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12 UNITED STATES DISTRICT COURT  
13 EASTERN DISTRICT OF CALIFORNIA, SACRAMENTO DIVISION  
14

15 HUMAN RIGHTS DEFENSE CENTER,,  
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Plaintiff,  
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v.  
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COUNTY OF TEHAMA; DAVE  
19 HENCRATT, Sheriff, individually and in  
his official capacity; and JOHN AND  
20 JANE DOES 1-10, Staff, individually and  
in their official capacities,,  
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Defendants.  
22

Case No. 20-cv-00359-WBS-DMC

**STIPULATION AND CONSENT  
DECREE**

Judge: Hon. William B. Shubb

23 The parties to this action, represented by counsel, stipulate to and request entry of a  
24 consent decree by the Court as follows:

25 1. On February 14, 2020, Plaintiff Human Rights Defense Center (“Plaintiff” or  
26 “HRDC”) filed suit in the above entitled matter seeking injunctive and declaratory relief,  
27 damages, attorney’s fees and costs. Plaintiff’s complaint alleges unlawful and  
28 unconstitutional policies, customs, and/or practices regarding the delivery of incoming

1 publications and correspondence to incarcerated persons at the County of Tehama’s jails  
2 (the “Jail”), and the provision of inadequate notice and opportunity to challenge the refusal  
3 to deliver incoming mail to incarcerated persons, in violation of Plaintiff’s free speech and  
4 due process rights. The Complaint alleges violations of the First and Fourteenth  
5 Amendments to the United States Constitution, pursuant to 42 U.S.C. § 1983, as well as  
6 violations of the Article I, Section 2 and Article I, Section 7 of the California Constitution,  
7 and of the Bane Act, California Civil Code § 52.1. Pursuant to California Government  
8 Code § 910, Plaintiff had submitted a state tort claim to the County of Tehama on July 18,  
9 2019, which included an invitation to negotiate resolution of these issues, but no response  
10 was received.

11 2. On February 21, 2020, Plaintiff filed a motion seeking to preliminarily  
12 enjoin Defendants County of Tehama, *et al.* (“Defendants”) from refusing to deliver  
13 publications and correspondence mailed by Plaintiff to incarcerated persons at the Jail and  
14 from failing to provide due process to challenge the censorship decisions. The motion was  
15 noticed for hearing on April 6, 2020, but Defendants and Plaintiff stipulated to continue  
16 the hearing until May 4, 2020. The Court subsequently issued an Order vacating the  
17 hearing date and intending to decide the motion on the papers unless there was a need for  
18 an evidentiary hearing. *See* Docket No. 16. On April 17, 2020, the Court issued an order  
19 on stipulation of the parties to continue the hearing date to May 18, 2020. *See* Docket No.  
20 18.

21 3. Plaintiff and Defendants (collectively, the “Parties”) in order to avoid the  
22 expense, delay, uncertainty, and burden of litigation, agree to the entry of this consent  
23 decree.

24 4. The Parties agree that this consent decree resolves all claims relief alleged in  
25 the Plaintiff’s Complaint. By this consent decree, together with payment of the sum of  
26 \$143,500, the Parties agree that all claims alleged by Plaintiff in the above entitled action  
27 are fully and finally resolved, including Plaintiff’s attorney’s fees and costs for work  
28 performed in this case. The Parties agree that Plaintiff will execute a release of all claims

1 alleged in Plaintiff's complaint, and that Defendants will remit payment to Plaintiff as soon  
2 as reasonably possible after the entry of this order, but not later than sixty (60) days after  
3 entry of the order. If payment is not made within sixty (60) days, interest shall accrue  
4 pursuant to 28 U.S.C. § 1961 from the date of entry of this order.

5         5. The Parties agree that providing incarcerated persons with reading material  
6 promotes positive contact with the communities into which they will eventually be  
7 released and is therefore consistent with the Defendants' public safety mission.

8         6. DEFINITIONS:

9             a. As used herein, PUBLISHER shall mean any publisher, commercial  
10 or non-profit distributor of printed materials, or book store that does mail order business.

11             b. As used herein, STAPLES shall mean the type of light-duty small  
12 wire staple fasteners commonly used to attach a few sheets of paper, and used by Plaintiff  
13 to bind the sheets of its monthly publications.

14             c. As used herein, MAILING LABELS shall mean the type of adhesive  
15 sticker used by Plaintiff to affix an address to an item of mail.

16         7. The Parties agree that Defendants and their successors, officers, agents,  
17 servants, and employees, and all others in active concert or participation with them:

18             a. Shall not refuse to deliver books or other publications to incarcerated  
19 persons at the Jail from any PUBLISHER, including any publisher, commercial or non-  
20 profit distributor of printed materials, or book store that does mail order business, and that  
21 incarcerated persons at the Jail will be allowed to purchase, receive, and read books,  
22 newspapers and other periodicals that are accepted for delivery by the United States Postal  
23 Service, with or without a subscription from the PUBLISHER, provided that Defendants  
24 may refuse to deliver books or other publications that pose a threat to the safety and  
25 security of the facility, so long as they provide written notice of the specific basis for the  
26 rejection and an administrative review process, as described in Paragraph 7(d), *infra*.  
27 Publications that may pose a threat to the safety and security of the facility are those  
28 depicting harmful or unlawful sexual conduct; those describing weapons manufacture;

1 those describing or encouraging activities that tend to incite violence or disruption,  
2 including racist materials; those threatening the safety of any person inside the Jail; and  
3 those that are sexually explicit and/or feature nudity.

