jail are discriminatory. The practice of forcing
22 incarcerated individuals in mental health crisis to live in housing without the use of
23 their mobility assist device is barbaric.

52. Other areas of the Jail system where people with wheelchairs are
 housed are also not accessible. As stated above, a small number of people with
 mobility disabilities who use wheelchairs are apparently placed in the medical
 observation bed ("MOB") unit at George Bailey. That unit has electrical outlets
 required by CPAP machines. Declarant Dion Buckelew is a wheelchair user who
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also uses a CPAP machine for his sleep apnea. Mr. Buckelew, however, is not able
 to navigate the MOB housing unit. The spaces between the bunks are too narrow
 for Mr. Buckelew to travel. The United States Department of Justice ADA/Section
 504 Design Guide for Accessible Cells in Correctional Facilities serves as a guide in
 designing accessible elements within detention cells. This Design Guide was first
 published in 2006 and was updated in 2020. See

7 <u>https://www.ada.gov/accessiblecells.htm</u>. Mr. Buckelew's wheelchair also does not

8 fit through the doors of the communal bathroom in the MOB. Under California Building Code, California Code of Regulations, Title 24, Part 2, Section 11B-223, 9 10 medical facilities must be accessible to incarcerated individuals with disabilities, including the provision of an accessible route to sanitary facilities. To perform basic 11 activities like using the toilet, Mr. Buckelew must rely on other incarcerated people 12 13 to help him fold up his wheelchair and transfer from his bed to the chair to the toilet. People with mobility disabilities can be put at risk when they have to rely on other 14 15 incarcerated people to assist with their disability needs. The shower chair in MOB 16 is so flimsy that Mr. Buckelew has fallen multiple times while transferring from his wheelchair to the chair. Under California Building Code, California Code of 17 18 Regulations, Title 24, Part 2, Section 11B-610 requires shower seats to provide structural strength to withstand at least 250 lbf of horizontal or vertical force. The 19 20dayroom in the MOB also has limited table space for wheelchair users.

53. In addition, based on my review of the declarations, the Sheriff's
Department and its medical contractors appear to not provide needed assistive
devices, to fail to effectively replace assistive devices, and to take away assistive
devices when not warranted. These practices are harmful, but not surprising given
the deficiencies in the Sheriff's Department's policies and procedures identified
above. These problems are exacerbated by the lack of a workable disability
grievance procedure.

#### 28

54. In March 2021, Christopher Nelson was initially provided a wheelchair[3903205.1]25Case No. 3:20-cv-00406-AJB-WVG

with very small wheels and no arm rests. Mr. Nelson had to push himself around
 with his feet, which was very painful due to Mr. Nelson's hip condition and spinal
 injury. He often had to rely on other incarcerated people to push him around, which
 placed him at risk of abuse and exploitation by other incarcerated people.
 Mr. Nelson did not receive a replacement wheelchair until July 2021, four months
 after he arrived and was given the inadequate wheelchair.

7 55. In March 2022, Jail staff did not quickly replace James Clark's broken 8 wheelchair; in fact, I am informed it was only repaired after he met with Plaintiffs' counsel. Mr. Clark's experience demonstrates how important it is for the Sheriff's 9 10 Department to have a functional process to promptly provide replacement assistive devices. Mr. Clark fell three times in the days he was waiting for a replacement 11 wheelchair and using a broken wheelchair, causing injuries to his elbow. Mr. Clark 12 13 could not travel long distances in the broken wheelchair and had to borrow another person's wheelchair for the meeting with Plaintiff's counsel. This failure is not 14 isolated. Named plaintiff Darryl Dunsmore had to wait months to receive a 15 replacement when the assistive spoon he used broke, and also had to devise his own 16 writing utensil because the Sheriff's Department confiscated his custom writing 17 18 utensil when he arrived at the Jail.

19 56. Mr. Dunsmore's declaration indicates that Jail staff have confiscated his assistive devices on multiple occasions. Mr. Dunsmore has a rare form of 2021 arthritis, and uses a wheelchair to get around, as well as other assistive devices to 22 write, eat, and drink. Mr. Dunsmore's disability waxes and wanes. When he is 23 feeling better, regular physical activity helps him stay mobile. In 2018, the Sheriff's 24 Department confiscated multiple assistive devices after they saw Mr. Dunsmore exercising. This caused Mr. Dunsmore to decompensate and he was placed into a 25 26 restrictive isolation cell at Central Jail for several days. The toilet had no grab bars in the cell, which made it very hard for him to use the restroom and caused him to 27 28 sometimes urinate or defecate on the floor of that cell. Mr. Dunsmore now feels he Case No. 3:20-cv-00406-AJB-WVG [3903205.1] 26

has to "stay debilitated to prevent myself from being even more debilitated without
 my assistive devices." In 2019, Jail staff again confiscated a number of
 Mr. Dunsmore's assistive devices, including his cane for the duration of his
 incarceration into 2021.

5 57. The Sheriff's Department's confiscation of Mr. Dunsmore's assistive
6 devices indicates that Jail staff failed to adequately track Mr. Dunsmore's specific
7 disability and the assistive devices he needs. Similarly, for months, the Sheriff's
8 Department failed to communicate and track that named plaintiff Josue Lopez is
9 Deaf and requires use of a sign language interpreter.