4           b.       Shall not refuse to deliver publications, correspondence, or documents  
5 sent by any PUBLISHER to incarcerated persons at the Jail on the ground that these  
6 publications, correspondence, or documents contain STAPLES, provided that Defendants  
7 may comply by removing the STAPLES. Defendants shall ensure that publications from  
8 which STAPLES are removed are delivered to incarcerated persons in substantially the  
9 same condition as received in the mail.

10           c.       Shall not refuse to deliver publications, correspondence, or documents  
11 sent by any PUBLISHER to incarcerated persons at the Jail because of MAILING  
12 LABELS, provided that Defendants may comply by removing the MAILING LABELS  
13 prior to delivery to the incarcerated person at the Jail.

14           d.       Shall provide adequate written notice and an administrative review  
15 process to any PUBLISHER of any refusal to deliver any publication, correspondence, or  
16 document mailed by a PUBLISHER to an incarcerated person at the Jail. If a publication  
17 or other mailing is disapproved for delivery by Jail personnel, the PUBLISHER will be  
18 notified within fifteen (15) business days of the specific reason for the disapproval. The  
19 incarcerated person to whom the publication or other mailing is addressed shall also be  
20 notified that the Jail refused to deliver a mailing to them and the specific reason that the  
21 mailing was rejected for delivery. The PUBLISHER will be permitted to file an appeal of  
22 any disapproval to the Tehama County Sheriff's Office. The Tehama County Sheriff's  
23 Office will provide a written response to all such appeals within fifteen (15) business days  
24 of receiving the appeal. The appeal shall be considered and resolved by a decision-maker  
25 other than the person who originally refused to deliver the publication or other mailing in  
26 question. The publication or correspondence that was disapproved shall be retained by the  
27 Jail pending the completion of the above-described administrative review process so that  
28 the rejected mailing will be available for review by the Jail supervisor responsible for

1 considering and resolving the appeal.

2 e. Shall include an explanation of the terms of Defendants' new  
3 incoming mail policy in relation to delivery of publications and correspondence and the  
4 administrative review process for refused mailings in the Tehama County Jail Handbook  
5 for delivery to incarcerated persons and on its public website.

6 8. For purposes of this settlement, the Parties understand that HRDC sends  
7 outreach materials to individuals who are incarcerated in prisons and jails across the  
8 United States and does not send a large volume of mail. Rather, HRDC sends individually  
9 addressed mailings to a limited number of incarcerated persons who subscribe to its  
10 magazines or who place orders for books published and/or distributed by HRDC, or who  
11 are specifically identified by HRDC as people likely to be in need for the information  
12 contained in the publications HRDC distributes because they are more likely to be  
13 incarcerated for a significant period of time. This may include persons who are charged  
14 with serious offenses, persons who have already been convicted of a criminal offense and  
15 are currently serving a sentence, or persons who have already been in the Jail for a  
16 significant amount of time. To the extent that the Defendants are unable to deliver timely  
17 a large mailing, they will contact HRDC and work out a reasonable delivery plan. If the  
18 Parties are unable to resolve that dispute, either side may seek the intervention of the  
19 Magistrate Judge assigned to this case.

20 9. With respect to PUBLISHERS, other than HRDC, the Jail may publish  
21 guidelines pertaining to its mail policies if it seeks to limit the number of pieces of  
22 unsolicited mail other PUBLISHERS send and are delivered to incarcerated persons at the  
23 Jail. Any such limitation must be premised on the standards set forth in *Turner v. Safley*,  
24 482 U.S. 78 (1987), and may not be implemented until such PUBLISHERS have received  
25 written notice of the guidelines and limitations, and an opportunity to contest them and  
26 comment concerning them. If the dispute regarding the proposed limitation cannot be  
27 settled, either HRDC or Defendants may request that the Magistrate Judge make the  
28 determination of whether the proposed limitation is reasonable under the *Turner* standards.

1           10.     Nothing in this Consent Decree is intended to release or waive any claim,  
2 cause of action, demand, or defense in law or equity that any party to this Consent Decree  
3 may have against any person or entity not a party to this Consent Decree.

4           11.     The Court finds that this case concerns the First and Fourteenth Amendment  
5 rights of a publisher and is therefore not a case concerning prison conditions as defined in  
6 the Prison Litigation Reform Act of 1996. The Court further finds that the relief herein  
7 ordered is narrowly drawn, extends no further than necessary to correct the harm alleged  
8 by Plaintiff and requiring injunctive relief, and is the least intrusive means necessary to  
9 correct the alleged harm.

10          12.     The Court retains jurisdiction over this matter for the purpose of enforcement  
11 of its Order until terminated upon motion made by either party.

12          13.     No person who has notice of this consent decree shall fail to comply with it,  
13 nor shall any person subvert the consent decree by any sham, indirection, or other artifice.

14                 IT IS SO STIPULATED.

15  
16 Dated April 28, 2020

*/s/ Paul Wright*

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Paul Wright  
Editor and Executive Director  
HUMAN RIGHTS DEFENSE CENTER  
Plaintiff

17  
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21 Dated April 27, 2020

*/s/ Dave Hencratt*

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Dave Hencratt  
Sheriff  
TEHAMA COUNTY  
Defendant