10 58. I am also concerned by the reports that Mr. Dunsmore's cane was confiscated because, along with other declarations, it suggests the Jail may have a 11 12 practice of not permitting incarcerated people with mobility disabilities to have use 13 of multiple mobility assistive devices even when indicated or requested as an accommodation. Like Mr. Dunsmore, Ernest Archuleta was not permitted to have 14 multiple assistive devices. When Mr. Archuleta asked for crutches, which he 15 wanted to use to help build up strength in his legs, Jail staff wrote that they would 16 "replace the wheelchair with a pair of crutches." Mr. Archuleta chose to keep his 17 18 wheelchair because he needs it, including when having to traverse long distances. The denial of access to crutches that would allow him to build strength in his legs in 19 20appropriate circumstances constitutes a wrongful blanket denial of an assistive 21 device for which Mr. Archuleta has indicated a preference for using and that facilitates meaningful access for him. 22

59. From reviewing the materials provided to me, I am aware of numerous
other issues with the Sheriff's Department's and County's compliance with the
ADA and Unruh Act. For example, the Sheriff's Department appears to lack
adequate policies, procedures, and practices to accommodate and ensure effective
communication with incarcerated people who are Deaf or hard of hearing. The
problems identified in this declaration only begin to scratch the surface of the
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deficiencies with the Jail's disability program and policies. This declaration is
 necessarily limited to the problems relevant to Plaintiffs' instant motion. At other
 points in the case, I will review the entirety of the Jail's ADA policies, procedures,
 practices, and training, and offer my opinions on those.

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- 6

## D. Steps the Sheriff's Department Must Take Immediately to Provide Disability Access

7 60. Given the level of human misery the Sheriff's Department's and its 8 medical contractors' policies and practices are causing, these Defendants must take 9 immediate steps to improve disability access for people with mobility disabilities. 10 There are a number of steps the County and Sheriff's Department can take in the short run. At the Central Jail, the County and Sheriff's Department should 11 12 immediately update or improve their elevator repair contract to ensure emergency 13 service and revise their policies to include instructions for staff on how to access and expedite repairs. 14

15 61. Vertical Access: These Defendants should create a plan for transporting people in wheelchairs to programs when the elevator is not functioning. 16 17 The plan should include moving programs to the same floor as the incarcerated 18 people in wheelchairs when elevators are inoperable to provide programmatic accessibility. The plan should also spell out in detail how people in wheelchairs will 19 20be evacuated in the event of a fire, riot, or medical emergency. The Sheriff's 21 Department should purchase emergency evacuation chairs for use in an emergency, and potential use to transport incarcerated individuals with mobility impairments 22 23 when elevators are non-functional.

62. Use of Existing Accessible Cells: At Central Jail, the Sheriff's
 Department should start housing incarcerated individuals with disabilities in the
 existing ADA-accessible cell in 7B and should begin making alterations to the other
 cells that house people in wheelchairs. Where incarcerated individuals are
 segregated into single housing units, cells in those units should be altered to comply
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in a number that would serve existing incarcerated individuals and additional
 individuals who could be incarcerated at any time.

3 63. Dayroom Tables: The Sheriff's Department can also easily remove 4 fixed seats from dayroom tables to allow people in wheelchairs to use the tables in 5 numbers adequate to allow the existing incarcerated individuals to sit at a table for meals and other activities. Measurements must be taken to ensure that CBC 6 7 requirements for toe and knee clearance, and surface height are provided at the 8 tables where space is made open. Another concern is to avoid creating sharp edges when cutting metal table or stool surfaces that either could potentially come into 9 10 contact with the legs of users, or cause damage to floor surfaces that result in changes in level (trip hazards) where bolts or other securement have been removed 11 12 with fixed stools.

64. Dayroom Telephones: The Sheriff's Department can easily purchase
longer telephone receiver cords so that people in wheelchairs can use telephones
blocked by fixed stools. Per CBC, at least one fixed stool or 5% overall should be
removed in each units where incarcerated individuals are currently housed. In
segregated units, the ratio may need to be increased to accommodate the number of
users.

19 65. Desks in Cells: The Sheriff's Department can easily remove the fixed seats in front of desks in cells that block wheelchair access to ensure that 2021 incarcerated individuals are not forced to transfer onto a small stool and risk injury. 22 This simple alteration should be performed to provide an accessible desk for each 23 incarcerated individual who uses a wheelchair. While removing the fixed stool is 24 essential, measurements must be taken to ensure that the existing desk surfaces provide compliant wheelchair access. CBC requirements for toe and knee clearance 25 26 that correlate with clear floor space requirements under desk surfaces must accommodate wheelchair width and depth to allow a wheelchair to pull under the 27 desk surface, and compliant desk surface height at the current mounting location 28 Case No. 3:20-cv-00406-AJB-WVG [3903205.1] DECLARATION OF SYROUN SANOSSIAN IN SUPPORT OF PLAINTIFFS' MOTIONS FOR

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must also be verified. If desk surfaces are not large enough to allow a wheelchair to
fit under the surface between side braces or similar, or the surface is not mounted at
an accessible height, new desk surfaces may be necessary or existing desks may
need to be remounted to comply. Another concern for the alterations process is to
avoid damage to cell floor surfaces when removing fixed stools that could result in
non-compliant changes in level (trip hazards) within required clear floor space after
bolts or other securement have been removed.

8 66. Shower Seats: The Department should also purchase sturdy shower
9 chairs that comply to CBC requirements for structural strength and make them
10 available to all incarcerated people with mobility disabilities for use when
11 showering to facilitate safe transfer. These chairs are not expensive.

Accessible Route: The Sheriff's Department can also reposition fixed 12 67. 13 furniture such as bunk beds or other elements which may be bolted to the floor in the medical observation unit at George Bailey to enable people in wheelchairs free 14 circulation through that unit by way of an accessible route. These changes can also 15 reduce the impact on staffing needs where assistance was previously required by 16 17 incarcerated individuals with disabilities. These and other modifications to current 18 processes are especially critical because I am informed that the San Diego jails are woefully understaffed. Without adequate staffing, incarcerated people with 19 20disabilities may be left to languish on inaccessible toilets or on the floor after they 21 fall.

Training: The Sheriff's Department must revise its ADA training and 22 68. policy on assistive devices used by people with mobility disabilities. The policy 23 24 should more clearly state that incarcerated people are entitled to these devices, that they should be kept in good repair, and that they can only be removed if there is an 25 26 immediate threat to safety or security and in consultation with medical staff. The policy should also include an inspection and repair process, in addition to alternative 27 accommodations if such devices must be temporarily removed. Revisions to these 28 Case No. 3:20-cv-00406-AJB-WVG [3903205.1]

policies and training materials should be relatively cost-free and require little time 1 2 given the exemplars that are available from CDCR.

3 69. Grievance Policy: The Sheriff's Department should immediately revise its grievance policy to clarify that it includes disability issues, including clarification 4 5 on the right to file a grievance when assistive devices have been taken from incarcerated individuals for what is described as disciplinary action. The 6 instructions for using the form must also be clarified. Staff training must be 7 8 provided on how to respond to disability grievances and ensure accommodations are granted in an expeditious manner. Without staff training, the denial of services will 9 10 continue. Without a clear and effective grievance procedure, individuals with 11 disabilities like those who have submitted declarations here will continue to suffer needlessly due to the Jail's failure to accommodate their disabilities. 12

13 70. Renovating Cells: The County and Sheriff's Department can also begin the planning process to renovate cells, dormitory housing areas and associated 14 sanitary facilities at Vista, and other facilities and to end the practice of segregation. 15 The US Department of Justice has provided Design Guidelines since 2006 to 16 facilitate the design and construction of compliant alterations to existing facilities 17 and new construction as referenced in https://www.ada.gov/accessiblecells.htm. 18 Efforts to provide compliant cells in these facilities should begin as soon as possible. 19 20 In the meantime, minor but meaningful barrier removal can be carried out by 21 County maintenance staff, in addition to the removal of fixed stools at desks, fixed seating elements to create space for wheelchair use at tables and relocation of desk 22 23 surfaces discussed previously. These additional barrier removal projects can be 24 accomplished until alterations to achieve full compliance are complete:

25 Grab Bars: installing grab bars at toilets and in showers can a. reduce the risk of falls when transferring and also reduce the burden on staff to 26 assist incarcerated individuals who require assistance to shower due to the lack of 27 28 these required transfer devices.

[3903205.1]

b. Dispensers: Relocating these elements to provide access to the
 controls or mechanisms that operate the dispensers or allow incarcerated individuals
 to approach within required clear floor space that accommodates wheelchairs within
 required reach ranges.

c. Shelves: Relocating these elements to allow incarcerated
individuals to approach shelves within required clear floor space that accommodates
wheelchairs within required reach ranges.

8 d. Communication Systems: Controls that operate communication
9 systems can be relocated within required clear floor space that accommodates
10 wheelchairs within required reach ranges

e. Mirrors: Where mirrors are provided, relocating them so that the
bottom edge is low enough for incarcerated individuals to see their reflection in
compliance with the ADA and CBC.

f. Drinking Fountains: Providing a cup dispenser where a low
fountain is not provided for incarcerated individuals who use wheelchairs or who are
short in stature as an interim solution until two fountains in each housing unit are
installed (high for standing persons and low for those of short stature/wheelchair
users).

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#### II. Need for Access to Additional Information and Monitoring

20 71. To assess how the new policies and procedures and training are 21 implemented and whether the Sheriff's Department moves into a position of 22 compliance with the ADA and Unruh Act, I would need to review additional 23 information. This could take the form of a Person Most Knowledgeable deposition 24 transcript and interviews with custody officers from housing units, staff assigned to medical intake triage, classification staff, staff that provides medical, mental health 25 26 and dental treatment, staff assigned to the education department, veterans program, religious programs, education programs, program facilitators/providers, trustee job 27 28 and work supervisors, Case Management staff, and any ADA coordinators at the Jail Case No. 3:20-cv-00406-AJB-WVG [3903205.1]

or within the County, where experience dictates. I would also need to review the 1 Sheriff's Department's electronic tracking system, JIMS, maintenance records for 2 elevators and unredacted versions of its policies and procedures. 3

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[3903205.1]

72. I would also like to inspect all six of the facilities currently in use to 4 assess ADA and Unruh Act compliance. An urgent matter exists with the Rock 5 Mountain facility. Considering the information in the assessment report provided 6 and the costly nature of alterations, a timely inspection of the facility will allow 7 8 verification of compliance in ongoing alterations that could help the County avoid costly change orders or instances where new construction must be demolished and 9 10 replaced due to non-compliance. The status of this project is especially concerning. Typically, such an inspection would include all areas used by incarcerated 11 12 individuals, although a spot-check inspection in the Rock Mountain facility would provide verification of either full compliance or necessary changes to existing plans, 13 all to the benefit of the County. If allowed access to these facilities, I could make 14 recommendations on which particular assets and features should be renovated in the 15 short term to alleviate the potential for recurrent harm, as well as the timing and 16 17 urgency of these renovations. I can also provide input on how to provide programmatic accessibility, which may reduce the amount of physical barrier 18 19 remediation necessary within this detention system.

I declare under penalty of perjury under the laws of the State of California 20 21 that the foregoing is true and correct to the best of my knowledge, and that this 22 declaration is executed at Lancaster, California this 28th day of April, 2022.

vroun Sanossian

Case No. 3:20-cv-00406-AJB-WVG 33 DECLARATION OF SYROUN SANOSSIAN IN SUPPORT OF PLAINTIFFS' MOTIONS FOR PRELIMINARY INJUNCTION AND PROVISIONAL CLASS CERTIFICATION

Case 3:20-cv-00406-AJB-WVG Document 119-9 Filed 05/02/22 PageID.2345 Page 36 of 53

# **EXHIBIT** A

# SZS ENGINEERING ACCESS

# STATEMENT OF QUALIFICATIONS

ROSEN BIEN GALVAN & GRUNFELD LLP



April 27, 2022

Case 3:20-cv-00406-AJB-WVG Document 119-9 Filed 05/02/22 PageID.2347 Page 38 of 53

#### STATEMENT OF QUALIFICATIONS

Sacramento Office 770 L Street, Suite 950 Sacramento, CA 95814 Tel: 916.669.8750 Fax: 866.670.4961 www.szs-engineering

Palo Alto Office 3000 El Camino Real Building 4, Suite 200 Palo Alto, CA 94306 Tel: 866.694.7637 Fax: 866.670.4961

April 27, 2022

#### **RE: Statement of Qualifications**

Dear Gay Grunfeld,

We are pleased to submit our qualifications for your review. SZS specializes in ADA Access Compliance with expertise in assisting clients with complaint resolution and legal action. Risk management is an overlying focus with an essential role in every project that we deliver. Our experience ranges from the evaluation of barriers to access in a wide array of facilities including the public rights-of-way. Our methodology is designed not only to assess facilities, but to provide a comprehensive approach to the entire remediation process. From assessment to plan review, construction monitoring and maintenance practices, policy practice review and development, SZS can ensure that our clients have the tools they need to reduce risk while achieving compliance.

The SZS team is comprised of in-house staff. Our firm has four California Certified Access Specialists (CASp) who can work on this project. SZS is a California certified SBE, and DBE certified firm.

Please contact me with any questions you may have. I am the company officer empowered to bind SZS Engineering Access, Inc. to any contract awarded.

Sincerely,

Syn Z. Smi

Syroun Z. Sanossian, Principal SZS Engineering Access, Inc



### **1. EXECUTIVE SUMMARY**

The fundamental goal of the ADA is to ensure access to civic life for people with disabilities. Regulations and statutes intended to ensure equal protection under the ADA in Title II facilities are complex. SZS can provide the expertise necessary to navigate this process successfully.

We focus entirely on the Accessibility Space because we believe that public entities can benefit from expert consultation when considering the expenditure of public funds to improve access and how to best make those determinations. We also see disabled access is a fundamental right that can have a profound impact on individual lives. Our goal is to ensure that public funds are used to construct accessible facilities the first time, rather than as a corrective measure.

Nationwide, facilities must be usable to and accessible by people with disabilities<sup>1</sup>. It isn't just about the ADA, and assuming that compliance is about one federal law alone can expose public entities to risk. This is where our expertise comes into play. We often provide services as a neutral party for both plaintiff and defendant, as a trusted resource. SZS also ensures that staff members perform research on a constant basis to stay abreast of changes in statutes, regulations and case law. This enables our decision-making process to remain at the cutting edge of innovation.

#### **CASp Inspection Expertise**

ADA Access Compliance is our focus, not a side business. Our services focus on improving access using a comprehensive approach to the assessment, maintenance, and design process to create a realistic plan for remediation.

#### State of the Art Technology

Innovation sets us apart. We have not been doing things the same way for the past 30 years. Field data contained in our customized database is designed to be used as a stand-alone platform neutral tool compatible with software that public entities use daily to reduce the learning curve required to maintain records over time. Also, we do not charge a fee for software licensing. Our database will be turned over with no kill switches or other tricks to charge our clients fees far into the future. GIS mapping contained in our standard reporting is performed in-house with state-of-the-art technology and ERSI ArcGIS® software in-house for seamless integration of data with existing GIS data layers and will be provided in a customized geodatabase.

#### **Litigation and Risk**

We take risk management seriously. That expertise informs our assessment and design process because we know all too well where the problems arise, and we have the know-how to help clients revise their policies and practices to ensure that the same issues do not crop up in the future. We have assisted clients with cases in state and federal courts, including federal class action lawsuits and have worked as an Independent Licensed Architect (ILA) for US DOJ Project Civic Access cases. We have also resolved complaints for clients under the



<sup>&</sup>lt;sup>1</sup> California Government Code 4450b. http://www.leginfo.ca.gov/cgi-bin/displaycode?section=gov&group=04001-05000&file=4450-4461

purview of the Federal Highway Administration (FHWA) and the US Department of Justice and Department of Education - Office of Civil Rights (OCR). Our expertise and common-sense approach enables our clients to conserve their efforts and resources by implementing costeffective, tested methods to resolve conflicts.

#### Training

The only constant in the field of ADA Access Consulting is **change.** A successful project, in our experience, always involves a significant training effort. SZS has provided training on the local, state and federal level, as part of professional service agreements and on a pro-bono basis for many organizations and institutions of higher learning. We know that an educated client will be more likely to understand the importance of implementing the important concepts on which our recommendations are based, so that they can go on to construct barrier-free facilities into the future.

#### **A Trusted Source**

We obtain new projects primarily through client recommendations. That fact speaks to both our work product and our commitment to client services. Our systematic approach to ADA Access Compliance goes far beyond providing code deviation reports. Our efforts include Performance Standards (PS) based on a theoretical framework within a practical methodology that encourage actions to streamline design and construction, reduce time and expense while providing a higher degree of usability. We believe that it is the most effective way to improve access while conserving public funds. Our expertise is based on far more than opinions.

#### Social Responsibility

SZS takes an active part in efforts to improve our profession by employing student interns each summer and providing pro-bono training seminars on ADA Access Compliance on the local, state, and international level. Our efforts in *early education* have had a positive effect on our profession at large.

#### **Project Experience**

Our team members bring a wealth of professional experience to our clients by having worked with the federal Access Board developing federal standards, as disability compliance officers, plan reviewers, building inspectors, architects, civil engineers and GIS analysts for state and local agencies. SZS also has built significant working relationships with ADA Title II entities across the nation in preparing Master Access Plans and ADA Transition Plans and Self-evaluations for state and local agencies.

Our process is interactive; we provide methods and tools starting with assessment reports, but almost as important as the reporting, are the tools and methods that we teach our clients to use to improve efforts to streamline projects and improve outcomes for people with disabilities. One of the best ways that your organization can develop a dynamic and interactive community is by improving access for people with disabilities. But first, we must work to change the status quo.

In our past professional work, our team members routinely saw a staggering level of noncompliance in existing facilities, as well as in new construction and alterations projects, which



signifies a major financial impact on public entities with little or no improvements to benefit people with disabilities. Compliance is the exception, not the rule. Our clients have realized that they have needed much more information than what they were accustomed to getting and the concept of developing and applying performance standards started to take shape. We started this firm with this reality in mind. The attitude of *business as usual* in design and construction needs to change and we work to help clients do just that.

SZS has worked with state and local agencies, law enforcement, community colleges, K-12 school districts, universities, and health care organizations to improve essential parts of their process, such as reviewing and updating standard construction details, inspection procedures, performing plan review and through instruction on the application of performance standards and universal design principles.

Today, we are a team of two dozen professionals working with clients throughout the nation. The services we provide are intended to help our clients deliver a comprehensive approach to ADA Access Compliance:

- ADA Self-Evaluations & Transition Plans
- ADA Access Compliance Plan Review
- Certified Access Specialist (CASp) Assessments
- CASp Plan Review
- Construction Monitoring
- Complaint Resolution
- Litigation Assistance
- Accessible Web Design and Auditing
- Training

The key to our approach is a comprehensive assessment process. Our team understands that minimum code requirements are not the only information to use when determining whether or not barriers to access exist, or if facilities are usable by and accessible to people with disabilities. In fact, reliance only on minimum code standards can be risky. Other standards and guidance exist and we have the expertise to ensure that clients have the information necessary to make informed decisions that not only improve access, but reduce risk as part of structured settlement agreements and into the future.

Our staff is not only able to produce reports detailing each barrier to access, but we also produce an essential part of each of our reports; an executive summary describing findings that barrier data records may not clearly illustrate. This summary section of each report describes in written format our findings, how they are prioritized and why, and where the most significant issues exist.

#### **Knowledge is Power**

We know that when a client receives lengthy assessment reports that they can feel overwhelmed. Weeding through code deviation reports can be difficult, so we make sure that our clients get exactly what they pay for; information in a clear, concise and easy to use format that they can apply to projects with little effort.



SZS efforts do not end at that point. Without the use of fully compliant standard construction details and construction monitoring for alterations and new construction, barrier remediation may not result in accessible facilities. Our experience in performing plan review for more than 200 different A/E firms provides our firm with a wealth of knowledge on the standard of practice for architects and engineers. Reliance on minimum code requirements can overlook the actual needs and functionality of built elements that could be improved through simple changes.

We do not believe that the use of a cookie-cutter system fully serves the needs of our clients. Accurate field surveying involves both the use of trained experts who can precisely scope and identify physical barriers to access found in any given facility while considering building function and usage. No field investigation should be completed without both sets of information.

Our process focuses on the initial capture of all data for existing barriers as essential to the process of evaluating program access and barrier prioritization. If field investigators make judgments in the field as to whether or not certain barriers require removal before the client is able to review all physical barrier information into comprehensive whole, crucial information may be lost. The as-built dimensions we obtain in the field are essential for assessing the severity of barriers and establishing cost estimates. The informed decisions made with those field measurements serve an integral part in our process.

Our unique correlation of physical characteristics and facility function depicted through the use of customized report templates with concise barrier descriptions, as-built dimensions, code references and photo documentation produces superior CASp inspection reports and ADA Transition Plan with the level of detail necessary to our discerning clients.

This project requires not only expertise in physical access requirements, but also an in-depth understanding of the affect that operational policies have on disabled access in public facilities. We have extensive experience in correlating remediation methods for physical access barriers with efforts to ensure that policies and practices are not inadvertently discriminatory.

## 2. SZS HOURLY RATES

Hours associated with this project will be billed on a time and materials basis.

SZS ENGINEERING ACCESS, INC HOURLY RATES	
Expert Witness Testimony (SME)	\$ 350.00
Policy & Practice Review and Development	\$ 350.00
Principal/Senior Project Manager	\$ 200.00
Project Engineer	\$ 200.00
Sr. Project Architect	\$ 200.00
Project Manager	\$ 180.00
Project Coordinator	\$ 160.00
GIS Analyst	\$ 160.00
Field Investigator	\$ 130.00
Technical Staff	\$ 80.00



#### 3. RESUMES

#### SYROUN SANOSSIAN, Principal

Syroun Z. Sanossian is an ADA Access Compliance expert with graduate level training in both architecture and civil engineering. She started SZS in 2003 as a working principal with overall program management. She has acted as the disability compliance officer for the court construction and management department of the administrative office of the courts and program manager for ADA Transition Plan development with numerous public entities across the US. Litigation assistance, and policy and practice development are her primary focus in assisting clients with federal class action lawsuits, and Project Civic Access cases brought by the US Department of Justice, and Federal Highway Administration. She also serves as a voting member on the A18 National Standards committee for the American Society of Mechanical Engineers (ASME), which develops requirements for wheelchair lifts.

She provides services on a pro-bono basis to many non-profit entities including the Ronald McDonald House, as a commissioner on the San Mateo County Commission on Disabilities and provides training to local, state, and international organizations on various accessibility topics. Her hands-on management style defines the firm and continues to drive our staff to improve and expand their capabilities.

#### **EDUCATION**

Architecture and Civil Engineering, Graduate Studies (Vor/Hauptdiplom)	1992 – 1997
<ul> <li>Tochnische Hechschule Darmstadt (TLID): Darmstadt, Cormany</li> </ul>	

- Technische Hochschule Darmstadt (TUD); Darmstadt, Germany
- Rheinische Westfalische Technische Hochschule (RWTH), Aachen, Germany
- Graduate Studies, Architecture; University of Utah, Salt Lake City, UT 1990 1992
- B.S. Political Science/Pre-Architecture, University of Utah

#### PROFESSIONAL AFFILIATIONS

DSA Certified Access Specialist (CASp) No. 69 American Society of Mechanical Engineers (ASME), member ASME A18 National Standards Committee, voting member International Code Council (ICC),member Certified Access Specialist Institute (CASI), member Association of Pedestrian and Bicycle Professionals (APBA), member Association on Higher Education and Disability (AHEAD), member International Association of Accessibility Professionals (IAAP), member

#### EXPERIENCE

•	Principal, SZS Engineering Access Inc,	2003 – present	
	Sacramento/Palo Alto, CA		
٠	Disability Compliance Officer, Administrative Office of the Courts (AOC),		
	Office of Court Construction & Management (OCCM), San Francisco, CA	2006 – 2008	
٠	Project Manager, Gilda Puente-Peters Architect,	2002 – 2003	
	El Cerrito, CA		
٠	Project Manager, 3D/International, Sacramento, CA	2002 – 2003	
٠	Project Manager, Sally Swanson Associates (SSA), San Francisco, CA	2000 – 2002	
٠	Field Investigator, Building Analytics, Glendale, CA	1997 – 1999	



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1990

#### DETENTION AND CORRECTIONAL FACILITY PROJECTS

**Humboldt County Correctional Facility –** A facility assessment including an ADA Assessment was performed at this facility in 2017 on behalf of Humboldt County. The project also included monitoring of alterations under a US DOJ Project Civic Access Consent Decree to ensure compliance with ADA and the CBC. This facility was built in 1994-1995 and is considered new construction which required it to fully comply at the time it was built with the ADA and CBC. SZS identified over 1200 code violations at this facility.

**Monterey County Jail –** SZS was retained as the neutral 3<sup>rd</sup> party expert serving both plaintiff and defendant in 2013 to perform an ADA Access Compliance Assessment of this facility identify barriers to access, physical and programmatic, and advise legal counsel on the necessary corrections to bring the facility into compliance.

**Rio Cosumnes Correctional Facility -** An existing wing in this facility was planned for renovation to reduce inmate overcrowding and increase the number of accessible cells. Sacramento County retained SZS in 2009 to perform an ADA/Access Compliance building assessment that was used in the design and construction documents provided by county-designated architects. SZS also performed plan review of the design documents.

**Sacramento County Coroner's Office -** Sacramento County retained SZS to perform ADA/Access Compliance plan review and complaint resolution for this new construction project in 2005.

**Lorenzo Patiño Hall of Justice (Sacramento County Main Jail) -** Sacramento County retained SZS to perform an ADA/Access Compliance building assessment as part of the update to the existing ADA Transition Plan for Sacramento County in 2005. This assessment was performed in conjunction with the ADA/Access Compliance assessment of the Gordon D. Schaber Sacramento County Courthouse performed the same year.

**Gordon D. Schaber Sacramento County Courthouse -** Sacramento County retained SZS to perform an ADA/Access Compliance building assessment as part of the update to the existing ADA Transition Plan for Sacramento County in 2005.

**Sacramento County Juvenile Courthouse -** Sacramento County retained SZS to perform ADA/Access Compliance plan review and construction monitoring for this new construction project in 2004-2006.

**Sacramento County Juvenile Detention Center -** Sacramento County retained SZS to perform an ADA/Access Compliance building assessment as part of the update to the existing ADA Transition Plan for Sacramento County in 2004.

**Sacramento County Boy's Ranch** - Sacramento County retained SZS to perform an ADA/Access Compliance building assessment as part of the update to the existing ADA Transition Plan for Sacramento County in 2003.

**Carol Miller Justice Center -** Sacramento County retained SZS to perform an ADA/Access Compliance building assessment for this facility as part of the update to the existing ADA Transition Plan for Sacramento County in 2003-2004.

Folsom State Prison (FSP) - A facility assessment including an ADA assessment was performed for this facility in 2002 on behalf of 3D/International under the direction of the California State



Department of Corrections and Rehabilitation (CDCR).

Multiple ADA/Access Compliance building assessments have been performed for city clients as part of ADA Transition Plan project, all of which involved holding cells, and other elements common to detention areas. Further information can be provided upon request.

#### **RECENT PROJECT EXPERIENCE**

ADA TRANSITION PLANS AND SELF-EVALUATIONS – CITIES AND COUNTIES:

- City of Brisbane CA
- City of Menlo Park CA
- City of Fresno Transit Department (FAX)
- City of Palo Alto
- County of Lassen
- City of Capitola

Prepared materials for kick-off meetings and subsequent meetings; assisted clients in developing statements of public commitment required by US DOJ to start the process, advised clients on publicizing process on city website and social media, maintained correspondence with clients, collaborated with clients on customization of SZS database tool for implementation process, advised clients on case law, state and federal regulations and provided training. Provided overall program management and oversight for Self-evaluation process. Developed questionnaires for public outreach, prepared public outreach presentation and held presentation in collaboration with clients, advised clients on prioritization process, annual phasing of transition plan and schedule. Provided training to staff. Ensured that program rollout was streamlined and cost efficient.

#### City of Sacramento Real Estate Division

Prepared materials for kick-off meeting and subsequent meetings. Responsible for overall methodology and developed field manual and checklists for field investigators. Developed and tested database tool for field use. Worked with client to customize ADA Transition plan data collection and reporting.

#### • City of Sacramento Public Works

Prepared materials for kick-off meeting and subsequent meetings. Performed field investigations as CASp inspector. Responsible for overall methodology and developed field manual and checklists for field investigators. Developed and tested database tool for field use. Worked with client to customize ADA Transition plan data collection and reporting. Reviewed standard construction details and provided recommendations to make improvements.

#### ADA TRANSITION PLANS and MASTER ACCESS PLANS – UNIVERSITIES:

- California State University, Sacramento
- California State University, Stanislaus
- California State University, Long Beach
- Chico State University
- California State University, Dominguez Hills
- Humboldt State University
- California State University, East Bay
- Fresno State University
- Cal Poly Pomona
- San Diego State
- California State University, Monterey Bay

Developed protocol with CSU Office of the Chancellor to develop Plans. Collaborated with CSU



2019 - present

2020 - present

2020 - present

2016 – present

2017 – present

2017 – present

2016 - 2020

2019 – present

2013 – present

- 2018 2019
- 2010 2018
- 2008 2010
- 2008 2010
- 2008 2010
- 2008 2010
- 2008 2010
- 2008 2010
- 2008 2010 2008 – 2010

to develop ADA Design Guidelines in 2011. Prepared materials for kick-off meeting and subsequent meetings. Responsible for overall methodology and developed field manuals and checklists for field investigators. Developed and tested database tool for field use. Worked with client to customize collection and reporting. Provided training to client staff including database training, field investigation training and provided materials and references to ADA Access Compliance statute and regulation. Corresponded with client to provide input and revisions, as needed during the process of finalizing reports. Collaborated with chief building official and ADA Coordinator on policy and practice development and implementation. Prepared and presented materials for public outreach process. Reviewed and approved final ADA Transition Plan reports.

#### CASp INSPECTION AND REPORTING

- San Jose State University
- California State University, Los Angeles
- California State University, San Marcos

Held meetings with key stakeholders on campus prior to inspections. Performed field investigations as CASp inspector. Worked with client to customize ADA Transition plan data collection and reporting. Corresponded with client to provide input and revisions, as needed during the process of finalizing reports. Collaborated with inspectors of record during construction. Reviewed approved drawings and provided punchlist document and verification.

#### **PEDESTRIAN FACILITY ASSESSMENTS:**

#### California State University Long Beach 2016 – 2017 Fresno State University 2008 – present San Diego State University 2015-2016

Prepared materials for kick-off meeting and subsequent meetings. Performed field investigations as CASp inspector pursuant to litigation case. Responsible for overall methodology and developed field manuals and checklists for field investigators. Worked with client to customize CASp inspection data collection and reporting for litigation reporting. Provided materials and references to ADA Access Compliance statute and regulation. Corresponded with client to provide input and revisions, as needed during the process of finalizing reports. Reviewed and approved final CASp inspection reports.

ABA Assessment of the Pedestrian Facility – Undisclosed Federal Agency 2018 – 2020

Bus Stop Inventory/Design Improvements for Undisclosed Transit Agency - 2019 – present Responsible for overall methodology and development of field manuals and checklists for field investigators. Developed customized database tool for field use. Worked with client to customize ADA Transition plan data collection and reporting. Prepared materials for kick-off meeting and subsequent meetings. Provided materials, references and training on ADA Access Compliance statute and regulation to client and contractors working on existing projects. Reviewed final reporting and remediation schedule.

#### ILA Services pursuant to a US DOJ Project Civic Access Consent Decree 2017-2020

Managed responsibility and documentation required when serving as US DOJ approved Independent Licensed Architect (ILA) under the consent decree with mandated correspondence and reporting required by client and the US DOJ on monthly and bi-annual basis for 3-1/2-year consent decree timeline. Performed field investigations, plan review, construction monitoring and site inspections for alterations and new construction mandated by consent decree. Provided recommendations for standard construction details to improve standards and assist client in complying with the consent decree requirements for curb ramp compliance. Negotiated with the trial attorneys and inspectors at US DOJ Civil Rights Division on behalf of client to achieve more cost-efficient solutions for barrier remediation. Managed SZS architects and engineers required

2008 - present

2008 – present

2008 – present



#### STATEMENT OF QUALIFICATIONS

to report to the US DOJ within prescribed dates within the consent decree. Provided field training to client staff monthly to increase understanding of industry standard practices for data collection and ADA assessments and reporting pursuant to consent decree requirements, basis for construction tolerances and code requirements with the goal of improving likelihood that alterations and new construction would comply and thereby satisfy the terms of the consent decree. Provided recommendations to private building owners who leased facilities to the client to house the programs, services and activities operated by the client. Corresponded with and provided recommendations to legal counsel, building contractors, building inspectors, plan reviewers, architects, engineers, and administrators working for the client on their obligations under the consent decree. Provided input and training to Otis Elevator staff on-site and within corporate headquarters on basic elevator ADA accessibility requirements.





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# EXHIBIT B

NO.	DOCUMENT NAME	DOCUMENT DATE
1.	Armstrong Poster on Appliances	Not dated
2.	California Correctional Health Care Services Revised Durable Medical Equipment Policy	March 5, 2020
3.	California Department of Corrections and Rehabilitation (CDCR) Memo re Wheelchair Safety and Security Inspection	May 11, 2016
4.	California State Auditor Report 2021-109: San Diego County Sheriff's Department – It Has Failed to Adequately Prevent and Respond to Deaths of Individuals in Its Custody	February 2022
5.	Declaration of Christopher Nelson	March 9, 2022
6.	Declaration of Daniel Webb	March 9, 2022
7.	Declaration of Darryl Lee Dunsmore	March 30, 2022
8.	Declaration of Dion Scott Buckelew	April 21, 2022
9.	Declaration of Ernest Archuleta	March 9, 2022
10.	Declaration of James Clark	April 21, 2022
11.	Declaration of Josue Lopez	October 19, 2021
12.	Declaration of Nikki Yach	April 19, 2022
13.	Letter from San Diego County Sheriff's Department to Shanel Assofi, Uprise Theatre re: Erich Louis Yach (Confidential / Redacted)	March 9, 2022
14.	Email thread between Sheriff's Department employees re Deaf Incarcerated Person (Redacted)	October 17-19, 2020

NO.	DOCUMENT NAME	DOCUMENT DATE
15.	San Diego County Sheriff, Detention Services Bureau, Detentions In-Service Training Unit Training Bulletin, Americans with Disabilities Act (ADA) Aids to Reduce Effects of Impairment (Redacted)	January 10, 2019
16.	San Diego County Sheriff, Detention Services Bureau, Detentions In-Service Training Unit Training Bulleting: ADA in Detention Facilities (Redacted)	February 10, 2017
17.	San Diego County Sheriff's Department Detention Services Bureau – Manual of Policies and Procedures, Number: G.03 Subject: Elevators	March 3, 2011
18.	San Diego County Sheriff's Department Detention Services Bureau – Manual of Policies and Procedures, Number: I.01 Subject: Emergency Alarm Systems (Redacted)	November 20, 2020
19.	San Diego County Sheriff's Department Detention Services Bureau – Manual of Policies and Procedures, Number: I.22 Subject: Lower Bunk/Lower Tier Assignment	December 9, 2020
20.	San Diego County Sheriff's Department Detention Services Bureau – Manual of Policies and Procedures, Number: I.47 Subject: Inmate Identification Wristbands and Clothing (Redacted)	December 30, 2020
21.	San Diego County Sheriff's Department Detention Services Bureau – Manual of Policies and Procedures, Number: I.57 Subject: Transportation Of Inmates	October 28, 2020

NO.	DOCUMENT NAME	DOCUMENT DATE
22.	San Diego County Sheriff's Department Detention Services Bureau – Manual of Policies and Procedures, Number: M.09 Subject: Receiving Screening	December 18, 2019
23.	San Diego County Sheriff's Department Detention Services Bureau – Manual of Policies and Procedures, Number: M.39 Subject: Disabled Inmates	March 27, 2020
24.	San Diego County Sheriff's Department Detention Services Bureau – Manual of Policies and Procedures, Number: N.01 Subject: Grievance Procedure	December 23, 2020
25.	San Diego County Sheriff's Department Detention Services Bureau – Manual of Policies and Procedures, Number: P.11 Subject: Hearing Impaired Inmates	December 27, 2018
26.	San Diego County Sheriff's Department Detention Services Bureau – Manual of Policies and Procedures, Number: Q.55 Subject: Property Received with Inmates (Redacted)	January 14, 2020
27.	San Diego County Sheriff's Department, Form J-22: Inmate Grievance/Appeal of Discipline	Rev. January 2015
28.	San Diego County Sheriff's Department, Medical Services Division, Operations Manual Number: MSD.F.1.2 Subject: - Lower Bunk / Lower Tier	December 9, 2020
29.	San Diego County Sheriff's Department, Medical Services Division, Operations Manual Number: MSD.P.07 Subject: Prostheses, Orthoses And Other Aids	March 30, 2017

NO.	DOCUMENT NAME	DOCUMENT DATE
30.	San Diego County Sheriff's Department, Medical Services Division, Operations Manual Number: MSD.M.13 Subject: Medical Observation Beds	November 30, 2016
31.	San Diego County Sheriff's Department, Medical Services Division, Operations Manual Number: MSD.M.09 Subject: Medical Wristbands (Redacted)	December 23, 2015
32.	San Diego Sheriff's Department Detention Services Bureau – Las Colinas Detention and Reentry Facility Green Sheet, Number: P.11.L Subject: Hearing Impaired Inmates	January 23, 2019
33.	San Diego Sheriff's Department Detention Services Bureau – George Bailey Detention Facility Green Sheet Number: P.11.G Subject: Hearing Impaired Inmates	April 26, 2021
34.	San Diego Sheriff's Department Detention Services Bureau – San Diego Central Jail Green Sheet Number. G.3.C.1 Subject: Elevators (Redacted)	July 24, 20219
35.	San Diego Sheriff's Department Detention Services Bureau – San Diego Central Jail Green Sheet Procedure Number. P.11.C.1 Subject: Hearing Impaired Inmates (Redacted)	October 17, 2019
36.	US Department of Justice, Civil Rights Division, Examples and Resources to Support Criminal Justice Entities in Compliance with Title II of the Americans with Disabilities Act	January 2017
37.	Excerpts from Preliminary Injunction Briefing in <i>Hernandez v. Monterey</i> , 70 F.Supp.3d 963 (N.D. Cal. 2014)	August18, 2015

NO.	DOCUMENT NAME	DOCUMENT DATE
38.	Excerpt of San Diego Sheriff's Department Response to Public Records Act request	May 10, 2021
39.	Excerpt of San Diego Sheriff's Department Response to Public Records Act request	April 1, 2022
40.	San Diego Sheriff's Department Response to Public Records Act, Request Number 12: San Diego Sheriff's Department Classes & Programs (Rev. Oct. 2021)	April 1, 2022
41.	Excerpt of Declaration of Jennifer Alonso, LCSW	
42.	Centers for Disease Control and Prevention Infographic: Disability Impacts ALL of US	
43.	Second Amended Complaint for Declaratory and Injunctive Relief	February 9, 2022